## POLICE REPORT

OF THE

# BOMBAY PRESIDEN ${ }^{2}$ SIND AND RAILWAYS 



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## In EUROPE．

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intromal management of the force)

F. C. GRIFFTTH, Esq., CS.L, O.B.E., Inspector General of Police, Bombay Prosidenoy ; -<br>A. MONTGOMERIE, Esq., C.L.E., I.C.S., Becretary to Government, Home Department, Bombay.

Office of the<br>Inspector General of Police, Poana, 10th Octobar 1883.

Subject.-Annual Police Administration Report of the Bombey Presidency including Sind and Railwaye for 1928.
Sir,
I have the honour to mbmit the Police Adminintration Report of the Bombey
 with the following accompanimente:-
Statement A, Parta I and II.
'Itatement B, Parts I and II.
Statementa C, D and E.
The Railways and Divisional reports were received on the andermeationed dates:-
G. I. P. and M. \& S. M. Railways . . 18 th April 1923.
B.B. \& C. I. Railway .. $\therefore \quad$ 7th May 1923.

Sind (the Deputy. Inspector General's report and statements only) . . . 7th May 1923.
Bombay. Subarban Distriot (withous Magisterial statementa) . .. 18th May 1823.
Northern Division (advance copies of statements only) .. 81st May 1023.
: Sind (Review) ... i. .. 21st May 1923.
$\therefore$ Southern ${ }^{\text {D }}$ Division (advance. copies of
Etattementy only) "à copies of
Central Divicion (edvance copies of

- statmente only). $\quad$. $20 t h$ May 1023.

Southern Division (Reviow) ..... . 20th May 1928.
Contral Division (Review) $\cdots, \therefore$ th June 1823.
Northern Division (Review) , $\quad$ 11th Juae 1823.
Bombay Suburban Districy (Magisterial : statementa) .. 29th June 1023.
2. I held charge of the office of the Inspeotor Geacral of Polioe, in which) $\therefore$ apppintment I was confirmed on 97th Septamber 102\%; amik. thronghoat the year. - The Deputy Inepectors Geochil Criminal Inventigetion Department .. Mr. K. C. Buchton from let January to s4th October. Mr. F. C. Grifith, C.8.L. O.B.E., from 95th to 28th October.
Mr. R. I. Mo Culloch from

of report were comparatively fewer than in the preceding year. The Commisaioner in Sind has, however, written as follows:-
" There were many changes in the dietriot chargen, but the Larkans, Thar and Parkar and Nambshah Districte were fortunste in remaining under the charge of one officer throughout the year. The Comminsioner would bring to notice the fact that in apite of the Government circular that tranters of officers should be reduced to a minimum, the tukkur District had evoendifferent Distriot Euperintendenta of Police during the yoar."
In other districts in Sind changes in the personnel of Saperintendente amounted to only 2 in each oase and were due to readjustments necessitated by officers proceeding on, or returning from, leave.
8. The total number of cognizsble and non-cognizable offences reported Tomp morned dure during the year was 120,197 against 115,005 in 1921, an
 Penal Code and class VI cases separately, both cognizable and non-cognizable, there was a decrease of $\mathbf{5 , 9 4 1}$ cases under the former and an increase of 11,133 ances under the latter as compared with the figures of the previous year. In 1921 there was an increase ander cognizable and a decrease under non-cognizable crime. The position was reversed in the year of report, cognizable orime showing a decrease of 9,940 , and non-cognizable crime an increase of 9,132 cases. The decrease under cognizable cases was distributed all over the Presidency, the Central Division returning a decrease of 1,988 , Presidency Railways of 1,187, the Northern Division of 464, Bind of 165 and the Southern Division of 126. Likewise the entire Presidency contributed to the increase in the non-cognizable crime, viz., Sind 6,914, the Northern Division 952, Central Division 485, Southern Division 412 and the Railways 889 cases.

The total of oognizsble and non-cognizable crime under all classes for the year. under seport. and the preceding four years was :-


The total number of offences during the year under report exceeded the quinquennial average ( 118,641 offences) by 1,656 .
4. Reported oognizable orime under the Indian Penal Code (classes I to anmman $A$, purt : rabo $V$ ) for the year of report and the four previous years was



The totals of all reported cognieable crime (clasese I to VI) were :-


The year under roport returned a substantial decrease of 4,039 caser all classes as compared'with the figure for 1921, and, excepting;
was the lowet during the quinquennium. The arime unde-
Which ahowed a decrease of $0,656-0 a r e a$ campared with 1 -
year, receded prectioally to its normat a are on . 4 -
morense of 1;625 caese under class VI, b
ristricts for the first time in their repor
Conveyance Act ; this fact fully explains

The net decrease of 4,033 casen under anl alasees was ahared by all the Divisions and Railways as shown under:-


Eroept the Karmchi, Hyderabed and Kanara Districts, which returned increases of 645, 125 and 13 cases, respectively, all Districts and Railways reconded decreases under the Indian Penal Code. The most notable reductions were on the G. I. P. Railway (826), in East Khandesh (664), Nagik (687), Weat Khandesh (331), Sholapur (313), Satara (310) and Belgaum (306). The reductions in other districts ware Poona (276), Sukkur (263), Upper Sind Frontier (260), Ahmednagar (230), B. B. \& C. I. Railway (228), Bijapur (218), Sind Raiwaya (202). Nawabshah (184), Panch Mahals (162), Kaira (134), Broach (113), Thar and Parkar (108), Thana (90), Bombay Suburban District (90), Ahmedabad (77), Surat (64), Larkana and Dharwar ( 60 each), Ratnagiri (34), and Kolaba (27).

This genaral reduction has been attribated primarily to the good monsoon and to the prevalence of favourable agricultural conditions in the year of report. In certain charges other contributory oauses also operated. On the G. I. P. Railway, for instance, the activities of a force of additional police, the despatch of armed escorts with goods trains, the provision of locks on wagons and closer co-operation with the District Police had an excellent effect. On the B. B. \&G. I. Railway, the locking of wagons on the broad gange, the rivetting of wagons on the meter gauge and the growth of the "watch and ward " system and on the Sind Railways, a decline in railway traffic, the rivetting of wagons and the tighteaing ap of discipline in the Police themselves contributed to the decrease. In Raet Khandesh the diminution is partly attributed to the rounding up of two important criminal gangs comprising some 160 persons; in Ahmedabad, Kaira, Broach, Bombay Suburban, Kolaba and West Khandesh, to preventive measures sach as prosecutione under Chapter VIII, intensive night rounds and in Ahmedabad and Kairs also to drastio operations against dacoits. In Estara, the imposition of additional police on certain villages and the conviction of certsin members of Beji's gang, referred to in the last report, led to good resalta. In Belgaum, Ahmednagar, Ratnagiri, Sukkur, Upper Sind Frontier and Nawabahah, the reduction in the namber of Polioe Stations and Outposts resulting from the reorganization achemes is reported to have curtailed the facilities available to the publio for reporting orime to such an extent that many crimes remain unreported.

I incline to the belief that the rabstantial reduction in the number of Police Stations and Outposts remulting from the Retrenchment Scheme has been partly' responsible in all districte for the drop in the figures of roported orime. This result was anticipated. Time alone will abow whether the facilities for reporting crime now afforded to the public are sufficiently eacy to ensure the reporting of the bulk of serious crime. If petty orime is leess freely reported, little herm is done; out if serious crime is not reported because the aggrieved partien cannot go to distant thice Stations it will be necessary to improve the fucilities for reporting. The full effecte of the Retrenchment Schemes introduced in 1828 will not be apparent till the figures of the current year are examined.

[^0]has risen from 1,480 to 2,165 . Considering that the Town Police wan reorgenized during the jeer the increase in contrany to expeotetions and is attributed by the Deputy Inapoctor General of Polices to a more constal registration of orime. The Commiesioner considera thet the explanation mast be roceived with eome sueservition and is parronally inclined to the opinion that the firgures indicate an imeresees in crime with which the Town Police as morganized shonid be sblo to cope."
The rise in the number of casen under class VI was, as already pointed out, due to the inclusion for the first time by certain districte in their reports of cases under the Pablio Conveyance Act.
6. The following comparative atatement ahows the number of cases reported under the more important heeds of erime during 1922 and in the preceding four years:-


With the nubstantial fall in reported orime under the Indian Penal Code there was a corresponding drop in serious orime, the dimination being slmost proportionate, vie., 16.8 por cent. under the former and 16.1 per cant. under the latter, es compared with the figures for the previous year. It is satisfactory to notice that the total sarions orime, the number of house-breaking and thefts, and the number of thefte (including cattle thefto) for 1822 were the lowest during the quinquennium and that the number of dacoities and robberies together, was lower: than the oorresponding total in any one of the preceding three years and exoeeded by 17 only the number for 1018, the lowest figure in the quinquennium. On the other hand, the number of cerious offences against the person, though lees by 42 than that in 1081, was the neat higheet in the quinquennium.

The onsee reported during 1022 showi in the above table were distributed between the Divisions, Sind and Railwaye as under:-


Sind and tho Bombay Buburban District retarned increases of 9 and 6 respectively in the number of murders and cognate offences. The only other increases in serious crime were 29 in the Northern Division and 5 on the Railways in the number of robberies. The former however was more thas countar balanced by the decrese of 33 in the number of dacoities, while for the latter ne explanation bas been fumishod.

As regards "recaivers", the Cantra! Division and Sind were chiefly reiponsible for the fall in the number of "receivers" proceeded against. The fall in the number of offences against property acarcoly justifies this insctivity with regand to reoeivers.
6. A statement ahowing the incidence by districts, per thoseand of the popu-

 lation, of cognizable crime reported under the Indian mapmetron. Penal Code and the principal classes of serious crima for 1922 is subjoined.
-Statistics on this basis for other provinces for 1929 are not available; but taking the figures for the previous year (1921), the incidence per mille of the population of cognizable crime reported in the years 1820-81 under clames I to $V$ in the Presidencies and Provinces of India stood as under :-

|  |  |  | 1980 | 1081 |
| :---: | :---: | :---: | :---: | :---: |
| (1) Barma | - | .. | $4 \cdot 71$ | $1 \cdot 19$ |
| (2) Central Provincees | . | . | 3.43, | $8 \cdot 8$ |
| (3) North West Prontior Province | . | . | $2 \cdot 82$ | $8 \cdot 10$ |
| (4) Bombay | $\because$ | $\cdots$ | $2 \cdot 08$ | $8 \cdot 19$ |
| (6) Punjab |  | $\cdots$ | 1.86 | 2.18 |
| (6) United Provinces |  | . | 1.90 | $2 \cdot 01$ |
| (7) Bengal | .. | . | 1.80 | $1 \cdot 71$ |
| (8) Amsam | $\cdots$ | . | 1.93 | 1.50 |
| (9) Bibar and Orisse |  | . | $1 \cdot 38$ | 1.25 |
| (10) Madras | $\cdots$ | . | 1.87 | 1.24 |

These figures show that there was an increase in orime in 1921 over the figures of 1920 in the North-West Frontier, the Punjab, the Central Provinces, the United Provinces and in Bombsy and a decrease elsewhere. Burma was the moat criminal Province in India, as it was in 1918 and 1920, and Madras the least criminal as it was in 1019. Bombay maintained its position of 1820, vie., 4th on the list.

The following table ahows the incidense of important offences per mille of the population:-


It will be noticed that Bombay stood sth in respect of total serious crime and 8th in regard to the number of burglaries, as was the case in the previous yoar, while ite position in respect of the other forms of gerious arime varied from ard to sth.
$\therefore$ As ragards the strength of the force erfiployed to deal with orime, excluaive of the armed and mounted police whowe ordinary dutien are not concerned with the inveetigation of crime, the following table ahowe the number of the cognisable offences (Indian Penal Code) invertigated in 1821 per policeman : -

|  | Cantral Provincet | . - | $\cdot$ | .. | 4.72 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| (2) | Amam | -. | $\wedge$ | .. | $8 \cdot 1$ |
|  | Burma | .- | " | . | $8 \cdot 5$ |
| (4) | Bengal | $\therefore$ | - | . | 2.0\% |
|  | Bihar and Orime | . 0 | $\bullet$ | .. | $2 \cdot 9$ |
|  | United Provinoen | - | -. | - | $2 \cdot 65$ |
|  | Bombay | - ., | .. | - | 2.36 |
| (8) | Punjab | - | . | .. | . 08 |
| (9) | Medres | $\cdots$ |  | .. | 1.9 |
| (10) | Noth-West Proaties Provinse | $\cdots$ |  |  | $1 \cdot 10$ |

[^1]The Bombay Presidency has retained its position of 1920, vie., 7th on the list. If however the atrength as reduced in the Retrenchment Schemes were taken, the proportion would have been 1 to $2-89$ cases inveetigated and the position of Bombay would have been 6th.

Chiminal atatistics for England and Wales for-1019 onwards are not yet availsble, and no comparison cas therefore be instituted.

Turning to the inoidence of crime for the year under report in the Presidency inolusive of Sind, the incidenoe of total reported cognizable crime under the Indian Penal Code per mille of the population was $1 \cdot 883$ for the whole Presidency, that for Sind being considerably more than double that for the Presidency proper, vix; 8-693 as compared with 1-483. The same proportion prevailed in regard to total serious crime also, the incidence bsing 2.89 for Sind and 1.14 for the Presidency proper. The Bombay Saburban District (5.005) in the Presidency proper and Karachi ( $(\mathbf{8 8 6}$ ) in Sind continued to be the most, and Ratnagiri ( -276 ) and Thar and Parkar (2.026) the lesst, criminal distriots in the year of report.

Pollem Cogatentio onem for angooki.
7. Inolusive of casen pending from the previous year,

|  |  | - Indran Penal Code. | Olase VI. | , |
| :---: | :---: | :---: | :---: | :---: |
| 1921 | . | 46,789 | 4,502 | 51,291 |
| 1928 | . | 41,412 | 6,278 | 47,690 |

The number of casce in which the Police refused investigation under eection 157 (1) (b), Criminal Procedure Code, was 2,240 against 2,539 in 1921, leaving 45,450 casen for inveatigation al against 48,762 in the previous year. The percentage of casea dealt with under acotion 157 (1) (b), Criminal Procedure Code, dropped from 4.96 in 1921 to $4 \cdot 67$ in 1922. This deterioration, which has been brought ebout by the Northern Division, Central Division and Railways, is most noticeable in the Northern Division and on the Preaidency Railways, where the percentage of zefusals has fallen by about 14 per cent. in each orse. No explanation has been furnished by the Commiscioner, Northern Division, or the Superintendent of Police, B. B. \& C. I. Railway, while the Superintendent of Polioe, G. I. P. and M. and 8. M. Railway, attributee it largely to the reduction in reported arime. The improvsment in this reapeot was well marked in the Bombay Suburban District where the percentege roes from $8 \cdot 7$ in 1821 to $11 \cdot 62$ in 1922.
8. The number of ossen excluded as false or due to mistakes of law or fact
mpintol anere. was 8,217 against 8,908 in 1921. " The percentage of cases exaluded to cases for disposal was the lowest in the quinquennium, the peroentagen baing 17.98 in 1022, $17 \cdot 63$ in 1821, $19 \cdot 38$ in 1820, 17.57 in 1919 and $10^{\circ} 00$ in 1918, and is satisfactory. The improvement has been shared by all the Divisions in the Preaidenoy proper, eapeaially the Northern Division and Southern Diviaion where the parcontage has dropped from $17 \cdot 49$ and $25-34$ in 1921 to $14 \cdot 68$ and $92 \cdot 68$ reapeotively in the year of report, an improvement by 8.81 par cent. over the figures of the preceding year. The falling off in Sind and on the Railwaya was negligible.
9. Of the excluded oages mentioned sbove, 1,264 cases were classed as being naunombtem man malioiously fales as against 1,313 in the proceding yeara decresse of 49 cases.
The number of suoh casen and thair percentages to orses for disposal for the five years 1018 to 1929 Hers:-

| Ying |  |  |  | ber of | Persante |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1918 |  | - | - | 1,496 | 3-97 |
| 1918 | - | ** | - | 1,784 | 3.31 |
| 1820 | - | - | - | 1,587 | 8.23 |
| 1921 | * | - |  | 1,313 | $2 \cdot 56$ |
| 1829 | . | $\bullet$ |  | 1,264 | 2-66 |

The slight inarease is due mainly to the Bombay Suburban Distriot where the number of suoh cases rose from 91 in 1921 to 44 in 1922 an inarease of $2 \cdot 52$ per oent. In the Northern Division, Central Division and Scothern Division, such ceses wrere fewor than in 1921; while the finatuations in Sind and on the Railvay was negligible, vic, 18 and -7 per cont, rappeotivaly.

Proseoutions were undertaken in 268 cases during the year, of which 83 ended in conviction and 114 remained pending at the alose of the year. The percoatage of prosecutions undertaiken to the total nomber of maliciously false ouses wat $91 \cdot 20$ against $23 \cdot 30$ in 1921 and $19 \cdot 91$ in 1920 . The percentages of convictions to falce cases tried during the lest quinquannium ware :-


The reduction in the number of prosecutions launched and the deterioration in the peroentage of conviotions secured, as compared with the figures of 1891, are to be regretted. The Northern Division and Contral Division wers responsible for the former and the Central Division and the Southern Division for the latter. Sind and the Railways showed an improvement, both in regard to the number of prosecutions and of convictions and the Southern Division in regard to the former, and the Northern Division in regard to the latter, only. None of the Divisional Commissioners has oommented on the falling of recorded in their Divisions.
10. The provisions of section 250, Criminal Procedure Code, under whioh

Verentom traightets. compensation may be awarded by the Magistreay to perrons against whom frivolous or vezatious complaints have bean laid, was applied in 228 casen against 208 in 1091 and 244 in 1920. The total amount of compensation awarded wis Ra. 6,713 agsinat Res 7,023 in 1921 and Rs. 7,950 in 1020. Sind recorded a considerable improvemont over the results for the year before, the number of oases and the amount awarded being 119 and Rs. 3,617 in 1922, against 81 eases and Rs. 8,108 in 1921, and continued to head the roll in respect of both the number of cases and the amount paid ; the Northern Division and Railways deteriorated in regard to both, the Central Division in regard to the former and the Southern Division and Bombey Suburban Distriot in regard to the lattor. The Commissioner, Contral Division in commenting on the aotion taken in his Division under this section, has quoted the following ramarks of the District Magistrato, Poose :-
"It is an easy thing for the District Magistrate to ansare 4 great increano in the number of auch sases-in Sind I mised the figures of one dietriot to equal the total for all other districte in that provinoe-but greet ceation is necescary, otherwise people are fined who have only failed to prove their casce."
and has added-
"As pointed out by Mr. Meckio, a Distriot Magistrate who methodicelly esamines the work of the subordinate Magistratee cannot fail to got to know whether the reotion is ned adequately or not ; such exemination is in my opinion the caly effective method of enforoing the proper ane of section 250."
The Commissioner in Sind, in noticing the improvement in that Province, has expressed himpelf es follows :-
" It is for Distriot Magistratee to find a ramedy by carefol sorutiny of roturne and by inetruetion of Magistretee when eramining their reconde of cones at the time of inu peotion. Distriot liagistrateses onnot fettor the diserstion and jodgment of the subondinato magistanoy but they can guide them. While cirsoularis are of lem importanoe than perconal instraotion, there is no harm, and poomibly great edrantage, in informing all their subondinate magistantes thats correot appliontion of rection 250 will meve the problic from baing victimized by tele complainte and that megintate in sequitting or diecharging an acoused should recond whether the meon in rasations or frivolous."
The Commissioner, Bouthern Division, on the other hand, han remarked that there is less soope for the use of this section in police caces which are seapt up to Magiatrates aftor investigation has dieclosed a prima facio cose and axpremees his agreoment with the opinion of the District Suparintendent of Police, Kanara, that the best way to deal with the obviounly falte caese is to refure to deal with them at the outset by froe weo of ecotion 107 (1) (b), Criminal Procedurs Code.

I commented in the laet seport on the disedrantagee mender which the Police labour in their inveatigations into such casen. The District Euperintendent of Police, Kanara'? suggeation in feasible onty when the complaint is palpably falve on the feoc of it, which in unfortunately, meldom the case. In my opinion the monares anggented by the District Magetrate, Poona, and scquiceced in by the

Commissioners, Central Division and:Sind, are best calculated to ensure the proper and adequate use of this important section.
11. There were $\mathbf{0 , 2 6 6}$ cases pending at the close of the year as against 7,247 panas num. in the year before- $\rightarrow$ decrease of 981 cases. Of these 6,266 cases, $\mathbf{2 , 0 6 8}$ were pending with the Police and 4,198 with the magistracy. The percentages of cases pending to cases for disposal for the last five years atand as under:-


The decrease was shared by the whole Presidenoy, more particularly by the Bombay Suburban District and Sind, where the percentages dropped from $14^{\prime} 52$ and $17 \cdot 45$ in 1921 to $7 \cdot 75$ and $15 \cdot 62$, respectively, in 1922.
12. Eliminating ' excluded ' and 'pending cases', real cognizable crime dis-
trae polto mopighty mans simpeati ol posed of during the year amounted to 32,934 cases against 34,827 in 1921 -a decrease of 1,893 cases. A detailed comparison of the figures for the three years onding with the year under report follows:-


The Contral Division, Railways and the Northern Division returned decreases of 1,282, 974 and 92 and Sind, Southern Division and Bombay Saburban District incresese of 204, 189 and 52 respectively. An exsmination of the variations of crime under the aeveral classes shows that the reduction under 'class V' (Minor offences againot property) and under ' class III' (serious offences against person' and property or property only) was substantial. This improvement is specially welcome sinoe these forms of crime touch the life of the people most closely. The remsining claness returned incresses, the most marked being under 'class VI' $(1,708)$.

The details of true Indian Penal Code cases disposed of under the more important heads of crime for the three years ending with the year of report are given below:-


Taking the figures by Divisions, there was an increase of 45 cases of murder in Sind, nine in the Southera Division and ope in the Bombay Suburban District, and \& decrease of 81 in the Northern Division, sevan in the Central Division and three on the Railways as compared with the figures of the preceding year. The increase was most notioeable in the Uppor Sind Frontior District (18), Sukkkur (16), Hyderabad (11) in Sind, and Bijapur (11) in the Southern Division and the decrease in Kaira (10) in the Northom Division, and Poona (9) in the Central Division.

True deooities deoreased from 461 in 1921 to 381 in 1922. The reduction was confined to the Cantral Division (61 cases), Northarn Division (17) and Sind (3), the other Diviaiona and Railways having recorded alight increases. The decrease was moot marked in Feast Khandeah (28) and Thans (1t).

True robbariee, on the other hand, roes from 469 in 1921 to 490 in 1922-an increese of 91 cesea, which was ahared by the Northern Division ( 38 cases); Southern Diviaion (28) and Sind (1). The Central Division returned a decrease of 36, and the Bombey Suburban District of four. The number on, the Railways remained
tstionary. The districte recording noticeable increases were Karachi (22), Thane' (16), Belgaum (13) and Bijapur (10).

The number of true decoities and robberies taken togother, however, was lean by 49 in the year of report than in the preceding year, the Central Division, Sind and Bombay Suburban District showing falls of 97, 2 and 1 and the Southern Division, Northern Division and Railwaye riset of 28, 21 and 8, reepeotively.

True burglaries dropped from 9,273 in 1921 to 8,436 in 1989-a decrese of 887 cases. The divisione responsible for the reduction wers the Coatral Division ( 580 cases), Northern Division (276) and Southern Division (143). Sind recorded an increase of 142, Bombay Suburban District, 18 and the Railwaye, osaece. The districts recording prominent dearease were Esst Khandeah (161), Nasik (181) and Weat Khandesh (108), while the Karachi District returned the largest increace, viz., 106 casea. .

There was a substantial fall of 8,320 cases in true thafta (including oattle thefta) whioh was sharsd by all the divisions except the Bombey Suburban District which returned an incresse of 126 casee. The reduction was most marked in the Central Division (857) and Railways (782) and lens so in the Northern Diviaion (806), Sind (310) and the Southern Division (200). The distriote recording notiocable decreases were the G. I. P. Railway (502 casea), East Khandeah (202), B, B. \& C. I. Railway (199) and Nasilk (106).

True cases of reoeiving stolen property numbered 837 against 1,081 in 1021. The Central Division, Soothern Division, Bind and Railway returned deoreasen, the most prominent being the Central Division (147 cases). The increses in the Northern Division and Bombay Saburban Distriot wea insignifioant.
13. Concurrently with the decrease in the number of reported ossen and Dadrutur men . osses for disposal, there was a decorease of 1,681 in the number of undeteoted cases. The figuret, compried with those of the preceding two years, are an under:--


The figure for the year under report was the mallest during the trieanium, both numerically and proportionstely, and was nearly 1,000 below the average annul figure. The decrease was most marked on the Railways, vis., 706 oases, which why followed by the Central Division with 589 cases, the Northern Diviaion with 814 cases and the Southemn Division with 121 cases. There was an inoreses of 86 cercs in the Bombay Suburban Distriot and of 18 in Sind.

The following tabular statement indicates the peroentages of undetocted oucess to real cesses dirposed of, according to the several divisione of the Prenidenoy:-


An eramination of these atatistice rhow that the porcentage for the whole Preaidancy was the loweat during the quinquenmium. This vary gratifying improvecoment in due entirely, however, to the inolusion in the rtatintice of the figures releting to oneen under dies VL. If Indian Praal Code arese are comaidered aeparatoly, a pery different story in rovealed, for the perventage of undetected cuces has risen from $46 \cdot 58$ in $1918,46 \cdot 98$ in 1910, $47 \cdot 89$ in 1820 and $\mathbf{4 6} \cdot 69$ in 1921 to $40 \cdot 97$ in the yoert
of report. This slow yet steady deterioration has been a disquieting factor in Police Administration of late jeara.

Taking the several divisions of the Presidency separately, and confining attention to the two years-1821 and 1022, the peroentages of undetected cates under the Indian Penal Code were as follows:-

|  |  |  | 182\%. | 1922 |
| :---: | :---: | :---: | :---: | :---: |
| Bombey Suburbas Dietriot | -. | $\cdots$ | .. 48.54 | $47 \cdot 93$ |
| Northern Divinion | .. | $\because$ | $\cdots 4.13$ | 43.50 |
| Cantral Divinion | . | $\cdots$ | $\because 89.84$ | ${ }_{34.86}$ |
| Boathern Divicion | - | . |  | 50.50 |
| Sind | .. | - | .9 60.69 | 50.60 |
| Raihay | - | . | .. $62 \cdot 33$ | 69-24 |
|  |  | Total | 48.89 | 49.27 |

The Railways improved to the standard of 1920 , wiping out the deterioration that ocourred in 1021 ; in the Northern Division, Southern Division and Sind the fluctuations, though showing a slight improvement, are negligible, while the rise in the Bombay Suburban District and Central Division was considerable about $\delta$ per cent. in the former and 4 per cent. in the latter. The Southern Division, once again, returned the smallest, snd the Railways the largest, number of undetected cases.

An eramination of the returns of cases under the Indian Penal Code by distriota shows that there was a deerease of undetected casen in the year of report in the distriots of Ahmedabad, Broach, Panch Mahals, Satara, Belgaum, Dharwar, Kanara, Kolaba, Ratnagiri, Hyderabad, Sukkur, Larkana and Thar and Parkar, while the reverse was the oase in the remaining oharges. The reduction was most noticeable in Broaoh, Kanara, Kolaba and Thar and Parkar, where the peroentages have dropped by from 6 to 10 per cent. The increase was moat prominent in West Khandesh, Surat, Poona, Bijapur, Bandra and Upper Sind frontier where the percentages rose from $48 \cdot 83,37 \cdot 48,53 \cdot 35,30 \cdot 05,42 \cdot 46,33 \cdot 08$ in 1921 to $56 \cdot 58$, $45 \cdot 07,60 \cdot 11,87 \cdot 95,48 \cdot 00$ and $39 \cdot 87$ iespectively.

As regards the Presidenoy Railways, there was improvement on both the Railways. On the G. I. P. Railway the peroentage dropped from $58 \cdot 62$ in 1921 to $52 \%$ in 1922, malnly owing to the reduction in thefts from running goods trains, thanks to the special measures adopted, in the preceding year. As pointed out in the last report, these thefte are very difficult of detection. A considerable improvement on the Railwayn may be expected when the reoommendations of the Railway Committee are given effect to.

Turaing to the Divisions, the Commissioner, Northern Division, observes :-
" $0!$ the totall 1,798 undetcoted oases, those of house-breskings and ordinary thefts numbered 1,305, i.a., in every 4 coseen that remained undeteoted, 3 were of house-breekings and ordinary thettr. Though Ahmedabad heade the list the perceontage of undeteoted conee to true casee in thin distriot ahowe a decided and antiafactory decline in the yeur under report. The districts whare the fall in mont pronounced in Bromeh, the figures being $14 \cdot 7$ as compared with $49 \cdot 72$ in the leat year. Thana showa no change and 8urnt and Kaim alight inaresen."
The Commiscionar, Contral Divinion, observee:-
"The number of undetcotod onece foll from 4,364 to 3,775 , bat the decresse is not proportionates to the decreve in total acime. . It will be teese that the deoresse ir sharod by sll dintriote axpopt Poona, whare the incresso-in apite of the general decrease in arime-is dieappointing."
and andarnes the following obsarvations of the Deprity Inspector Genaral, Southern Range, adding "Thia in a unoful enggestion, with which the Inspector General of Police will, no doubt, deel."
"The continued rive in the number of undeteoted canees in more oz lese due to the ingrese into the district of foraign oriminatr whose wort generally remsins undeteoted for a conaidemble period till they eithor make a blunder or their disguine is penetrated. - . The anly solutip of the probiem in to heve a small detective forco hemded by a Sub-Inspoctor whose solo daty should be to vinit all different police stations in the dietriot in disguise and look for foraign crimimat."

The Commisaioner, Southern Division, remarke :-
*The number of undetected ceses was 1,111 against 1,232 . - . The percentage
 proparty caly) continues to bo dime ppointing, ie, 65.00 apinet 68.00 and all diatricta ase xesponsible more or len for thin. * .
"The mont oommon arime after all is houm-broking and thalte, and the frot that a lage namber of theee go modoteoted leoves the prablio mather dimentinfied. The only way to stop anch erimo in to armage with the Dietriet Ctiminal Invertigation Dopartmont of Intalliganoe Dopartment This organimaion has not received thenttention it should."
The Commissioner in Bind observes :-
"The percentage of undeteoted casee was 00.61 and roproments a elight improvemint over the proviove year'e figures bonidee being the bout can rwood for the peot five yougt. It was only in the Karmahi and the Nawabahah Dintriots, whese in the latter distriot the District Superintendent of Police was in aharge all the year, that the figures of undeteoted orime incremed. It in hoped that the Ditriot Eupminteadent of Polios, Nawabahah, will pay extre atteation to the deteotive work of his Sab-Imppotors. It is gretifying to note an improvement in the Sind Railway."
As regards the muggestion that in local Intalligence Departments wovld be found the panaces for reducing the figuree of undetected arime, such apecial Branches axist in Poons, Ahmedabad and Surat, but finanoial considerationa prevent the exteasion of the syatem to other districts or the axpantion of the axiating agenciee so as to enable them to interest thamselves in something more than porely local matters.

A far more crying need is the axpansion and reorganisation of the Procidenoy Criminal Investigation Department and the establishment of a Detective Training School. That money spent in this connection would be money well spent, hat been proved over and over again. As I wrote leat year, the detcction and mappression of organized crime aan only be nocomplished by a opecially trained agency and this agency cannot be eotablished and trained unlous funde are made available. Meanwhile the unequal struggle between organized gange of oriminals and un-coordinsted police unites, alreedy overburdened with routine work, must continue. There can be no improvement until the problem is tackled in a syatematic manner by an agency scientifically trained and organised. Thut no arch agency now exists is a reproach to the Presidency that claime to lead India.
14. Ot 16,998 cases decided by trial, 14,014 ended in conviction compered with 14,948 out of 16,920 caces tried in 1021. The percrantage of cases convicted to thove tried was 86
 againat $84 \cdot 76$ in the previovs year under sll alassen, and $81 \cdot 40$ againat $81 \cdot 97$ under the Indian Penal Code.

The following table of percentages indicatee the nuccese obtained by the Polioe in the Courte under the mout important heade of orime:-


In respect of true police cognizable onces, the percentage of cases anding in conviction to oases diaposed of as trre atands as under for 1822 and the preceding four years:-

| 1918 | $\because$ | ** | $\cdots$ | 89.94 |
| :---: | :---: | :---: | :---: | :---: |
| 1918 | - | - | $\cdots$ | 41.56 |
| 1980 | . | - | $\cdots$ | 89.61 |
| 1891 | . | ., | .. | 41.19 |
| 192\% | . | ** | . | 4.87 |

The resolts in the year of report wece the beet ducing the guiaquanainm. The improvement was shared by the eatire Presidency. The higheet perseatage of convictions was once mose returned by the Central Division (63.20) asd the lowers
once again by Sind (32-29). The Northern Division showed a percentage of 52 , Southern Division of $51^{\circ} 16$, Railways of $37 \cdot 77$ and Bombay Suburban District of $35 \cdot 33$.

The percentage for the Presidency exclusive of Sind stood at 49.88 against 45.45 in 1921 and 43.35 in 1920.
15. A total of 1,170 cases, inclusive of cases pending from the previous year,
madons cave. - Was committed to the Sessions Courts against 1,183 cases in 1921. Out of 952 trials concluded, 691 ended in conviction as compared with 973 trials concluded in 1921 with 706 convictions. The percentage of cases ending in conviction to cases tried was practically station-ary-72. 58 against 72.55 in 1921. Of the remaining cases, 261 ended in acquittal or discharge, and 203 remained pending at the close of the year: The highest percentage of convictions to cases tried was returned by the Presidency Railways, viz., $89 \cdot 28$ against $70 \cdot 59$ in 1921. Similar percentages for the Northern Division, Central Division, Southern Division and Sind were $72 \cdot 52,75 \cdot 77,74 \cdot 49$ and $67 \cdot 30$ against 75.5, 80.82, 71.07 and 64.16, respectively, in 1821. The percentage for the Presidency exclusive of Sind was $75 \cdot 16$ against $76 \cdot 17$ in 1921 and $.75 \cdot 31$ in 1020 .
16. Inclading pending cases, offences under special and local laws dealt with, by the police totalled 5,816 in 1022 against 4,136 in

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Oflonem under apocal and
``` 1921-an increase of 1,679 cases. This incresse; sei explained in paragraph 4, was due to the inclusion by certain districts for the first time in their reports for this year of cases under the ) Public Conveyanoe Act. Of the \(\mathbf{6 , 8 1 5}\) cases, 5,085 were brought to trial and 4,899 ended in conviction against 8,424 and 3,281, respectively, in 1921. The percentage of casea convicted to casea tried stood at \(96 \cdot 34\) against \(95 \cdot 82\) in 1921 and \(96 \cdot 96\), in 1020.
17. The number of true cases disposed of by Magistrates without the inter-:
 in 1921 and 7,781 in 1920 . 4,082 or \(48 \cdot 86\) per cent. of the oases ended in conviction against 3,539 or \(47 \cdot 30\) in 1921 and 3,876 or \(49 \cdot 81\) in 1020.
18. The total number of persons arrested by the police suo motuc was 34,340

\section*{Btatemant A-Put IPrione in pollin cave} against 37,484 in 1921 and 33,703 in 1920. The decrease in the number of persons arrested corresponded with the decrease in orime in the year of report.
Inclusive of the number of parsons concerned in cases pending from the previous year, the total number of persons for disposal was 41,900 as compared with 4,431 in 1921 and 41,296 in 1920. Persons relessed without being brought. to trial numbered 934 against 975 in 1921 and 733 in \(1920-8\) percentage of 2.72 of the total arrested as compared with \(2 \cdot 80\) in 1821 and \(2 \cdot 17\) in 1920 . Of the 41,900 persons for disposal, 33,410 were'tried during the year, of whom 20,793 were convicted, giving a percantage of \(62 \cdot 23\) on the total tried against 61.05 in 1921 and \(80 \cdot 23\) in 1920. This improvement was shared by all the divisions and Railways except the Cantral Division where the percentage remained practically atatianary-78.99 in 1921 and \(78 \cdot 65\) in 1922.

Confining attention to persons tried and convicted under the Indian 'Penal Code alone, 98,968 ware tried of whom 14,026 were convicted, giving a percentage of \(55 \cdot 96\) against \(56 \cdot 98\) in 1921 and \(57 \cdot 80\) in 1920. The percentages under the Indian Penal Code for the Preaidency proper and Siad, respectively, were \(59 \cdot 89\) and
 of 16.04 of the total number of \(\tan 1921\) and 6,845 in 1920, giving a percentage 1931 and 18.87 in 1820 .

As oxplained in the last report, the canses which lead to a rise in the number of manetected cases are equally responsible for the deterioration in the percentage of oanvictions under the Indian Penal Code.
19. Non-cognizable crime increased from 63,807 to 72,039 in the year onder report-a net increase of 9,132 cases. All the Divisions
Uatment 2-Put I mor and Railways contributed to the increase, the highest nombatimethen being Sind 6,914 followed by Northern Division with 952, Central Division with 486, Southern Division with 418 and the Railwny witb 369. The total namber of casce for disposal was 76,401 ageinst \(87,8 \times 6\) in \(19 y 1\). Of these 76,401, 62,733 were tried and 41,154 ended in conviction againat 43,786 and 33,092 reapectively, in 1821. The percentage of conviction to the number for dirposal rose from 48.74 in 1021 to \(63 \cdot 86\) in 1928 -sin appreciable improvement. Of the cases for disposal, 12,216 were of "voluntarily causing hurt" as againat 12,124 in 1021.

The Commissioner, Central Division, in regard to cases under eection 323, Indian' Penal Code, which were either compounded, dismissed, ote., observes :-
" quoten- \(\mathbf{3 , 0 9 5}\) ames-to the rolume of non-cogniza ble crime. Of theme tu9 (sbout thh) were dismiseed without trish, and 1,011 or about ono-hell wars apparently enmpounded. From these figures it is olear that auficient care was not thken in veriffing complaints before admitting them."
20. The number of persons concerned in non-cognizable asses who appeared before the Courts during 1822 was 110,802 against 105,378 in 1021. Six thousend seven hundred and twenty were discharged after eppearance without trial, 70,948 were

Mratement B-Prat IT-Turome
 tried, 48,424 were convicted and 28,524 were diecharged or acquitted against 6,268, \(63,983,39,315\) and 24,668 reepeotively in the preceding year. The percentages of persons convicted to those tried and of persons convioted to thowe appesing before the Courte were \(62 \cdot 93\) and \(41 \cdot 45\) againat \(81 \cdot 44\) and \(37 \cdot 30\) reapectively, in 1921.
21. The value of property stolen during 1822 in oanneotion with cognizabler arime was Re. 25,63,786 against Re. 29,12,879 in 1021
matamont C-Property and Ris. 25,28,384 in 1920. The. value of property zecovered was Rs. \(7,63,626\) as compared with Ra. \(9,00,259\) in 1921 and Ra. \(8,65,124\) in 1920 . The percentage of property zecovered to property atolen as worked out by the new method of calculation adopted in recent years dropped considerably, viz., to 28.69 from \(86 \cdot 67\) in 1021 and 40.08 in 1820.

The following table shows similar percentages for 1021 and 1929 fot Divinions, Sind and Railways :-


Except in the Northern Division where the percentage of recovery rose by about 11 per cent. and in the Bombay Suburben Distriet where it Wer etationary, thare was deterioration in all the divisions and on the Railways, erpecialiy in the Southern Division, whare the recoverice dropped by no lees than 26 per cent. Nove of the Commiesioners has explained the alaling off. Ae regards the Presidency Railwaye, both Railwaye wero reoponaible for the deterionation. The Superintendont of Police, B. B. \& C. I. Railway, is siloat on the mbjeot while the Superintendent of Polioe, G. I. P. and M and 8.M. Railways, has offered the following axplanation :-
"The redrotion in the perventage of pooperty swovered a cumplased with lat year in hargily
 stolee and Ra. 57,641 secovered. No anch etatintical good forture wee experienced in 1982."
As observed in the lagt report, canses which operate to awell the number of ondetocted caece operate with equal force on the proportion of property recoversed. No subatantial improvement in this seopeot cen be expeoted until the number of undefected arimes decrrames.
22. The following comparative statement fumnishes detailed information nwration attion. in respect of proceedings taken under Chapter VIII,
\begin{tabular}{|c|c|c|c|c|c|c|c|}
\hline Dindose &  & Number fumink security. & Tho wevarity &  & Number who jail in deforvit - &  &  \\
\hline  & 18 & \(\because\) & 18 & \(\cdots\) & & \(\cdots 0\) & 6i:82 \\
\hline vation Divelos \{ \(1922 .\). & 1,025 & \({ }_{868}^{796}\) & \({ }_{681}^{61}\) & \(\because\) & \[
\underset{272}{172}
\] & 14 & \({ }_{88}^{88} 81\) \\
\hline & & & & & & 78 & \({ }^{80} 80.81\) \\
\hline Custrel Dividon \(\left\{\begin{array}{l}1821 . \\ 1029 .\end{array}\right.\) & 918
692 & \({ }_{40 \%} 8\) & \({ }_{277}^{202}\) & .. & 217 & \({ }^{67}\) & \\
\hline Den Divalion \(\{1981\). & \({ }_{902}^{850}\) & \[
{ }_{820}^{442}
\] & 970, & is & 72
78 & \({ }_{349}^{219}\) & 70.04 \\
\hline (12.. & & & & & 489 & 262 & 88.05 \\
\hline And..\(\left\{\begin{array}{l}18981 . \\ 1823 .\end{array}\right.\) & \({ }_{1}^{1,188}\) & \({ }_{668} 68\) & 1101 & . \(\because\). & \({ }_{621}\) & - 272 & \({ }_{72} \cdot 30\) \\
\hline  & \({ }_{10}^{80}\) & \[
\underset{\mathbf{1 1 8}}{\mathbf{5 4}}
\] & 48 & .. & \[
{ }_{71}^{28}
\] & \begin{tabular}{l}
8 \\
8 \\
\hline
\end{tabular} & 90.00 \\
\hline Town \(\left\{\begin{array}{l}1981 . \\ 1089\end{array}\right.\) & 41114 & - & 1,430 & i6 & \({ }_{\text {l }}^{1,1802}\) & 776 & 78.98
78.81 \\
\hline
\end{tabular}

The figures show that there was an increase of 34 cases over the previous yearis total of persons proceeded against. The Divisions which returned incresses were the Northern Division (1,101 against 1,026), Bombay Suburban District ( 121 against 18), Southern Division (902 againat 850), Presidency Railways (140 against 80). The deorease was most marked in the Central Division, 692 cases against 918. The increase was most marked in the Bombay Suburban District ( 103 oases), Nawabshah (95), Hyderabad (05) and Ahmedabad (73) while the most pronounced decrease was in Larkana ( 234 cases), East Khandesh (65) and Ahmednagar ( 61 ).

The Commissioner, Central Division, in commenting on the decrease in bis Division, remarka :-
"In this conneotion I would remarly that with the mose extended working of the Crimins Tribes Act, we may axpect to seer decrese in the number of cases ander Chaptar VIII; and ench a deoresese should be a matter for congratulations so long as it is not acoompanied by an inorease in orime against property."
As regards the results in the Courts, for the whole Presidency they were almost the same as in the year before, the parcentage of convictions obtained being 76.81 in 1022 and \(76 \cdot 93\) in 1921. Considering the Divisions and Railways individually, the Police in the Northern Division, Sind and on the Railways were more, and in the Contral Division and Southern Division less, successful in the year of report than in the preoeding year. The falling of in the Central Division was alight, 79.04 par cent. oonvictions against 80.81 , but in the Southern Division it was pronounoed, \(88 \cdot 85\) per cent. against \(70 \cdot 04\) in 1921. In regard to this the Commissioner, Southern Division, has stated :-
"More than 60 por cont. of the cases failed in Belgaum and Bijapur. This shows lack of oare in their proparstion. Pailure in securing cases always aggravates the situstion and cuusee hardehip to the witaneser and special cosre ought to be taken in these cases."
28. In the Ahmedabad District two gangs of Muraffarnagar Bauriahs and Chharas were arreated and successfolly dealt with under

 4 Chapter VIII. In the AhmednagarDistrict some wandering gangs of Mang Garudis and Phanse Pardhis, etc., were responsible for the commission of petty thefts. In Poons a gang of five Mahomedans from Sholapur and agang of Bowrie Badaks from Bhopal State were arrosted and ware being dealt with at the end of the year. In Bijapur two gange of Iranis, from adjoining States, were noticed, watched and escorted out of the district. In Dharwar gange of Gosavis, Lranis, Haranshikaris, eto., were
noticed and watched by the polica. In Kolabs a gang of Pbanse Pardhia wat arreated and convicted in connection with the commiesion of two dacoitien.

The Deputy Inspector General for Sind, in this connection, han atated :-
"Wo beve again eacaped trouble from the Hurs and stepe are now being toksa to releace a number of the better behaved men in thin tribe. This is an experiment, and will have to bo very carrifully watched, and I hope that the Hurs have aow leamt that thoy oannot contingally fight against haw and ordos."
"The Machis in the Fialn Taluben have been giving trouble in this arm, and I lhink it in time that the Oriminal Tribes Act was opplied to thin tribe. Duber Jagimain heve on the whole been behaving themealvet bettar than in the paet, and with oympatbetic troetmant I think it is possible thet we may be able to wran them from their old bad habits."
On the G. I. P. and M. \&. S. M. Railways a gang of Iranis came to notice and was dealt with under Chapter VIII, Criminal Procedure Codo.

A review on the working of the Criminal Tribes Act is appended.
24. During the year of report 4,344 of the \(\mathbf{2 0 , 7 9 3}\) persons who were convioted

Hation cembers were identified as having had provious convictions and 1,147 were classed es 'habitual offenders' againat \(4,078,91,475\) and 1,386 respectively, in 1821. The highest contributions were from the Northern Division (368) and the Central Division (361) followed by Bind with (238), by the Southern Division with (104) and by the Reilways with (12). The number of habituals was most marked in East Khandeah (136), Thans (127), Kairs (95) and Poons (90).

Many instances came to notice in which the Magistrates failed to inflict enhanced punishments on habitual offenders, in spite of the fact of the provioue convictions being brought to notice. The following are a fow concrete instances :-

\section*{G. I. P. Railway-at Bombay.}

An aocused, Bhawani Shankar Gouri Shankar, was sent up for trial before the Second Presidancy Magistrate, Mazagaon, on a charge of having atolen at Wadi Bunder a bundle of gunny bags worth Re. 200. The evidence was complets and the -accused pleaded guilty. In spite of the fact that he had eloven previous convictions, he was sentenced only to sir months' imprisonment.
(2) An acoused, Pandu Satwa Takari, was arrested by the Railway Police in the act of picking the pocket of a passanger; he was sent up for trial before the Fifth Presidency Magistrate, Dadar, and pleaded guilty. Although he had eight previous convictions, he was sentenced only to six montha' imprisonment.
(3) An accused, Mahananda Jagjivan, was seen ranning away with a puree I which he had stolen from a pasaenger. He threw away the purse but was oaught -and was duly sent up for trial before the Fifth Presidency Magistrate, Dadar. He pleaded guilty and, although he had four previous convictions, he wae mentenced only to aix month' imprisonment.

\section*{Satara Dietrict.}

Three members of a gang of Javeri Komtia were sent up for the oc mmisaiun of eceveral petty thefta in Wai and were tried by the Third Clese Magistrate, Wai. Two -of thera were awarded 51 days' and 57 days' rigorous impriconment only, respectively, for three separate offences under secticn 879, Indian Penal Code, although it was proved that they had 15 and 4 provious convictions, respectivoly.

The three cases from the G. 1. P. Railway were reforred by me to Governmeat who were pleased to refer two of them to the High Court. The High Court enhanced the punishment in one case from six monthe to two years' rigoroue impriconment and rafused to interfare with the second caso, though the Funiahment wes onsidered to be inadequate.

In the Satara case, a representation was submitted by the District Magiotrate to the High Court who, though they agreed with the District Magistrate regarding the insdequacy of the punishment, did not interfere in consideration of the triviality of offencee and of the fact that the ssatencen awarded had axpired.

Leaiency of this nature to hardened criminals is cedly miapheoed, for it osly earves to increase the contempt that hebitual offenders already have for the Iaw. The protection from such offendern, to which the prablic is entitled, is reduced to
negligible proportions, while the task of the Police in checking the activities of habitual criminals becomes impossible.
25. In the Presidency, inclusive of Sind, the District Police and the Criminal Investigation Department took up eight gang cases. Including those pending from the previous year, the total number

Onis cave-Gothriment Rnoletion, Judidet Depart mont, No. 867 , deted the Sth Jenuary 1016. for disposal was 16; of these 5 were pending at the close of the year and one was declared to he non-cognizable. Seven cases ended in conviction against three in the year before. The number of persons concerned in these cases totalled 292 of whom 131 were awaiting trial at the close of the year, 12 were released without being brought to trial, 5 died, 2 were concerned in cases declared to be non-cognizable and 141 were tried, of whom 89 were convicted, giving a percentage of \(63 \cdot 12\) of the number tried as against \(65 \cdot 11\) in 1921 . These resulta are satisfactory.
28. The permanent sanctioned strength of the Criminal Investigation Department of the Presidency was unchanged, vze., 1
\begin{tabular}{|c|}
\hline \multirow[t]{3}{*}{Orimind Inmetgation Departmant, Bomber Pow tapes.} \\
\hline \\
\hline \\
\hline
\end{tabular} Deputy Inspector General, 1 Superintendent, 10 Inspectors, 27 Sub-Inspectors (inclusive of shorthand Sub-Inspectors) and 23 Head Constables. Of the 27 Sub-Inspector posts, 3 shorthand Sub-Inspectors' appointments were not filled as a measure of economy, as in 1921, and one shorthand Sub-Inspector was under training in Urdu shorthand at Lucknow. The actual strength of Sub-Inspectors was thus 23, of whom 17 were at Poona, 3 (Gujarathi shorthand Sub-Inspectors) at Ahmedabad and 3 (Kanarese ahorthand Sub-Inspectors) at Belgaum.

In addition, one Inspector-the Marathi Teacher at the Police Training School -was temporarily attached to the Criminal Inveatigation Department from 12th June 1822 on the closure of the School; he was mainly employed in teaching Marathi to Probationary Assistant Superintendents of Police stationed at Poona.

The permanent establishment of the Sind Criminal Investigation Department also continued an in 1921-1 Superintendent, 2 Deputy Superintendents, 4 Inspeotors, 8 Sub-Inspeotors, 16 Head Constables and 20 Constables-divided into two branches, Criminal and Political, each under a Deputy Superintendent.

The reorganization of the Presidency Criminal Investigation Department still continues to be held in abeyance for want of funds. When commenting on this nubject last year, I wrote:-
- "The experienoses of the yeer have confirmed me in the opinion expressed in the report for 1920 that an effioisat organization for studying and sterilising the professionsl criminal in a orying need. It is difficult to fathom the prejudioe of those who will not admit that it in sourd finanoe, oven in s year of acoute financial atringency, to spend Rs. 50,000 on an organiestion that must substantially reduce the enormous figure of unreoovered stolen property whioh in 1921 amounted to no lese than Ra. \(20,00,000\). That the ooientifio ettudy of the profeceional oriminal and his methods is esesential to successsful polioe work is recognized in evary civilized country. When will the custodians of the intorests of the poople of India a waken to the faot and discharge their obligation to their constituenti IIt thay are not preparsd to accept the opinions of their advisers, tot thom meko direot enquiries of Soothand Yerd. They will find that in England a large, effioient and well pmid contral organization exists whose sole duty it is to study and to tabula te the modus operandi of each individusl professional oriminal who comes to the notioo af the polioe. They will find that this organization has been proved to ezaraiso a most effective oheok upon the activities of professional oriminals and to have boen respomible for the detcotion of countlees orimes which, but for its operations, would have romained undeteoted."
The statistics in regard to the detection of orime and the recovery of property for the year of report only serve to emphasize the truth of these observations and the imperative necessity for reorganiving the Criminal Investigation Department in the manner indicated.

During the year under report the Presidenoy Criminal Investigation Department enquired into 133 oases as against 88 in 1921, and 68 in 1920. Of these, 101 were criminal, and 32 of a political, quaci-political, or confidential nature, as compared with 65 and 23 reapectively in the preceding year. Two hundred and fortyone pereons were dealt with, of whom 93 were convicted, 34 discharged, and 114 were pending trial at the alose of the year. One hundred and ninety-two public meotings and conferences were attended by the etaff and reports made of the
proceedings, againat 366 in the year before. Thin rednotion has been attribated by the Depaty Inspector General, Criminal Investigation Depertment, to the dearsene in open political agitation owing to the inoarcoration of various political lemders.

The following were some of the mose intareating casee doalt with :-

\section*{The Baet Khandesk dienriot dasoity and Gang acse.}

On the 23rd November 1921, a deocity took place at the house of one Sakharsm Jodhraj Marwedi, who lived at Budhgaon, taluke Chopds of the East Khandesh District, and property consisting of gold and ailver crnamenta valued at Rin. \(\mathbf{8 , 0 0 0}\) to 6,000 was atolen. The complainant's brother was tilled, and another person eeriously injured. The Distriot Superintendent of Police anked for Criminal Investigation Department aid. Khan Saheb Shaikh Ali Mahomed wes deputed and etarted investigation on the 21at December 1821. The daooits were traced and a case under seotion 396, Indian Penal Code, was sent up against 10 aocused. Ot these, ben wers transported for life, one was sentenced to undergo 10 yearn' rigorous iroprisonment, and 5 were soquittod. The investigation of this offence, however, showed that four separate ganga had been formed at Yawal nearly five years ago. They worked aither together or independently 2000 rding to airoumstancee and at first confined themselves to the commaision of minor offences much an thefta and burglaries, occasionally venturing on a decoity. One gang, however, committed a dacoity at Titgaon, under Burhanpur, Cantrel Provincen and, although some of them were arrested and proseouted, they managed to escape conviction. This emboldened the gang considersbly, and they took up daooity more or less as a profession. Supdusing Narayansingh Pardeabi of Yawa, who had been a Police Constable some 30 yeara ago and had been dismissed, was the leader of the gange. He acquired a modeat fortune as the receiver of their atolon property, but never accompanied the gangs on their adventures, though his son did. Supdusing, who had for many years exhibited anti-Govermment tendenoies, had recently beoome an active political "worker". As auch he appears to have obtained eubsoriptions for Political Funde from his dacoit friends, most of whom were Tadvi Bhils. The dacoities however had no political significance as Supdusing was in league with these gangs long before the inoeption of the non-00-operation and the Khilafat movementa. So far the number of dacoities inveatigated, which have been brought home to the Yawal gangs, has reached 30, and the number of acoused arrested in this oonnection is 123 . Seventeen of the mose merions daccity casen are being sant for trial separately and a Gang case under section 400, Indian Panal Code, is being sent up against about 50 nceused. The value of the property recovered or attached in conneotion with these oases, is Re. 49,027 of which ovar Rs. 14,000 worth hae boen actually identified by complainanta in verious dacoity oacen. So far 4 dacoity ceases, including that at Budhgaon, have been decided by the additional Seacions Judge, Jalgaon, who has been speoially appointed by Government to try these cases. Of the accused acrested, ton have been transported and 19 have been centenced to undergo tarmm of rigaroun imprisonment varying from 8 to 10 years. The other caves were " mabjudive" the olowe of the year.

\section*{\(\therefore\) Fraudulent doins for a Dummy Consigmnont of Indian Cotion Trive at Cornac Bridge, Bombay.}

On 10th Febraary 1822, a oonsiqument note for 2 balee of Indian cotton twist, to bo despatahed to Ahmedabad, wan made out et Carneo Bridge Goode Office and a Railway receipt for the same wae obtained, the oonsignee and oonaignor being one G. A. Huscain. On 18th April 1922, a notice was earved by thin Humein on the Agent and Goneral Traffic Manager, B. B. t O. L. Railway, demanding payment of a olaim of Ras. 1,050 for non-delivery of the bales in queation ats Ahmedabed. The Railway Authorities and Railway Police mede anquiries and ultimately the oase wea referred to the Criminal Inveetigation Department in August 1822. SubInspootor H. 8. Soman, who took up the enquiry, found that the comeignment was a bogus one and that three mean, Ghalam Abee Recool, G. A. Humein and Tukaraw Bals had affected varione forgeries of scocounta, file ontries in Railway books, etco, in ardor to entablish their alaim for Re. 1,050. No cotton twiet hed, in feot, been purohaced oe deapatohed. A ceve nnder ecotione 420 and 34, Indian Peaal

Code, was sent up against the three socused, charges under sections 467, 488, 471, 420, 100 and 34, Lndian Penal Code, were framed, and the case was committed to the High Court, Bombay.

\section*{House Breaking and Theft in Poona Cantonment.}

On the night of the 2nd January 1922, the bungalow of Mr. Dara Cawasji situated in Transport Lines, Poona, was broken into and property worth Rs. 25,620 stolen. Inspector Kelkar of the Criminal Inveetigation Department, who was deputed to take up the investigation on a request by the District Superintendent of Police, Poona, sucoeeded, after a protracted and patient investigation, in detect. ing the offenders. After a lapse of nearly six months he received information that one Govinds Gopala, Mang, who was undergoing a long sentence in the Yersvda Jail in connection with another offence, was one of those concerned in this case, Government were moved to suspend conditionally the sentence passed upon Govinda and, on information supplied by him, Inspector Kelkar worked the case out successfully. Nine persons were arrested and property worth Rs. 17,714 recovered. The case was pending trial in the Court of the Special Magistrate, First Class, Poona Cantonment, at the close of the year.

\section*{Burglariss and Thefts in Poona City and Cantonment.}

During the investigation of the above case the suspicious conduct of four Mahomedans hailing from Cawnpore came to Inspector Kelkar's notice. These men had settled in Poons and Sholapur, ostensibly plying tongas for hire duxing the night; but it was found, on enquiry, that they preyed upon their passengers and rifled valuables from their trunks. These thieves kept bunches of spsre keys and toois for opening trunks and oarried on a systematio and successful cam. paign of thefts. They were finslly arrested, and seven offences were traced against them. Property worth over Rs. 10,000 had been stolen in these cases, and Inspector Kelkar sucoeeded in recovering Rs. 8,600 of it. The four accused were sentenced to various terms of rigoroua imprisonment in two cases, and the other cases were pending trial. Simultaneously a gang of Madrasee-Christians, 'who were found to have been committing offences all ovar India and had been operating successfully in Poona for sometime, were rounded up. Several offences which had been traced to this gang were pending in Court or were under investigation at the close of the year.

\section*{The Poona Badak Baori Gang Case.}

A gang of nine Baoris was arreeted and sent for trial by the Poons Police in connection with four burglary cases. The other members of the gang absconded to Bhopal State, where a large amount of stolen proparty from,the Poona District was attisched by the Bhopal State Police from their possession. The Criminal Investigation Department were called in and acting Inspector Kakeri of the Criminal Investigation Department was deputed to take up the investigation in June 1922. His enquiries ohowed that a gang of 35 Badak Baoris, from the Bhopal, , Gwalior and Baria States, had arrived in the Poona District in 1917 where they formed two gangs. One gang camped on Shambu Hill in Khed Taluka, and the other at Bhandardari in Maval Taluka two lonely and out of the way places. Disguised as Sadhus and Bairagis, they commenced operations and committed a number of burglaries, and also ventured on a few dacoities and robberies. When nine of them Were arrested, the rest decamped. Ten of the gang were subsequentiy arrested at Raisan, Bhopal State. Stolen property worth about Rs. 3,500 was recovered and a case against 28 accused under section 401 , Indian Pemal Code, sent up before the Special Magistrate, First Class, Poona. Warrants ware issued against those sbsconding. The oese was pending trial in Court.

\section*{The Balasinor Bomb Case.}

Several apeeches directed against the British Government and the State were made at Balaainor, and action was taken against eight of the speakers under section 108, Criminal Procedure Code. Five of the accused failed to furnish bail to attend Court and were sent to jail. This was in. May 1922. In jail the accused started a hunger-strike. The news spread in Balasinor, and, by way of protest against the action of the State, a ' hartal 'was observed for four days. In June the Nawat
received an anonymous lettar, threatening him for his alleged unjust attitude towards the non-co-operation movement, and early in July a parcol of fruit wea received both by the Nawab and the Dewan of Balasinor. These, on being opened, were found to contain cocoanute filled with nails, acrap-iron and explosive substances. They were sent to the Political Agent, Rewa-hantha, who wired for the services of the Criminal Inveetigation Department. Inspector Ambalal Ganpatram took up the enquiry and, after a patient investigation, found that a Bania named Jivraj Karamai of Kutch, who had learnt at Ujjain that repreasion was rife in Balasinor, had come there towards the and of June and put up in a Dhararmaala opposite the bungalow of the Diwan. The day after he arrived one Manilal Chagan, a Patidar and non-co-operator from Nar, taluka Petiad in Baroda, came to the same Dharamsala. The two put their hoeds together and planned a revenge against the Nawab and the Diwan of Balasinor for their action in stopping the 'hartal'. They went to Barods and purchased the neccesary materials, and made up two bombs. These were packed in two baskets filled with fruit, and despatched by rail on list July 1822 to the Nawab and the Diwan. Convincing evidence was collected and a case under section 4 of the Explosives Act and section 807, Indian Penal Code, was sent up against both accused to the First Cless Magistrate, Balasinor. The case was pending trial at the close of the year.

\section*{Saudatti Co-pperative Society Frand Case.}

This Society used to keep vary large balances oi hand, despite repeated warnings from the Registrar, Co-operative Societiee and his officers. The cash was invariably produced, however, whenever the accounts were exsmined, and so no action wan possible ; but finslly it was found that various small amounts had not been antered in the cash book, and the Criminal Investigation Department were then called in. Sub-Inspector Wagle was detailed to investigate the case, and he found that the two accused, B. G. Sabnia, Chairman, and G. J. Manoli, Secretary, were in the habit of receiving deposits and raising loans in the name of the Society and, showing the money received as balances on hand, of utilising them for apeculation in private concerns such as ginning factories; cotton commission business, otc., etc. During the cotton season they kept about Rs. 20,000 as balance on hand, for speculative purposes. Both the accused were convicted and sentenced under section 409. A second charge was framed against G. J. Manoli, Secretary of the Society, as ho had failed to aredit various amounts recovered from members of the society. He had either returned the amounts, or credited them in the Society's accounts after 'considerable lapse of time. The amount misappropriated was nearly 8,000 but most of it was made good. The accused wes convicted on this charge also.

\section*{Nimbgaon Inamdar's Murder Case.}

On the night of 4th April 1922, Datto Balwant, Inamdar of Nimbgaon, taluke Malsiras, district Sholapur, left his house after aupper and did not return. His wife, suspecting foul play, sent persons to search tor him, whan his deed body, with a number of injuries on it, was found in a dry well adjoining his houe. There were factions in the village, as the inam was shared betwean three branches of a Brahmin family; the deceased had a four-anna share in the inem. In 1896 the three inamsdars claimed enhanced rent from the tananta, sued them successfully and obtained a decree. In 1805 some of the tenants sued for a deciaration that the inamdars were not entitled to take enhanced assesement but they loet their auit. In 1010 some of the aggrieved teaants cut off the noses of the three inamdare and were sentenced to terms varying from 8 . years' rigorous impricoament downwards. In 1916 the inamdars proceeded to evict some of the temants. In 1920 the teamnte convioted in 1910 (who had served their scentenceas) and their party began to trouble the watchmen of the inamdars and complainte and croes-complaints became the order of the day in the village. Relations between the parties continued to be embittered and, although an attempt at compromine wes mado, it came to nothing. The deceesed finally eald his ahare in the inam to a money-leoder and thin added fuel to the fire. A ahort time before the offence took plece a warning was given to the decessed by some of his teasente that ho ahould not evict them from their lands if he valued his life. He diaregarded the warning, and the quarrel oulminated in his death. A party of eight tenanta, meeting the inamder returning home alone at night, murdered him and threw hie body into the well. The local police
investigated the offence for a considerable time, but unsuccessfully. The District Magistrate, Sholapur, finally asked for the services of the Criminal Investigation Department and Inspector Arkatkar took up the enquiry. He secured evidence against 8 accused and sent up a case under section 302 and 114, Indian Penal Code. One was convicted and sentenced to trensportation for life, the others being acquitted.

\section*{Misappropriation of money by Office bearers and Howorary Assistant and Organisers of Co-operative Societies in the Satara District.}

The Auditors of the Co-operative Societies at Satara reported to the Registrar that money belonging to the Pusegaon Agricultural Co-operative Credit Society had probably been misappropriated by A. R. Kale, Secretary of the Society, who had been convicted in connection with the Mulshi Petha Agitation. The Registrar anked for the help of the Criminal Investigation Department and Sub-Inspectors Bhave and Mandavkar were detailed to examine this and other similar cases of frauds in connection with several other Societies at Asad, Bhalawani, Chinchani and Tandulwadi. In all 12 cases against various office bearers of these institutions were sent up under section 409 and 477 -A, Indian Penal Code. Of these 12 cases six ended in the conviction of the accused; the rest were pending trial.

\section*{Forgery and Falee Persomification before the Chopda Sub-Registrar, , East Khandesh District.}

In January 1022, an sccused Gambhir Raysing, Mahar, was convicted and sentenced by the Assistant Sessions Judge, Jalgaon, under section 467, Indian Penal Code, and section 82 of the Indian Registration Act. But during the trial it came to light that, although the accused was guilty, he was a mere tool in the hands of othera. The District Magistrate, Jalgeon, therefore, requisitioned the help of the Criminal Investigation Department and Inspector M. K. Khan was deputed to take up the caso. It transpired from his enquiry that on 11th April 1921, one Phundilal Jokhilal presented a deed to the Sub-Registrar, Chopda, for registration, whereby, for a sum of Rs. 100 the executant, Nago Sampat, sold his rights as Mirasi tenant of Phundilal, to the latter. Gambhir, who personated Nago Sampat, was falsely indentified as Nago by one Gangadhar Balkrishna. The deed was then registered. On 12th April 1821 the real Nago, hearing of the trick, made an application to the Mamlatdar at Chopda, alleging that a falso document had been executed in his name. On 16th April 1921, however, Nago made another application to the Mamlatdar praying that no action should be taken on his first application, and on the same day Gambhir put in an application to the Sub-Registrar stating his name was not Nago Sampat and that he had executed a falee document at the instigation of other persons. These two applications were made to save Phundilal and Gangadhar Balkrishna from the clutches of the law, and were the result of a conference held by them with a pleader. As a result of a careful anquiry, four accused were eant up under various sections of the Indian Penal Code and Registration Act, and santanced to various terms of imprisonment. One of the accused was acquitted on appeal.

\section*{Rcculte of cases pending at the olose of the year, 1921, referred to in the Annual Administration Repont, 1981. The Malegaon Riot, Arson and Murder. Cases.}

Of the 66 aocused convicted by the Sessions Judge, Nasik, the High Court. Bombay uphald convictions in respect of 60 and acquitted 4. Two died in jall Accused Gafoor wolad Sakur, who was absconding at the time of the trial, was afterwards arrested and convioted. He was sentenced to death by the Seesions Judgo, Nasik, on 5th Ootober 1822 under eeotion 302, Indian Penal Code, and the seatance was confirmed by the High Court.

\section*{Cheating, Forgery and Criminal Breach of Trust Committed by Mameklal C. Shroff of the Bogws Universal Soap Mills, Limited, Kapadraanj, district Kaira.}

The cooused in this case was convioted and sentenced to two years' rigorous imprisonment and to pay a fine of Rs. 2,000 by the Sub-Divisional Magistrate, Kaira, on 31st March 1922 The seantence was upheld on appeal. Other cases against him for. Forgery and Criminal Breach of Trust ware pending at the close
of the year.

\section*{Cheating by ending bogue money orders by one Chomdrasen Fishow Gupte of Badroathal, Mulshi Petha, Ditriot Poona.}

The accused V. G. Gupte wee convicted and sentenced to three years' rigorons imprisonment ander section 467, Indian Penal Code, and to three years' rigonoum imprisonment and Ra. 1,250 fine, under section 480, Indian Penal Code, by the Seesions Judge, Sholepur.

Another charge in conneotion with a bogus money order sent from Chatkopar to Poons was sent up against this sccused but as he was under trial at Hydernbed (Deccan) in conneotion with a third case agsinat him, this charge was pending in the Bandre Magistrate's Court at the end of the year.

\section*{Cheating by a Mahomedan woman nomed Mashumbi, widow of Shaikh Makibub of Byderabad, Deccan, under pretest of summoning the dead to tife.}

The accused Mashumbi wod. Mahibub was convicted and sentanced by the Speoial First Class Magistrate, Poona Cantonment, to undergo six montha' rigorous imprisonment and to pay a fine of Rs. 1,000 on 12th April 1928.

The following extracts are reproduced from the report of the Deputy Inspector atol General of Police, Sind, relative to the work done and notoworthy cases investigated by the Sind Criminal Investigation Department:-
" During the year 73 criminal cases were taken up as compared with aine in 1820 and 20 in 1921, with the following results:-


The percentage of convictions to true casen in therefore \(44 \cdot 9\) par ceat. ap to the and of the year, a figure good enough in itself but likely to be improved when, as is confidently expected, the majority of the under-trial cacen end in conviotion.

Below are given siow details of the noteworthy enquiriee undertaken by the Sind Criminal Investigation Department.

The personal attention of Khan Saheb Sukhin was apecially directed ducing the year to three forms of crime, vis, :-
(a) Harbour thefts.
(b) Suspected inceandiarism in Karachi Mumicipal limitm
(c) Praude against the Military Department.
(a) Daring the leat 4 or 8 years thefty in Karechi harbour had inoseased to an alarming extent causing lose amonnting to soveral lakhs of rupees annualty to the various firms concorned, and eliciting protests from them, and from the Chmomer of Commence, in the form of zeeolutions to Government. Khan Sahob Sukhis was doputed to look into the matter with a view to dipoovering the modus operemdi maployed and suggesting a remedy. His enquiries revealed variouk methode involving thieves of different clasess who were in league with boatmen, tally dorka, enhbostinste Customs officials, contruotorn, coolies, and the amployees of ahipping and importing firma It was obvious that the Earachi Harbour Police bad not the roquisito men to cope with this work and a report was submitted to Govaroment as the rounlt of which a apecial harbour stafir was sanctioned. Harbour thatts theve decreased to an appreciable axteat owing to the moesures takeen
(b) About the middle of the jear, firse in the breinem quartese of the town and cantonment becane rifo cencing somothing approwching a panic areong the
public: The same officer attended a large number of fires and made careful enquiries which led to the conclusion that the majority of cases were incendiarism carefully planned and carried ont, to defraud insurance companies and recoup losees resulting from the depression in trade, and the rapid fall in prices. Two cases have been sent for trial. In one a Karachi merchant had insured his stock for Rs. 80,000 with the new Indis Insurance Company, shortly before the fire took place. A charge of incendiarism has been framed against him by the Court and the result of the trial is awaited. In the other a well known and influential agent of several insurance companies and a member of a committee appointed by the Karachi Chember of Commerce to devise means for checking the frequent occurrence of such fires, a fire-lose surveyor, and a merchant in a big way in the motor line, have been sent for trial on a charge of conspiring to defraud two insurance companies of a sum of Ra. 45,989-12-0. The preliminary enquiries made and the action taken in these two cases have resulted in a complete atoppage of this type of crime.
(c) The military fraud cases occurred at Deesa, outside the jurisdiction of the Sind Criminal Inveatigation Department, but were taken up at the pressing request of the General Officer Commanding, Sind-Rajputans District, with the concurrence of the Deputy Inspector Ganeral of Police, Criminal Investigation Department, Poona, es the Military Accounts centre for Deess is at Karachi. Khan Saheb Sukhia was deputed to Deess and investigated frauds amounting to well over two lakhe and arrested a banker, an ex-civilian clerk, and two non-commissioned officers of the Royal Artillery Training Centre, Depot, Deesa. The Military Accounts Department is engaged at present in the examination of further aocounts which may disclose further frauds. After the Military, enquiry is completed, it is hoped shortly to sead up the case for trial.

A portion of the Criminal branch staf under Mr. Histed, then Inspector, now Acaistant Superintendent of Police on probation, was engaged on the important work of tracing and clasaifying criminals operating in Karachi town and elsewhere, and propared history sheets of 313 such criminals. In addition to this regular work, Mr. Histed, with Sub-Inspector Mahomed Ishaq, made enquiries regarding the recovery from the sea and sale by fishermen of arms which had been dumped in the sea by the Military authorities. Three Lee-Enfield rifles were recovered from three fishermen who were prosecuted and convicted. These officers slos casisted the Punjab Polioe in their enquiries in Karachi and arrested a Havildar of the 120th Baluchis who had sent, in the kit of a sepoy going on leave, 18 hand grenadee to his home in Shahpur District, Punjab, to assist in the forcible settlement of a family land dispute.

In eddition to helping Mr. Histed as detailed sbove, Sub-Inspector Mahomed Ishaq has both independently and in conjunction with the Town polioe been concerned in the detection of is cases of house-brealing and theft, in one of which ovar Rs. 6,000 property was recovered, and tite six accused sent for trial convicted. He aleo recovered a stolen revolvar, which,was being secretly offered for sale by two servants.

At the special request of the District Suparintendent of Police, Hyderabad, Mr. Bhagwandas, Inspector in the Criminal branch, with a Sub-Inspector and 3 Hoad Constables, was deputed to Hyderabad to enquire into the abnormal rise in houso-breaking in that town. This staff has remained practically continuously at Hyderabad, and has succeeded in detecting 8 cases of house-breaking and theft, and recovaring approximately Rs. 2,300 worth of proparty, in addition to locating and dealing with members of a criminal tribe found there. Their presence and work in Hyderabed has had an appreciable effect on this form of crime in that District Headquartar town. The same officer has a auccessful record of work to his credit in Karachi where out of 14 cases 6 ended in conviction. Noticesble among these is a case in which notes of the value of Rs. 16,239 were stolen from the sulo of a merchant. Two montha later the Inspector succeeded in recovering Re. 16,a16 and the two aceused concerned were sentenced to two years' rigorous imprisonment each. Another in which his work was specislly appreciated by the Court was a thaft from a godown of sugar valued at Rs, 2,000. In this case o sconsed were convicted.

During the year the Sind Criminal Investigation Department recovered stolen property valued at Ra, 28,739-6-0 in Karachi and Hyderabad Districta.

Two murder osses, one in the Sukkur District and the other in the Nawabohah Distriot, were taken up by Inspector Gokaldas of the Political branoh and SubInspector Bhagwandae Chabaldas, lately transierred to the Bind Crminal Inventigation Department, of the Criminal branch. In the former case the three acoused sent up ware sequitted in the Sesaions Court, but an appeal has been sanctioned. In the latter, four acoused have been ent op and are still under trial.

The services of Mr. Mahomed Huserin Shah of the Politioal branoh were requiaitioned by the Distriot Magistrate, Sukkur, to enquire into a case of abooting at throe European officials, and his efforta resulted in throwing conside rable light on what had remained a mystery. The matter was still under enquiry at the close -of the year.

An importor, posing as an Ai en e-camp to His Exoellency the Viocroy and a member of a distinguished Indian family, wantrd for the last two yeare under seotion 420, Indian Penal Code, in various parts.of India, including Karachi, wea traced at Bhopal. After being discharged or acquitted in the cacee against him elsewhere he was finally tried at Karachi and convioted.

A Head Constable of the Criminal Investigation Depertment arrested an -bsconding murderer of Gondal State (Kathiawar Agenoy) who wee extradited.

As regards oriminal tribes, two Barwars, registerea members of the tribe in Gonda distriot, United Provinces, were traocd in Karachi and sent to the settlement at Gonda ; while 28 Marwari Bsuri.ha, ngistcend in Jodhpur State, were found in Hyderabad and sent to Jodhpur for sectic ment. Thin latter gang was undoubtouly reeponsible for much of the pilfering in Hyderabad town on the outakirte of which they had mettled.

The Political branch under Mr. Mahomed Huseain Shah wa, throughout the period under review, fully occupiea by the various forms of political agitation. The early part of the year brought threate of strikes on the railways, preparations for the boycott of the Royal visit, and for civil dicobedience and agitation in conneotion with the enquiries of the 'All Indis Civil Disobedience Enquiry Committee', all of which kept this branch fully oocupied. Of a more local eharacter was the disturbance outside the Karachi Jail arining out of rumours of the alleged ill-troatment of the Ali Brothers then eonfined there. This and the mubsoquent prococdings under eection 107, Criminal Procedure Code, engaged the attention of this branch.
(i) Special Cases other than those doall with by the Criminal Invectigation Department.

Dacoities in North Gujerat.-During the firat half of the year under report at many as 40 dacoities occurred in the Ahmedabad District- the aggregate property stolen ampounting to Ra. 22,203. One of them was attenda. with the murder of a Bub-Inspector and a constable. The gange reaponsitle for the more important of the dacoities were, (1) the ' minor' Miana gang consisting of Mianae of Mialia and Kolis, Mahomedans and Rajputs of the Ai rredabad District and Daffers from villagre under the Palanpur Agenoy, (2) the ' main ' Miana gang consiating of Mianam from Malia, and Kolis and Mahomedane from the Daseda State, (8) a Koli gang from Panaina in Limbdi State consisting of Chunwalia Kolis, (4) Namdar's gang consisting of Kolis and Mahomedans from Kaire and Ahmedabad Districte, Baroaa. State 'nnd the Mahi Kantha Agency and (5) Mirkhan's Baluch Gang consinting of Baluchin and Rajputa from the Radbanpur and Baroda 8tates

Eroluding Namdar's gang, all were numarically strong, well mounted and well srmed. Mirchan's gang was also in the habit of wearing khakiuniform and personating Government servanta. The modus operandi of thr ee gange was to encop down on a village at aboot 8 in the aftamoon, to pichet all the exite \(s 0\) an to prevent the villagens from going out to give information, to loot at their hisare until sunset, and thon to leave for their bace. They usually travilld eame forty miles during the night and had thus a considerable atart befors the police couk. follow their treoks.
(1) Towards the end of April, the besee and harboan re of the 'minor' Mians gang were discovered by the Ahmedrtad Police; 9 arronte, ibcluding the chief harbourer Chakakhan, were made ani stole n property worth Ke. ©,Cto and 4 gune soized. On the 11th of May one Mietri Dovji Halu of KL ortijin Baro a Stato, who supplied ammunition to this gang, Nas arreted. In the n.onthe of Kay and Juce 11 more arrente were made. The Dhrang dhem Police in nd red very valuable
assistance in effecting all these arreets; but for their efficiency and their effective. motor patrols, it is doubtful whether this success could have been secured and the commission of dacoities suppressed. The District Superintendent of Police, Ahmedabad, and the Commissioner, Northern Division, suggest that the thanks of Government should be conveyed to the Dhrangadhrs Durbar for the invaluable assistance rendered. This ' minor' Miana gang was eventually completely rounded up by the joint action of the Jodhpur and the Ahmedabad Police.
(2) The intenaive setivity of the Ahmedabad District Police and the destruc-tion of their bases forced the 'main' Misna gang northwards. The operations of this gang, whioh had been mainly confined to the Ahmedabad District, now extended to the Palanpur Agenoy, Jodhpur and Cutch. Operations controlled by the. Agent to the Governor in Kathiawar to round up this gang were in progress at the close of the year.
(3) On 29th May, Oghad Ramji, the leader of the Koli gang, was captured by the Ahmedabad Police and the gang, was practically broken up.
(4) The fate of Namdar's gang was mealed at the hands of the Kaira Police: who shot down Namdar at the end of August and made many arrests.
(6) Mirkhan's gang continued to make serious depredations in Baroda State. .territory. The movements of this and other gangs through the various district and State jurisdictions oalled for carefully co-ordinated Police action by the administrations concerned and oonferences of Police officers were convened from time to time at Barods, Palanpur, Rajkot and Ahmedabad. The Palanpur Agency, which was. the rendeavout of this gang, was reinforced and an Imperial Police Officer placed in oharge of the forces operating there. In September the Jodhpur Police struok a heavy blow at Mirkhan's gang, shooting down several members and by captuxing many others. By the alose of the yos, the gang was effectively soattered by the effective aotion of the Police and since the olose of the year Mirkhan has been wounded and captured, with some of his associates, and the gang has been broken up.

\section*{(ii) Outlanos in the Kaira District.}
(1) Magan Nana.-On the 4th of May 1922 information was received thatMagan Nana, a famous outlaw, was at a village called Keara. The Sub-Inspector on arrival there with a party was informed that Magan was holding up a wedding party about half a mile from the village. The Sub-Inspector proceeded to the spot immediately. The outlaw, a deaperate criminal, though taken by surprise, being. armed with a 410 B. L. gun and a pistol, put up. \& fight. He took shelter behind a tree and was taking his gon out of its case, when sowar Khalaskhan attacked him. with a sword. Although the outlaw managed to avoid the blow, the plucky action of the sowar prevented him from opening fire on the Police. But for the sowar's. brave act, casualtiea would inevitably have occurred among the police, for the outlaw was a very good shot. He was finally shot dead, a bullet passing through his. head.
(2) Namdar and his gang.-This gang has already been referred to. Governmant and Baroda Durbar had sanctioned in aggregate rewards aggregating Re. 8,250 for the capture of Namdar and his lieutenant, Moti Jena. Namdar and his gang were responsible for some 24 dacoities in Kaira, Ahmedabad and the Baroda State and had established a reign of terror in the sphere of their operations. A police informer was akilfully introduced into the gang and Namdar and his associates ware oventually surprised. Although they resisted deaparately; the leader was killed and the gang captured. Oneof the gang-Kalya Abbe-managed to escape but he was shot down after the close of the year. Government have been pleased: to exprees their high appreciation of the worl of Mr. Haslehust, the District Superintandent of Polioe, and all the officers and men of the Force in connection with the extinction of this formidable gang.
(3) The outlawe who were at large at the end of the year were (1) Babar Deva, (2) Allimia with his uncle and brother, (3) Dahys Bhula, (4) Mahiji Anop, (5) Dola Jaga, (8) Dabhai Jibhai, (7) Gaga Jija, (8) Kala Abhat

The Police, failing to secure the effective co-operation of the village police, organized two independent bodies, one an Intelligence Branch and the other a atriling and patrolling force. The former confined its attention to securing clues and working ap information obtained from harbourers of theoutlaw, Thelatter,
divided up into three sections and posted at suitable contres from which to patrol the disturbed areas, carried out frequent raidn. The outhem ware thus kept continually on the move and the iumber of their offeaces wee reduced by thees meane to negligible proportions.

Of the above outlaws, Kala Abha was shot doad and Allimin's uncle was arrested at the commencement of the ourrent year.

\section*{(iii) Murder of one Swoarupohond Gujor.}

Swarupchand Gujar, a rich sonoker, in a village in the Chikodi Taluke of the Belgaum District, was missed from his place of residence. His hotwe was locked and it was generally supposed at firat that he had left on buainese. After the lapse of a considerable time, auspicion of foul play arose and, at the instance of the District Depaty Collector who happened to visit the village, the Sub-Inapector opened an investigation. He arrested a person who confessed to heving taken part, with five others, in the murder of the abeentee. He produced his ahare of the loot and pointed out the plece where the diamembered remainis of the conokar had been hidden. This was followed by the arrest of the five other culprits, to gether with their share of the property stolen. A case was sent up against the aix acoused and ended in conviction. The Assiatant Besaions Judge, Belgaum, made the following remarks in hia judgment :-
" * * the investigation was a most excellent piece of work. Ite reuulta attain a degree of completion I have rarely axperienced and this in opite of the fact that the case as it came into the hands of the Sub-Inspector on the loth of January lest cannot have bean an easy one."

\section*{(iv) Operations of the Sindoor Laxmye's Gong in the Belgawn and Bijopur Districte.}

Lexmye Berad of Sindoor in Jath State, who had been arreated and was being prosecuted at the close of the year 1920 (vide the Annual Report for that year), effected his escape from the Belgaum Jail at the close of the year 1921 with seven of his associates and sgain formed is gang. The Belgaum Polics at once sent out a special party for their arrest and induced the adjoining, Native Statea to organize similar parties and to co-oparate with them. Lavinga's gang turned its attention to the Bijapur District and to the adjoining Native States. A sowar of the Mudhol State and the Police Inspector of the Jamkhendi State were killed. in an encounter with the gang. This led to intensive police activity in the Native States and the gang was forced to confine itself mainly to the Bijapur District. The first encounter of the gang with the Bijapur Police was in the limite of the Bableahwar Police Station, where the Police and the dacoita exchanged a few shote towarde dusk one evening, but the gang made good their cecape to the jungles. The gang then committed a dacoity at Siddapur in Bijapur Tajuka in February 1929, at Amingad in the Hungund Taluka in March, and entered the Bilgi Petha where it wes harboured by the villagers and village officers. The gang committed a daylight dacoity at Yedhalli in Bilgi Pethe in April and carried away conciderable property. Mr. O'Gorman, the District Superintendent of Police, came up with and attacked the gang on 14th April 1922 in the Tumbarmatti Hills, ouly effecting the arrest of one though several members of the gang were wounded. The gang than committed a dacoity at Hosur in Bagalkot Taluke and entered Hie Exalted Highnean the Nizam's Territory with a view to secure more arms. Kr. O'Gorman followed up the gang and attecked it at Niralkhod on the night of the 15th May 1822. In this atteck one of the decoits was ahot deed and two were arrested. The gang finally ro-entered the Bijapur District towards the end of May and took sheltor in the Bilgi Bills, where the Bijapur Police attecked them and ahot dead Laxmya, the leeder of the gang. The remaining members of the gang were eveatually arrested in the Madrat Presidency and wers brought to Belgam.
(v) 4 Notorious Sreindler-Komara Didrict.

\footnotetext{
About the beginning of October 1922, one Appanns Weuder Hardi, a aative of Bolganm City and s Jain by casto, appeared in Karwar. He posed as an Agent of Adinath Narayan, 8wadeehi Hand Loom Fsetory of Dharwar and Jaganaath Natha Malla 8het Hand Loom Factory of Bagalkot, and took advanoes from people
}
promising to supply them with piece-goods. Suspicion having arisen as to his bona fides, enquiries were immediately set on foot which showed that the factories in question did not exist and that Appanna was a swindler. Further enquiries elicited that he had committed similar offences in Goa, Bombay, Koihapur, Poona, Belgaum and Ratnagiri Districts. He was sent up for swindling in the Kanara District and was convicted and sentenced to 18 months' rigorous imprisonment at the close of the year 1922. He was under trial at the close of the year for offences committed in the Ratnagiri District, and he is to be prosecuted in connection with the offences committed in the Belgaum and Poona Districts and possibly at other places.

\section*{(vi) Murder at Lodhivli (Chowk) Kolaba District.}

On the 8th January 1922, one Bhagi, wife of Dowlys Katkari of Lodhivli was beaten to desth as a supposed witch by some Katzaris from Vanzle (Karjat), and her dead body was thrown into a well in the limits of Lodhivli. The facts of the case as reported are as follows :-

A Katkari by name Tambdia of Nadhal lost three of his children and the fourth was ailing; he suspected that someone had cast a spell over them-a common superstition among people of this tribe. To decide who was responsible, the guidance of the local deity was sought, the procedure being to dip flowers in water and apply them to the idol while mentioning the name of a surpected person ; two flowers were applied at the same time, if the left flower fell first the person was adjudged innocent, ii the right, gailty; after several tests, one Pangya was declared guilty by the oracle. Upon this, Tambdia and his brother-in-law Zania exacted five rupees from Pangya and, accompanied by some of their caste fellows, proceeded to a neighbouring village named Wanivli, where they drowned their sorrows in wine. At this stage, the deceased Bhagi apparently boasted that her daughters were capable of casting evil spells over people, and was at once attacked and beaten by Zania, Tambdis, Bala and four other Katkaris. The party then dispersed. On the oth morning the corpse of the deceased was found floating in a well in the limits of Lodhivil. The Sub-Inspector prooeeded to the scene and sent the body for post-mortom examination, which revealed the faot that 18 ribs had been fractured. The presumption was that after leaving the liquor-ahop the deceased had been brutally attacked by Zania and his companions with fatal results and that her body had been disposed of as noted above. Zania and his six co-sccused werc sent up under seotion 802, Indian Pensl Code, but were acquittd by the Sessions Judge, Thana, owing to inconoluaive evidence.
27. During the year under report 10,608 ( 5,585 ailvar and 5,018 nickel) counterfait coins werg received at various stations
 Lns. on the Railways, showing a monthly sverage of 883.58 against \(646^{-75}\) in 1921. Of this total, 6,361 ( 4,025 silver and 2,326 nickel) were tendered at stations on the' B.B. \& C.I. Railway, 768 ( 161 silvor and 607 nickel) on the G.I.P. Railway and 3,494 (1,409 silver and 2,085 nickel) on the M. \& 8.M. Railway as against \(1,153,1,149\) and 4,250 respectively in 1021. The number of silver counterfeit coins tendered was more than double that of last year, while the number of nickel coins was practically the eame. The figures show that there was an extraordinary rise on the B.B. \& C.I. Railway nearly 60 par cent. and the matter is receiving the attention of the Deputy Inspeotor General, Criminal Investigation Department.

Owing to the fact that sovereigns are not in oirculation, no swested sovereigns were recoived during the year on any of the Railways.

Out of 11 casee that came to notice, the accused in ten cases were found to be in possession of countrarfit coins. In nine ceses convictions were obtained while in one (from the Palanpur Agenoy) the acoused was discharged under section 253, Criminal Prooedure Code.

Twenty-one well-executed forged notes for Re. 100 of the saries E.D.-34, C.C.-78, F.D.-9, F.E.-96, S.D.-10, W.C.-16, Z.C.-98, Z.C.-97, Z.C.-99, Z.C.-95, W.C.-27, came to notive during the year. Of these those belonging to series Z.C.-96, W.C.-16, C.C.-72, Z.C.-98, Z.C.-97, Z.C.-99, W.C.-97, together with those montioned in the last report, were truod to a gang of Gujarathis in Bombsy City who had confederates in Bulsar. The case was handled by the Bombay City Criminal Investigation Department. - Of the six cooused, three were eantenced to various terms of rigoroue
imprisonment under section 489, a and b, Indian Penal Code, and three discharged.
Two fifty-rupee forged notes of GB-71295 and DB- 2 saries and some genuine Re. 10 notes altared to Rs. 50 wors noticed; enquiries regarding theee notee are being made in Indore and Gujarath.

Eleven ten-rupee forged notes of nix different series were noticed during the year. Enquiries were made, but in only one seriea, vir., MC-37 was mecoes obteined. Two Bohras of Surat were prosecuted by the Surst Police in this connection and for forging one-rupes notes. Both were convicted and senteroed under section 489, a and \(b_{\text {s }}\) Indian Penal Code, by the High Court, Bombay.

Sizty-four five-rupes forged notes ware notioed in the Presidency during the year, belonging to 17 different sarise. Of thees 34 bolonged to series PD-56. These were traced in Sindh, and three Mahomodane were convicted and esntanced by the Sessions Judge, Hyderabad, to various torms of rigorous imprimnnment One note of the ND-74 series was detected at Deciali but the ecoused, who wes proseouted by the Nasik Police, was discharged. A gang of note forgars hae beon loosted at a village named Kudchi in the Belgaum District of thin Prosidenor. One of the gang was arrested while uttaring a note but was moquitted owing to insufficient evidence. Since his arrest the gang have suapanded operations but a watch is being kept on their movemente.

Five one-rupee forged notes of three different series were notioed. Two of these were traced to the Bohra forgers of ten-rupee notes mentioned above. The others have not been traced.

Therbulk of the forged notes were tandered at Railway Booking and Comohing offices.
28. During the year of repost the streagth of the Burean consisted of 1 Inspector, 11 Sub-laspeotors, 1 alark and 4 patto-

Finger Pith Eucana, Prostoney hruper. wallas. At the beginning of the year there were on record 120,977 finger impresion alipe end during the year 6,870 new alipe were recoived for record, as againat 8,708 in the provioue year, making a total of 127,856 . Of these 0,829 alipe wers eliminated in ecoordance with the rules of the Police Manual, leaving o total of 181,027.

Of the \(\mathbf{6 , 8 7 9}\) treah slipo recoived for record, 601 were from Bombay City, 8,884 from the districtes and railways in the Preaidenoy proper, 83 from Sind and 208 from other Presidencies and Native States. The number of alipe recoived from Native Btates in the Bombay Presidenoy was 169 against 186 in 1081. 819 slipa were sent for record, and 8,178 for search to the Central Finger Print Burean, Dolhi. Of the Iatter 656 were traced at the Delhi Burean.

The number of slipe reoeived for coarch wea 17,086 as againgt 90,784 in 1991 a decrease of 8,198 sliph. Of this total 1,188 ware roosived from other Presidencien, and Provinces, 1,850 from Native Statea, 190 from Agencies and 92 from Bearah and Baghdad.

In 2,641 oases, including 108 from other Presidencies and Provincen and 106 from Native Statos and Agencies, the antecedente of accured and mapected partons ware traced at againat 2,871 in 1921 . The percentage of cases traced to the ances recaived for searoh wes \(14 \cdot 4\) as againat \(18 \cdot 8\) in the provious year.

In 1,017 casee previous convictions were proved and enhanced puniohmeas was awarded in 665 againet 1,208 and 877 respeotively in 1921. The acouced recarved as lighter punishment in 255 cases end the eame puoimhmeat as provioucly awarded in 97 ceses. All the formar were broupht to the notice of the Dietrict Magistrates conoerned.

In 169 cases as aquinat 108 in 1921, the socumed were identified locally by Chiof Oparatore or Sub-Inspectors withont reference to the Finger Print Bureec. All these anses were traced before the sccused concerned were convicted.

The number of finger impremsion; slipe recoived for coond in the Bind Burcan during the year wee 2,894 ggainat 8.249 in 1821. 2,375 alipe were dentroyedduring the year of report. The grend total of the alipe recorded in the Bureen wee 63,187. The sabeoqueant conviction alipe recoived and entered during 1920 numbered 757 es againat 817 during 1881. The number of clipe received for search

Fas 8,367 aqsinat 7,365 in 1921. Of these, 2,196 were traced as against 1,930 in 1921. Five hundred and sixty-four slipe of foreipners were sent to the Central Finger Print Buraau, Delhi, and to other places for record.
29. In addition to licansing and supervising public conveyances and escorting
umoneanm Dutye pro prisoners and many lachs of trasions, the police served forman Cantonment, Public Conveyances and other minor Acts, 678 suicides, 5,110 socidento-545 on the Railways and 361 suspicious or sudden deatha. The police in the Presidency proper also spprehended 34 military deserters.
30. Ont of 1,884 cases returned as serious, the scenes of 757 or \(54 \cdot 69\) against

Personal nustation of serfow Crimen

The percentages of the scenes visited to the total serious crine dropped:from 92.40 to 78.88 in the Northern Division,
from 74.08 to 49.85 in the Cantral Division,
from \(71 \cdot 04\) to \(88 \cdot 29\) in the Southern Division;
from 07.93 to 43.40 in Sind, and
from \(36 \cdot 84\) to \(21 \cdot 48\) on the Railways.
In the Bombay Suburban District the percentage stood at 88.23 .
In the Northem Division in Brosch 94, in Kaira 88, in Thana 72, in Ahmedabad 69 , in Surat 64 and in the Panch Mahals 44 per cent. of the scenes were visited.,

The percentages for other districts and railways were:-
Cantral Division .. Ahmednagar 72, Poona 59, Satara 50, East Khandesh and Sholapur 43 each, Nasik 38 and West Khandesh 37 per cent.
Southern Division .. Bijapur 68, Belgaum 60, Dharwar 63, Ratnagiri 80, Kolabe 47 and Kanara 44 per cent.
Sind .. Sind Railways 83, Karachi 78, Larkana 64, Hyderabad 69, Upper Sind Frontier 40, Thar and Parkar 83, Nawabehah 30 and Sukkur 21 per cent.
Proidency Railwàys. G.I.P. and M. \& S.M. Railways 66 and B.B. \&C.I. Railway 21 per cent.
Commenting on the visitation of serious crime, the Commissioners have observed an under:-

The Commissioner, Northern Division:-
"The number of oaves if which the perronal investigation by the Superintendent or an Asxiatant Superintandent of Police or a Deputy Superintendent of Police was not made was 88 out of the total 397 es against 30 and 395 respectively in the provious your. An regands thees 88 offences varions explanations are forthcoming in the District roporta. Brielly they are, beouuse 29 offences were seported complete: 6 were wrongly
- reported or regiotared, 4 were not serions at first but becames so subsequently, 1 was reportod lite, 18 ware not risited because of more important work on hand and 35 were not visitod with a view to economising travelling allowance, eto. Ahmodabad heade tho liat rith 28 coences of offenoer not visited. In the Panch Mahale, out of 41 ueriocs offence, the soense of 24 wero not visited, beccuase of the District Superintandent of Police explaint, the probibitive ordern of the Inepector Genoral of Police regarding coonomy. Of the 18 onen that occurred in Sarat District the District Superigtendent of Polico, Mr. Trottar, visited only 6, while of the 18 casees that occurred in Broach only 1 wee laft unvisitod. The political dituation in some districts aleo rendered it difinoult to pay a visit to cvory nosme of a sarions offenco. Itis, therefore, all the more ereditable that in Kairs out of a total of 114 scences only 13 remeined anvisited."
Thie, Commissioner, Central Division:-
"It will be ceen that exoept in two distriche the number of serious crime mivisited reached - or exoended 80 par ompt of the total. \(\mathbf{A}\) corrain reduotion in the number visited wee inoritabla in viow of the noceesity for retranchment of expense on travelling allowanoe. But I should like to me en incresess next jear, and I cannot endorse Mr. Manley's remactro to the effoot that ' much of tho neergy dovoted to personal visita to meenen of
offence in wated and that one of the mocoons erime is now-endeys so high is that offioarn are expected to risit to many individund trees that they litranaly have so time to andy the wood' Partiouler distriotes may have their problement that ropay deteiled ctudy by the heed of the district polion, but this need not interfere with the iovertigation of sarious crime by either the Superir tendent, hie A wistent or Dapoty-- daty which I roge id as mesatial if polioe wort in to be kopt thorongt ond frop from corraption."
The Commissioner, Southern Division:-
" Evidentiy visit wen unnocecary io the following cave: : 9 Investigstion rofusod.
12 Not seported as sarious or reported after a lovg time. 5 In whioh ecoused committod rivide. 14 Crees of civil nature.
40
"Thero remain 58 cames in which the remone given are not quite antiafectory. Thees is no reacon why the socenes shoold not be visited roon after the invectigntion in hasd wat complotod, if this could not be masaged bofore."
The Commissioner in Sind:-
"A considerablo drop is notioed in the pumber of orimes, olemified as serions, personally invertigated by gavettod offioerr. In pursuanoe of the orders of Government dirvoting that owing to financial stringenoy gazettod offoest should not vieis nocenee of serious srime where it involvee long joumeya end expenditure ont of proportion to the probeble reoults of their visitations, gassettedi officerss rostricted thecir rivite to coees in which thay considered that their pasteonal investigation was indiapmonabla."
Of the 57 cases on the Presidenoy Railways, the scones of which remained unvisited, two only appertained to the G. I. P. and M. \& S. M. Railwaya. Theee were the cases of infanticide in which there wes no indication of identification and personal investigation would have beem of littlo or no value. Both these cases remained undetected. Of the 55 cases remaining unvisited on the B. B. \& O. I. Railway, 5 cases were of technical robberies and 30 were of placing obstruction on the Railway line. The remsining 20 were thefts from running trains and were clamed as serious as usual because property stolen in each of them was valued at Rs, 1,000 and upwards. As stated in previous reports; parsonal investigation in euch cases is seldom, if ever, profitable.

The heavy reductions in the travelling sllowsice grants of Dietriot Officers, necessitated by the dictatos of economy, made it necossary to restrict the aotivities of gazetted officers in respect of the visitation of eerious crime. Although thim restriction was confined to cases in which, prima facie, the perronal viemit of a gazetted officer to the soene of the crime was not likely to be of definite edvantage, it was unfortunata that circumstances over which we had no control ahould have led even to a limited modifioation of the very malutary rule that the invectigation of sarious crimes should be supervised personaliy by a gavetted officser. Apart altogether from the etimulus given to an invertigation by the precence of a gasoited officer, the knowledge gained on the apot and the local colour semured by personal touch enables an Officer much more effectively to direct the invertigation in ito later stages.
31. The sanctioned strength of the police in the Presidency, inoloding Bind and the Railways but exolusive of the Dangs, etood at menanit D-Etracthe of 1,059 officars and 21,936 man, againat 1,126 officare and Renion. 24,453 mon. The reductions were due to the Retrenchmont echemes undertaken at the desire of the Legislative Council and eanotioned by Government, during the year of report.

Temporary polioe consisting of 308 officers and mon wore entertained under the heads "additional police eeteblishmenta" and "miecollancone".
32. The total cost of the police for the year 1022-28, inclunive of the coriptory otafi, amounted to Re. 1,23,33,e04 againat Ra. 1,09,01,460
 in 1821-22-s decreese of Ra. 16,87,846. The redretion wae due partly to the atoppage of rearnitmant, partly to the rotranchment achemae refarred to in paragraph 81 above, and partly to sevinge effected in the sanctioned grants under coveral heade. These mearures
were forced upon the Department by the Legislative Council, which voted a xeduction of 20 lece from the Police Budget.

The average cost per policeman dropped from Rs. 538-1:10 in 1921 to Re. s14-1-3 as was anticipated in the last report.

1
Similar information as regards other Presidencies and Provinces for 1922-23 is not available. The figures of average annual cost per policeman during 1921-22 are, however, given below:-


Thie average coest per head of the police in the Counties and Buroughs of Sootland in 1921 was \({ }^{2} 308-14-0\) or Rs. 4,030-8-0 at the exchange rate of Rs. 15 per pound against Rs, 617-9-9 in Burma, the most axtravagant and Rss. 395-3-4 in United Provinoes the least extravagant, Province in India, Statistics for England and Wales are not aveilsble.
88. The proportion of police to area and population and cognizable crime

Preportion et pelice to ares sad population sod vegnimabin .entro favertyent.
investigated was 1 policeman to \(5 \cdot 74\) square miles, 2.68 railway milas, 787 persons and \(1 \cdot 70\) cognizable orime investigated against 1 to 5.29 square miles, 2.53 railway miles, 725 persons and \(1 \cdot 06\) cognizable crime investigated in the preceding year. Statistics for 1022 for England and Wales and Scotland are not available. But those for 1921 were-in England and Wales, 1 policeman to 1.54 square miles, 816 parsons and in Scotiand 1 to \(4 \cdot 43\) square miles and 751 persos.
84. There were 456 police stations and 482 outposts in the Presidency against 832 police stations and 778 outposts in the previous yeer,
 Retrenchment schemes. Three hundred and ninety-seven polioeatations and 868 outposta were visited and inspected by Suporintendenta, Aesintant Superintandenta and Deputy Superintendente. The following table shows the number of police stations and outposta that were not visited in cach of the Divisions and Sind :-
\begin{tabular}{|c|c|c|c|c|c|}
\hline & & & \multicolumn{3}{|l|}{Polico Shatione. Outpone.} \\
\hline Bombay Saburban Distriot & - & \(\cdots\) & & & \\
\hline Northern Divivion & . & \(\cdots\) & - & 2 & \\
\hline Cantral Divicion & .. & .. & \(\cdots\) & 25 & 48 \\
\hline Scoutham Divicion & .. & .. & - & 6 & 21 \\
\hline Bind & .. & & & 24 & 41 \\
\hline Reilway & .. & &  & 2 & 6 \\
\hline
\end{tabular}

In the Northern Division all the police stations and outposts were inspeoted in all the diatriote, except in Ahmedabad where 2, out of 21 .polioe stations, and in Thans where 4 , out of 28 outpost', remained uninspeoted.

In the Contral Division, all the police stations and outposts were visited and inspeoted in Ahmednagar and Sholapur. The districts in which a considerable number of police stations and outpoests remained uninspeoted were East Khandesh (18 polioe stations and 18 outposta) and Poons (7 polico stations and 13 outposta). This has boen attributed in East Khandesh to the engagement of the Superintendent and the Depnty Superintandent of Police on the gang cases and in Poons to the Officars being prevented from touring owing to the Mulshi Satyagrahe agitation and pressure of work in Poons:

In the Southem Division, all the police stations and outposts were inspected in Kanara and Ratnagiri. The distriots returning a large number of anvisited polioe locations ware Bijapur (8 police stations and 12 outposta) and Kolabs
(8 ontposta). This was due in Bijapur to the ongagoment of Mr. O'Corman the Suparintendent of Polioe, in roanding up Shindur lampyin gang. As zogarde Kolaba, the Commisaioner has obeerved as under:-
*Mr. Btanloy is roaponible for the arrmers in Kolaban. Ho inopeoted only 4 polioe statione snd I outpoet out of 11 and 13 ropectively in the district, during the tma manthe he wan in oharge. Mr. Farrant demervee mention for inopection of 7 polion statione and 11 outponts ducing the chort pariod of two montha"
The Deputy Inspector General remarke: -
*The aboeace of the Deputy io the Eolabe Distriet certainly hasdiaupe the Dintriet Suporinteadent af Polioe pertienalary in theo dayn of retronohement and olow moruting of mocounts and granie but the fact of the Distriot Baparimitadeat of Polioe boing ainglo handed in the distriot is not suffoimet exoump for him to remain fired it Head Guartass for an large part of the touring semon."
The Commissioner in Sind has commented on the inspeotion work in Sind ae under:-
"The inopeotiona in the Karachi Distriot ware again innuffieient, and might have boma better in the Hyderabed Divtrict where lews than 00 per oent. of ahe thations and outpoetw wers impeoted. It is only io the Uppar Sind Brometier Durwiot that all polioe atationt and ontpotte were inspeoted. The omiscion to inapeot is acrious at it is hare thet the District Buperintendent of Polise has a ahance of inatructing the Sub-Inapector b deteotion and of pointing ont the connse he chould have followed in dealing with a partionlar cess. Too littlos is made of this branch of his dution io the decoription in the Police Masnul of the pointe to which he is to dovete attention. While knives, fulest and inkpots are meotioned for insptotion, the moet important dust, narouly, to met how the Sub-Inopeotor is earrying out inveetigatiom and why investigntions have falled, and to inctruot bim in up-to-dato methode of dotection might well be tpecifically mentioned. The inspection of a police station abould leave the Enb-inapeotor better equipped to invectigate crime."
Turning to Presidency Resiwaya, all the police etations and outponte wore inspected on the G. I. P. and M. \& S. M. Railways while on the B. B. \& C. 1. Railway 2 police stations end 5 outposts remained uningpected for whioh no explanation has been furnishod.

As regards the observations of the Commissioner in Sind, the revision of the rules for inspection of police stations and ontposte in now under discusaion, and treab instructions will shortly be submitted for approval.

In addition to the inspection work done by the District Officens, the Range Deputy Inspectors General inspected the following offices:-
\begin{tabular}{|c|c|c|c|}
\hline - &  &  & Sosts \\
\hline Oficen of Buparintrondonta of Police, Acooniti Brasel . . & 18 & 6 & 1 13 \\
\hline Orion of Euperiptendenta of Police, Correppondence Brapoh & & \$ & 8 \\
\hline Ofiear of Amiotent Euparintendents . ** & 8 & -* & 8 \\
\hline Ofion of Sub-Inspeotors, including Eead Ouartere & 18 & 14. & 28 \\
\hline , & 28 & 31 & 48 \\
\hline
\end{tabular}

During the year under report, I risited on general ingpection Ahmednagas, Belgaum, Dharwar, Hubli, Yellapur, Karwar, Batara, Navik, Rajkot (in connection with the Retrenchment Scheme), Karachi and Larkana. I aleo viaited Ahmedabad and Barode in connection with conferences to discum meerures for the muppreacion of dacoits in North Gujerat, and Bombay on ceveral occemione for various purposec, e.g., to give ovidence before the Retremchment Committee, to divoum the budset ectimates, to attend the Budget Beations of the Legialetive Comncil, otc. 1 Iso eccorted His Royal Highnoes the Prince of Wales throughout the course of his journeys in this Proaidenoy.

The volume of the inepection work of the Renge Doputy Inspectors Genaral was not as large as in the your bofore, but their activities were reotricted by the
necossity of keeping their touring expenses within the reduced travelling allowance grante and by their engagement on the preparation of the Retrenchment Schemes in the various District Head Quarters which precluded the possibility of tours of inspection for some monthe of the year.

The regular touring of many Officers was interrupted in the early stages of the year by the intensive political agitation which preceded the arrest of M. K. Gandhi.
35. During the year under report there was no change in the armament of the force. Since the close of the year have been received the orders of Governmentof India deciding on the substitution of the present M. H. rifles and carbines by 303 rifles and steps are being taken to obtain the required weapons of the new pattern.

Of the Inspectors and Sub-Inspectors who were without revolvers, 37 have since the close of the year been armed and others will be armed as funds permit.
86. : The total number of officers and men punished departmentally and by the

Panichemanta courte numbered 1,891-in 1922-against 2,002 in 1921-a decrease of 111. The percentage of punishments to the actual strangth of the force was \(8 \cdot 68\) against \(8 \cdot 39\) in 1021 and \(8 \cdot 10\) in 1920 . Of the total punishments, 1,818 were departmental and 72 judicial-against 1,911 departmental and 91 judicial in 1921. The Southern Division again returned the lowest (514), and the Central Division once more the highest percentage of punishments ( \(10^{\circ} 14\) ). The parcentages in the remaining Divisions were, Sind \(9 \cdot 89\), Bombay Suburban District 9.05 , Northern Division 8.51, and the Railways 8.46. Compared with the percentages of 1921, there were fewer punishments in the Central Division and more elaewhere in 1022. The districts returning the highest and lowest percentage of punishments were Kaira (11.51) and Broach (5.41) in the Northern Division, Poona (21.08) and Nasik (1'64) in the Central Division, Kanara (8•79) and Belgaum (2.95) in the Southern Division, Sind Railwaye (38.39) and Hyderabad (3.58) in Sind. The districts mentioned, except Poona and Nasik, registered the highest and lowest percentages in 1021 also. The punishments were fewer numerically but proportionately were practically stationary and call for no comment. It is satisfactory to notice a further reduction in the number of officers and men judicially pubished, viz., from 152 in 1920, 91 in 1921 to 72 in the year under report.
87. The total rewards by promotion, good service tickets and money zownste. grants dropped from 13,807 in 1920 and 10,356 in 1921 to 8,118 in the year under report. Rewards by special promotion fell from 94 in 1921 to 8 in 1922 and those by good service tickets and money prants from 10,332 in 1921 to 9,111 in 1922. The percentage of officers and men rewarded declined from 43.44 in 1921 to 41.88 in 1922. The amount epent on money rewards in Sind has not been .stated; that expended in the Presidenoy proper was Rs. 38,016 , apainst Rs. 45,828 in 1921 and Rs. 64,434 in 1920-e steady decrease. There were comparatively more rewards in the Northern Division and Southern Division and fewer in the Central Division and on the Railways. The percentare in Sind was practically stationary. The reductions have not been explained by the Commissioners or the Railway Superintendents of Police conoerned but they were undoubtedly due, as stated in the last report, to the limitation imposed by financial considerations and the absence of poxer to the appointing suthorities to grant advance increments to officers and men who desorve accelarated promotion for work of outstanding merit. The grant for money rewards has further been reduced in the year 1923 so that no improvement can be looked for in this respect. The question of empowering appointing authorities to sanotion advance increments in special cqses is still under consideration and will be referred to Government in due course.

Titles ware conferred as parsonal distinctions on the following officers :-
\begin{tabular}{|c|c|}
\hline Rao Bahadur & - Rao Saheb M. T. Kamte, Deputy Superintandent of Police (since deceased). \\
\hline Rao Saheb & .. Trikamlal Lallubhai Desai, Temporary Deputy Superintendent of Police. \\
\hline Reo Saheb & - Inspector G. V. Madurkar. \\
\hline Khan Saheb & . Sub-Inspector Umarbhai Kalubh \\
\hline
\end{tabular}

The following Sub-Inspectors were a warded medals for censor duty at Puhawar during the hootilities with Afghanistas in 1919 :-

Sub-Inspector Abdul Gafar Sarfras Khan.
Sub-Inspector Mahomed Abyullah Tajuddia.
38. The number of literate officers and men dropped from 968 and 12,089

Smation. in 1821 to 918 and 11,919 reopectively in the year under report. The decrease is entirely due to the reduotions in the force sanctioned in the Rotrenchment 8chemee. Proportionately there has been some improvement, the percentage of liternte officars and men to the actual strength having risen from \(58 \cdot 38\) in 1821 to \(58 \cdot 96\) in 1829. The grant of a literaty allowance and the weeding out of illiterate men when effecting the reductions aanctioned in the Retrenchment Sohemes ware largely reaponsible lor the improvement.

Concerning the proposal to open primary schools at the Hoad-quartera Police Lines for the children of policemen, Government were pleased to eny m their reviow on the Administration Report for 1021 :-
"As regards the proposel to open primery mahoole at the Heed-quarters Polioe Linces for the education of the children of policemen, Govermmant continue to recoppise the importence of these inetitutions whioh will be of general benofit in providiag a bottrer and more intelligent olsen of police offiosts. They propose to make the neceseery provicioa for this purpose in the budget of the ensaing finanoial yean"
I am glad to be able to atate that in the budget for 1023-1924, Government have been pleased to aanction provision for opening primary achools at the Headquarters of five districts.
39. Resignations, which had been on the decline aince 1917, rose in the year

Tenderations under report from 654 in 1921 to 727. Eroopt the Cantral Diviaion and the Presidency Railwaye, all the Divisione and Sind contributed to the inoreaes. No oxplanation has been furnished in the Divisional Reports. In last year's report I obsarved :-
"The mesaures undestaken in recent yearn for tha amalioration of the conditions of merrioe of the constabulary have hed a tolling offoot on the iguree of maignationa from your to year. But I fest that the improvement will roceive a marious cot-beck in viow of the rigid ourtailment in concoesions in travelling allowence rolee, of economine in rownde and as a result of retreachmenta effiocted in divesse othoz ways, which have und oubtedly oreated a foeling of ureseinems and dicoontent amoug all ranks of the forco."
How far these apprehensions have been jurtified, it is imposible to say on the figures for one year only. But I have found evidence during my tours of inspection of the fact that the men in certain districta are far from content with the oxisting rates of pay and allowanose. We can only hope that the goneral coost of living
rill cond will continue to drop and that the standard of wages will refect the economic improvement. The Policeman will then feel that his appointment is warth having and the general otandard of efficiency will improve. Until en employt begine to regard the thought of losing his appointment as a calamity, it is impossible to ditcipline him into a high state of efficienoy. And since it hat been establinhed boyond all room for doubt that in existing conditions the constabuiary are not mufficiently well paid even to keep themelves phycially fit to endure any abnormal atrain, che process of adjustment must be long drawn out. The recent reduction in the wagee of the mill opearatives in Ahmedabsd is the first concrete sign of the silver lining with which optimists have surcounded the olond of economic strees that has been hanging ovor us sinos 1914.
40. Thare were 1,is7 vecanciee in the Preaidency proper at the elose of the
 vin there was an excoess of 43 over the eanctioned atrength owing to the partial introduction of the Retrenchmont Bcheme in the Larkane Divetrict. The Depaty Inspector Genarnal has etated that atepe have tioce been takea to abeorb the exceses by the transfer of the exurplus mear to other dietricte and by discharging the balance under Article \(43 s_{\text {, Civil Service Regulationa. }}^{\text {a }}\)

No ureful dednctions can be drawn from these figures for the Promidency proper since eoonomy dictated that recruitment to the Unarmed Branch should be surpeedad preotionlly for the whole year and to the Armed Branch for aboat half tho \(Y\) yenr. On let April, Ist May and Iat June 192s the numbecs of vacasoies were 967,863 and

814 respectively, and it can therefore be said that since the reopening of recruitment, vacancies have been gradually on the decline.

The largest numbers of,vacancies on 1st June 1823 were returned by Nasik (96), Surat (95), Ahmedabad (08) and Panch Mahals (67).

There were 870 enlistments during the year against 1,745 in 1921. In the Presidency proper difficulties were experienced in obtaining suitable recruits in Broach, Surat, Thans and Bombay Suburban Districts. The District Superintendent of Police, Broach, has advocated the relaxation of the standard of literacy for the Unarmed Branch and the District Superintendent of Police, Thana, the grant of local allowance at certain places in the interior of the district.

The District Magistrate, Surat, has observed :-
"Surat ie so olosely connected with Bombay and Ahmodabed that there are abundant openings for men of a good type, in which they oan earn much more than police service offors. The clasees which the population of the distriot is composed of, are for the most part not fitted by physique and character and temperament for polioe work and it is imposvible to offer sufficiently good terms to those who offer." '

\section*{The Superintendent of Police, Bombay Suburban District, has stated :-}
"By Ootober, the number of vacancios hed risen to 48, then on the complation of the Retrenchmeat Schemes of othar districta, 5 hesds constables and 23 constables in oxcese elsowhere wars transferred to this district. Reeruite of the right etamp are not forthcoming. Bombey with its induastrial and commoroial aotivities absorbs all labour from the nuburbs and neighbouring districts."

The Distriot Magistrate, Bombay Suburban District, has on the same subject expressed himself in the following terms:-
" Apart from sotually filling vacancies is would be better to have an enlargod cadre and to provide all the cooommodetion both in housing and head-quarter requirements than to concentrats wholly on filling existing vaconcies when thers in insufficient socommodation for the oxisting oedre. Attention to the larger queetion will rendor munoh easier
- in a time of necoseity the filling of vacancies than would efforts now to fill those vacancies in the amalier cadra."
The problem of recruiting for the Unsmed Police in certain parts of Gujerath is becoming increasingly difficult. Local men are essential to the proper perfoimance of unarmed Polioe duties, and suitable material seems more and more difficult to obtain. Unlike the Konkani, the Gujarathi does not take kindly to Pclice work, and the social disabilities attaching to servioe in the Police, fostered by political agitation, serve to aggravate the situation.

The state of affisirs should right itself as the economie situation improves and as political agitation loses its attraction for the masses. Signs are not wanting that the adjustment is not far distant.

The problem of the Bombay Suburban District is a difficult one. I am now angaged in preparing in oonsultation with the local officers, a progressive programme of oxpension to keep pace with the development of the area. Proposals, in this connection will be submitted to Government in due coourse.

In 1822 the number of casualties in the force, inclusive of deaths, was 2,658 . Of this 1,045 or a parcontage of \(38 \cdot 31\) of the total casualties, retired on pension or gratuity. This abnormal percentage was peculiar to the year of report only, being due to retirementa, compulisory or otherwise, in connection with the reduction of strength conseguent on the introduction of the Retrenchment Schemes. Taking the quinquennium onding with 1921, the average annual percentage of men retiring on pension or gratuity was \(13 \cdot 14\) only. The average annual percentage for the mimilar period in the Metropolitan Police was 56.11 more than four times that in the Bombay Presidency. As remarked in the last report, either the conditions of sarvice of the constabulary in India require substantial improvement of the period of service should be reduced to 25 years.
41. The statistica relative to the health of the force show that there was an nown. improvement in cortain districts and a deterioration in groatar (18) than that ouder, the latter (13).

The highest perroantages of sickness appear to have been among the Police of Kanara (237•68), Kolabe (151-22), Bijapur (133.57) and Ratnagiri (105-63). The number of deathe dropped from 276 in 1921 to 238 in 1022.
42. One hundred and forty-two persons escaped from costody during the pear,

\section*{Brasem and monstarte.} 38 from jails and lock-ups, 83 from the oustody of the police and 12 from the custody of the village police, against a total of 240 in 1921. The recaptures were considerably mose in the year under report than in the preceding year, the percentage of receptures to escapee being \(70 \cdot 57\) in 1822 and \(70 \cdot 41\) in 1821.
43. Asum of Rs. \(1,55,000\) in round figures was expended during the financiar
suppb. year 1022-23 on the purchase of arms, coooutroments, clothing and other supplies for the police in the Presidency proper, against \(1,49,000\) in the previous year. Since \(1821-22\), owing to the state of financial etringency, the department has been forced to be content with considerably reduced grante, to the detriment of the proper turn-out of the mak and file. It is to be hoped that in the year 1024-85 larger allotrmonte will be possible to satisfy the acoumulated demands. Economy in supply in any one year munt inovitably mean a proportionste increase in expenditure in ansuing yearm. We have now borrowed for three successive years against the requiraments of the tuture and the reckoning cannot be long delayed.
44. Three hundred and sixty-aix shops were licensed to deal in arms in 1922
> ' napportion of Aran And Ammankson thope: \(\mathrm{Ho}_{\mathrm{H}} \mathrm{II}_{i}\) against 849 in 1921. Of the former 259 ware inspected by gazetted police officers as compared with 291 in 1921. The number of licensea for the possession or carrying of arme rose from 28,708 in 1921 to 31,082 in 1922 . The total number of cases instituted for breaches of license was 19 of which 88 anded in conviction, fines being imposed to the extent of Re, 4,055 . In the provious year the total number of such cases was 21 with convictions in 11, casen while the fine inflicted aggregated to Rs. 1,230.
45. The number of cases conducted by the Proseouting Inspectors and SubInspectors totalled 6,759 against 6,144 casee in 1821. 8,949

\section*{The Fort of the Frococum
} ended in the conviction of the socused againat 4,227 in the previous year. The percentage of cases convicted to caver tried was practically stationary- \(68 \cdot 79\) in 1821 and \(68 \cdot 48 \mathrm{in}\) 1922. There wae however an improvement in the Presidency incluaive of the Railwaye and a corresponding deterioration in Sind where the percentage dropped from \(85 \cdot 81\) in 1921 to \(51 \cdot 16\) in 1922. The Deputy Inspector General, Bind, in this connection remarks :-
"More than half of the presant Proseonting stafl sere dramp from the axeoutive force and have no legal qualifioation."
Govermment have ance andorsed the viewn of the Commiesioner in Bind and of the Inspector General of Police expressed in the last report that the proposal of the Retrenchment Committee to employ Sub-Public Prosecutors in lien of Prosecrting Sub-Inspectors would probsbly not be economical and would lead to lone of efficiency. It would appear advisable that qualified pleaders ahould be amployed in Sind in the place of the executive Sub-Inapectorn at present detailed for probecution work.

Head Constablees conducted 6,147 cases againot 8,401 in 1821. The reduction was ovidently due to the decrease in the reported crime. They were more nuccenful, in the year of report than in the provious year, having cecured convictions' in 4,712 casee or \(76 \cdot 65\) per cent. against 6,176 onces or a percentafe of \(73 \cdot 61\) in 1921.
> 46. The drill of the force of the Presidency proper and 8ind continued to be eatisfactory in spite of the large number of vecancies and of the increased demande made apon it in consequesce.

The etandend of drill at the various Heed-quartens in Sind wue excelleat and I feel confident that the increase of the Armed Reverve in moet dietricta in the Prosidency proper will lead to a general improvement in the ctandard of drill and discipline throughout the Force. Depleted reverves and the oonsequent irregalarity of parades at Hoed-guartara have, in the pact, bean rdeponsible in come districte for a lower standard of amartnew then that obtaining in othera
47. It was stated in the report for 1821 that during that year it was found necessary to exclude from consideration the whole of the mabory. ordinary armed police of the Dherwar District because there was reason to believe that the musketry returne submitted were not accurato. In the year of report, the returns of Satara, Dharwar, Ahmednagar and Kaira were muspected and the reeulta, on teet practices being held, were found to confirm the suspicion. Close examination of the returns of certain other districts forced me to the aame conclusion. I was compelled, therefore, to abandon the review of the whole of the Muaketry Shooting and to suspend the distribution of zewards for the year under report. I have now iseued stringent orders in the, matter and trust that the future returns will be above suspicion.

Turning to Sind, the number of markemen dropped from 1,002 in 1921 to 782 in 1022. Except Sulk recorded a falling off, the moot marked being in Larkana (66). In this connection the Deputy Inspector General, Sind, observed:-
"The drop in the number of markemen in attributad to the disorgasization of the axued police in ganeral oaused by the opasations againat the Catch dacoite. Many men who were on deputation in this convection did not not complete the course and, in sddition, owing to the reduotion in etreagth there were 155 'fower moumted men than lagt year."
Out of 685 executive Inspectors, Sub-Inspectors and Sergeants in the Presidency proper, 507 completed the course as against 387 in 1921. 128 qualified as markamen against 80 in 1821 and 76 in 1920, giving a percantage of 24 againat 23 in 1821 and 21 in 1920 over the number who completed the course-a slight but satifinctory improvement. Further efforts are being made to improve the standard of ehooting among these officers.

A tum of Rs. 200 was distributed in the Presidency among the winners in the revolver shooting. The first prize of Ras 40 was awarded to Sub-Inspector Shaik - Amir Shaik Amin of the Ahmedebad District, who scored 118 -out of a possible of 120.

In Sind a sum of Rs. 400 was distributd. The first prizes for the best shooting in the Ritle Squads (Foot and Mounted) and the ordinary Foot Polioe were secured by the Upper Sind Frontier, while the first prize for the ordinary mounted palice . Went to the Karachi District.
48. In the Presidency proper a mum of Ra. \(8,56,000\) in round figures muntiag. (Rs. 7,21,000 on major works and' Rs. 1,35,000 on minor works) was expended in 1922 against Rs. \(9,40,000\) in 1821. In Sind the total amount spent in round figures was Rs. 3,72,000 (Rs. \(8,00,000\) on major works and Ra, 72,000 on minor works) against Rs. \(5,01,000\) in the proceding year. The total amount spent in the whole of the Presidency thus dropped from Rs. 18,99,000 in 1920 and Rs. 14,41,000 in 1921 to Rs, 12,28,000 in 1922.

In the annual reporte of previous years, attantion has been drawn to the enormous amount atill needed to provide Government quarters to policamen who are without quartars and the urgent necessity for making liberal allotments annually to complete the housing of the police as early as possible. It is therefore aatiafactory to be able to state that since the close of the year, Government have called for a soheme for providing quarters for all police officera, both of gazetted and nongasetted ranks. The programme is to be completed in five years and one-fifth of the total sum required to complete it is to be made available for expenditure in mach of the financial years-1924-26 to 1929-30. The completion of this scheme will eatisfy one of the crying needs of the police.
49. The village police randered apecial easistance in 419 cases in 1922 against rewarded, 104 by the grant of good service ticketa and the remainder by money rewards amounting to Rs. 2,989. On the other hand 265 village policamen were reported for neglect of duty against 318 in the previous year. Of the formar, 248 ware punished departmentally and 68, who were concormed in the commimion of crime, were proeecuted and 45 of them were convictod.




-р The havy reduotions in the estrength of the onarmed polios, offeoted at the


Supperintendent of Polioe, Mr. Holland, to whom wnen entrusted the proparation of
the pampllet in question

 is taken by all the officers conoerned polioo as wall as rovenuu - to nee that the distribution, while on tour, among police patell. I Im confident that if proper oask
is taken by all the officers connoerned polico as wall as rovenue - to moe that the obligations and as to the duties of the village poice eerring under them, en a durion
to which was made in the last report, Copies of the pamphlot containing instructions to the patale ai to their ovna
 of Aloveonment have boen pleased to entrust to the villoge polioo in tho diotriot a) having ot hib beak and oall the roquidity number of manmod potion for rich propowe




 "Wo condiderod the question of tho atiliention of the villege polies eo partorm some of Was drawn np in consaltation nith Mr. Maxwell and the Distriot Magistrate and


 police of the cantrol over the villingo polico, in reg and to which the Commiesionar,

- makne eapital of this faot and point to the sbrence of the polios as a definite indication of the pasing of the old order of things. This appect of the question is one upon which Distriot Officors will hold atrong views which are antitled to the fullest respect. "
I quote the following observations of the Commissioners, Southern Division and Sind, as substantially corroborating my anticipations :-

\section*{The Commissioner, Southern Division, writes :-}
- Owing to retrouchmont many polion otentions and outposta werc abolished with the result that village patrolling has practically oesced and communication between village and dintrict polion heo connederably dimimished.. Owing to tho abolition of vilingo-patrolling much mincr crime certainly goos muroportod es remarked by reny : Distriot Saparintondents of Poliou. On the other hend, the bright side of rotreancibment has been that the oxirting forces is more efficient ten meen over age, thome that were unfit and all undeaimbles havo beor got rid of. With the reduced ctresegth, however efficient, it will be difficult to check orime end maintrin peace without active co-operation of the village police. Some Distriot Superimtenientis of Polico have tried to make out a case for tranafer of control over the village police to the Polioe Dapertment. The District Magistrates aro egrintt it and mexplained bofore I agree with them. However, the District Magistrater should do overything possible to promote en-oparation between the village and distriot polioe without impeiting in any way their owm control."

\section*{The Commissioner in Sind observes:-}
"The police force han bear reduoed, thereby giving a groses enving of Re, \(5,78,922\) and \(a\) net ming of Ra. 4,61, 698 aftar inoluding the cont of the re-orgenizations. Thess reductions have not been effected without some lom of that measure of protection which is due to the peopla. Mr. Rominnd (Sulkur) mamarkar 'As regands pcint 3, it in matisficotory
 collowed by the wave of serious orime whioh was fasred, if not anticipated, but there is 30 doubt thet it has left ocaesiderable apprecoosion in the minds of people living in the mofnomil, and was oven heilod in cortain quarters an a sign that the British raj Wee ooming to an ord, which beliof was of courte seduloualy fostared by unscruperions agitastoss to sarve their own ende. It dowim smy onse lit the poor man vary hard, as, whes boon pointed out before, he onn afiond neither the time oor the experse entailed In journering the many miles to the nearest thana to report his complaint. It is consoquently to be hoped that in the interest of the people themeselves affiairs will soon got brik to the normal.' Mr. Kidd (Upper Sind Brontier) remarks. 'The statiothios, howevar, chow olearly the counter effiect of another important feature of the year, via, tha reduotion affected in the pulice fozco in the mor th of July. This amcounnted in all to about 12 per oant. of the total streagth. This percuntr ge, however, included an in areses of 25 per cost. to the Headquarter polioes, so that the distriot polioe was peducod to about 80 per cent. of its former total. As a xusidt tbe namber of burgiariee end thedth repartod in the recond half of the year incresesed by 30 par oent. on the number: seported in the finto six manths of the yeas. Thil, however, does not, I think, show the mod inoremen under these hends of orime and partioularly is this no of cattio theftes, for mo munt smember that under the reduotions no lees then 29 police locations out of 44 have been clomed, loaving big towns and large tracta of counotry unpruteoted and without the facilitien formerly mjoyed for invoking the assictance of the police. Crime in greend hes inemwod end cettio thotio moro thein ever ronain umroported.'".
So far as Sind is concorned, I am of opinion that the reductions have been so drastio that a popular outary is inevitable.

The retrenchments offeoted in the Presidenoy proper are less serious because the distances between the vatious police locations are so much smaller than is the case in Sind.

From the professional point of view, the reductions forced upon the Department have put the olook of progress back many years. There are two methods of preaerving law and order, namely, (1) that of prevention and detection and (2) that navouring of the bludgeon. As aivilization progresses, the former method tends to supplant the latter. Drastio retranchment has reversed this order, for substantial reductiona in the unarmed policey who are reeponsible for the prevention and detection of crime, could only be made possible by a propartionate strengthening of the bludgeon arm of the force. District Officers were not propared to aocept responvibility for the mainteanance of order in their reepective districts on any other terms. If it was necoseary, for instance, to reduce the strength of the police in a particular diatrict by 100 unite, the only foasibile mothod of doing so was to reduce the unarmed strength by 200 and to increase the armed streangth by 50 . Law and order, formerly inseparable partners in our scheme of administration, have thus begun to have their

\begin{tabular}{|c|c|c|}
\hline Date. & Distriots & How mottled. \\
\hline 10th Jearasy 1028 & \begin{tabular}{l}
Baflat Eratise \\
C. I. P. Buinamy. \\
Cangmen of the Bombey bivition.
\end{tabular} & The atrikers resumed work on belag amured that their grievances would be enquired into. \\
\hline  ruary 1022. & Eimalle working in the Goods Yard, Poome & The arrears of pay were diebureed. \\
\hline 84h Apall 1822 - & Yea of She Carriage and Waggon Department, Viotorla Tarminus. & Dow do. \\
\hline & & \\
\hline 8id July 1982 &  & The strikers resumed worl upon a promico that the domand for looal and house rent allowances would be looked into. \\
\hline & Panch Mahala. & . . . - . \\
\hline 18ch August 1988 to 20ch Augrist 1098. & Munioipal sweoperw in Godhra Town. & The demand for inoreased rempneration wan promiced. \\
\hline Ind Yay lieen to 18th May 1022. & \begin{tabular}{l}
Poona: \\
Wortahopa and Armoury of the Kirkeo Areonal
\end{tabular} & The atrikers selfamed duty unconditionally. \\
\hline 18th and Isch Drember 1092.. & People vorking in the .Scottich Miajon Pres. & Do. \({ }_{\text {e }}\) dow. \\
\hline & Sarachi. & \\
\hline 3014 krach leat \(\quad\), & Ooolisa in five local Armas & Incrome in wagm grenteda \\
\hline 101h Maroh 1098 - .. & Machtnemen and colderers in inatallation worle of Standerd Oil Co., Keamari. & The strikers respamed duty moonditionally. \\
\hline  & Ooolten and serangs of Peatonji Bhiosil Dubash. & The etrikere were repleoed by now men. \\
\hline
\end{tabular}

Industrial strikes were more numerous in 1922 than in 1921. Military aid was not invoked in connection with any strike.
61. Mr. P. M. Stewart was Principal of the Sohool from lst January to 6th June 1922 on which date the school was closed as a Working of the Polles Traln- measure of economy. Sixty-eight students appeared at ling Sepool. the Final Examination of whom 59 passed-5 passing with honours; the percentage of passes to the number appearing at the Examination was 86.77 as against 86.07 at the end of the previous course.

Probationary Assistant Superintendents of Police Messrs, Sujat Ali and J. C. Wilson were, on the closing of the School, posted to Poona, and Probationary Deputy Superintendent of Police Mr. L. A. Gidney, who joined the School on 16th February 1922, to Ahmednagar for training.
62. During the year undar report the Karachi District was split up into two police charges, each under a Superintendent. One, com-
Admantatetive ant other prising Karachi City and the port of Kiamari, was desifnated "Karachy Head Quarters" and the other, comprising the remainder of the old whole charge, "Karachi District:" The Riverain tract in Sind was abolushed as a separate police charge and ats area added to the adjoining distriots.

Seventy-anx police atations and 294 outposts were abolished as a result of the Retreachment Schemes.
63. Peouniary assistance amounting to Rs, 18,227 was afforded to 174 families mannacoses. of decessed members of the constabulary from the
During the year under report donations to the extent of Rs. 3,670 were also eanctioned to eight European subordinate officers, in five cases to cover expenses in connection with illness and in the remaining cases to defray expenses of the voyage
to England, from the fund "for providing paseages for the wives and children of the European police subordinates to England or to the hille in cree of aickneen."

The Police Co-operative Credit Societies of Ahmedabad, Kaira, Panch Mahale, Surat, Thana, Ahmednagar, East Khandeah, Weot Khendeah, Pocna, Aatais, Belgaum, Bijapur, Kanars, Kolabe, Ratnaciri, G. I. P. and M. \& 8. M. Railway: and the B. B. © O. I. Railway continued to prospor during the year. A aimilar organization was established during the year for the City Police in the Ahmedabed District.

During the year 751 officers and men from the Preaidenoy proper joined the General Provident Fund and 223 afficers and men took out Pout Office Life Insurance policien.

The number of policemen in the Preandency proper who were nued for indebtedness in the Civil Courts was 416 against 393 in 1921.

Facde al the Dopartuone
54. The urgent outatanding needs of the Department were :-
(1) The establishment of a Detective Training Collegs.
(2) The re-organization of the Presidency Criminal Investigation Department.
(3) The introduction of the Sub-Divisional Scheme.
(4) The formation of Police Armed Resarves at certain centres.
(5) The divisions into two charges of the districts of (a) Ahmedsbed and (b) Poons.
(6) The reconstitution of the Mounted Police in the districtes whers they have not yet been ze-employed.
In 1022, it was only found possible to allot funds from the savings effiected in the Retrenchment Schemes for the separation of the Karachi District into two charges. In the budget for 1923-24, funde for the re-institution of the Mounted Police in the Surat and Panch Mahale districta only have been manctioned. All other items continue to be shelved for want of funds.
65. The outatanding feature of the year was the very pronounced decrence
salant Futurns. in reportad cogniseble orimo-both ordinary and sarioue. Aa stated above, this decresse was largely due to the improvement in the economic situation which wan a feature of the year. An examination of the statistices shows that the reduction of reported crime was not universal, but it must be remembered that the Political agitation which was the feature of 1021, continued to increase in intensity till March 1822, when M. K. Gandhi was incarcorated, and that till that event took place and for rome monthe afterwards, the Police were distracted from thoir normal duties by the disturbing effects of the Non-co-operation movement.

The police force was considerably below strength owing to the suapension of recruitment. The burden of worls presed, therefare, with greater intensity upon the shoulders of the depleted cadra. In the circumetances it is metisfectory to be able to say that the Police maintained their reputation for loyalty, efficiency and diligence. In this connection the Divisional Commissioners have remarked as followe:-

The Commisaioner, Northern Division :-
"The reports geacrally nbow that the efficiency of the force wan well maintained and it is highly eredits ble br th to officens and mea that the loyatty of the police force wee aboolutaly uptouched in spite of the grout intensity throughors Grjernt of the enti-Govemment propagande of the Nlow-o-operation paliticiaon"

\section*{The Commiesioner, Central Division :-}
- I took over Aharge of the Contral Divicion at the erd of the yeur under rupert, and ach, therefore, unable to offer any general criticinco baed ch permanal thowlodgen I ocosider that the revalte of the yoar crammaried in the forapoing peragraphs give roen for matiofaction with the wort dome and hope for the fatere.

\section*{The Commisioner, Bouthern Division:-}
 divoharge of their dative in theme edoona dove *
- 80-11

The Commissioner in Sind :-
"The police forve in apite of severe reductions and heary additional duties due tu the Khilafat and Non-so-operation agitation have carried ont their dutios loyally. They have been pilloriod in the proses and abused Dy publio apeakers and in many cases on account of agitation have been deprivec of even that share of meagre support which the publio is accustomed to affind in the investigation of orime. The political citustion has had no effect on the trustworthiness of the Indian police and this in due to a greas ertent to the close relations that exist between the men and their Distriot Superintendent of Police."
56. Heavy retirements on proportionate pension have deprived the cadre of the Imperial Police of so many trained officers
Conolealles romerc. that it was impossible to man the charges without drawing extensively on the Provincial cadre. Imperial Officers on passing out of the Central Police Training Sohool could only be given a few months: treining in erecutive charges as Assistant Superirtandents of Police before il became neceasary t. place them in charge of districts. At the close of the year there was only one directly recruited officer of the Imperiel Polioe in executive charge as an Assistant Superintendent of Palice in the Presidency and one in Sind, while thirteen Ansistant Superintendents of Police's charges were held by Deputy Superintendents of Polioe. It speaks well for the young officers called upon to officiate as District Superintendents of Police with little or no experience of executive work that not one of them failed to maintsin discipline or to keep his district running without apparent loss of efficiency. There can be no improvement in this condition of affairs until the abnormal collection of officers (15) now under training as Probationary Assistant Superintendents of Police pass out and are placed in executive charge of Bub-Divisions where they will gain the experience that is so necessary in the training of the future District Superintendent of Police.

With regard to the Indianization of the Imperial cadre, it has been decided to rearuit Indians for 33 per cent. of the total eadre, 11 per cent. being promoted Deputy Superintendents of Police and 22 per cent. direct appointments. With regard to the former, five promoted Deputies were in charge of Districts throughout the year and they discharged their duties efficiently. With regard to the latter, our experience has been somewhat unfortunate. One direct Indian nominee was appointed in 1921 ; he has since reverted to the Original Department. In November of the same year, as mentioned in my last report, s large number of candidates applied for the single appointment offered for competition, buit not one was considered fit by the Selection Committee for admiseion to the Imperial cadre. In 1822, four. appointments were offered for competition. Out of a large number of applicants, five were regarded by the Solection Committee as fit for admission. Of the five so selected, only one succeeded in qualifying at the competitive examination, and he was subsequently found to be overage. In order to make some headway -with the policy of direct Indian recruitment, it became necessary to nominate to the Imperial cadre three of the selected candidates who had failed to qualify at the competitive

At the risk of eppearing to make invidions distinctions, I would bring to the tavourable notice of Government the work of the following officers:-
(1) Mr. D. Healy, for his efficient administration of the heavy charge of Ahmedabad.
(2) Mr. W. B. Manley, for his capable handling of a difficult criminal problem in the Satara Distriot.
(3) Mr. P. T. Kirlpatrick, for his able edministration of the heavy charge of Poons.
(4) Mr. A. C. J. Bailey, for a year of excellent work which has led to the practical extinotion of munning train thefts on the G. I. P.
(b) Mr. H. M. Haslehust, M.B.F., for his axcollent work in the Kaira District.
(8) Mr. W. L. K. Herapath, for his success in breaking ap organized crime in the East Khandesh District by means of a seriea of comprehensive
(7) Mr. F. W. O'Gorman, for his work in connection with the rounding up of dacoits both in Bijapur snd in Kaira.
Captain H. R. Kothavala wa awarded the O.B.E. for hie sarviona in connection with the visit of His Royal Highnems the Prinoe of Wales.

My thanks are due to Mr. K. O. Rushton for his work me Doputy Inrpector General in oharge of the Criminal Investigation Dopartment, and to Moerrs. J. B. Jenkins and G. S. Wilson who administared the Renges with commendable - anargy.

To Mr. J. R. Jacob, my Parsonal Assistant, I am onoe more indebted tor a year of unremitting toil and attention to detail whioh wae largoly reeponsible for the substantial economies effectod in the Polioe Budget.

The Deputy Inspeotor General, Griminal Investigation Department, bringe to notion the good work.performed by his Personal Aesistant, Mr. H. S. Noodham, and the Deputy Inspector General for Bind makee special mantion of Momer W. R. G. Smith, J. O. Curry, Khan Bahadur Mahamud Shah, Mences, J. T. Tanner and Barker.

I have the honour to be,
Sir,
Your moat obedient searvant,
E. O. GRIFPITH, Inspector Genoral of Police.
- Slatement showing inoidence by districts per 1,000 of the population of cognizable orime, eto., during 1922.


No. P-253-H ON 1923.

\section*{JUDICIAL DEPARTMENT.}

\author{
Orfice of the Commissioner in Sind. \\ Government House, Karachi, 15th May 19a3.
}

\section*{MEMORANDUM.}

The Commissioner in Sind has the honour to aubmit the Administration Report of the Police Department in Sind for the year 1982; copiet have been forwarded to the Inspector-General of Police, Bombay Presidency.
2. Mr. Ommanney held charge of the office of the Deputy InspectorGeneral of Police throughout the year. There were many changen in the district charges, but the Larkana, Thar Parkar and Nawabshah districtas were fortunate in remaining under the charge of one officer throughout the year. The Commissioner would bring to notice the fact that inspite of the Government circular that transfers of officers should be reduced to a minimum, the Sukkur district had seven different District Superintendents of Police during the year.
3. There has been a further falling off in the mumber of cognizable reported offences, the figure having dropped from '12,994 to 12,661, which however is considerably above the figure for 1921., Details relating to the fluctuations in these figures are given in paragraph 4 of the report. Although improvememt in the agricultural conditions of the Province may to some extent have contributed towards this decrease, the Commissioner agrees with Mr. Ommanney that the large reduction in the number of police-stations and outposta has rendered it more difficult for the public situated in remote parts of the Province to report crime and they are naturally unwilling to make long journeys to report the less serious offences. Last year it was necessary to comment on the considerable increase in the Upper Sind Frontier district, and it is satisfactory to note that there has been a substantial decrease in the year under review. The Deputy Commissioner believes that the decrease does point to a reduction of crime which he attributes to a more favourable season on both sides of the border. As regaris the increase in the Hyderabad district, it in noteworthy that Hyderabad city is accountable for an increase of \(13^{\circ}\) against a net increase of 119 for the whole district, from which it may be concluded that there has been a marked tendency to lawlessness which can only be effectively checked by increasing the strength of the Police Force of the City. The number of reported cases of crime in the Karachi Town has risen from 1,480 to 2,155. Considering that the Town Police was reorganised during the year the increase is contrary to expectations and is atributed by the Deputy Inspector-General of Police to a more careful registration of crime. The Commissioner considers that the explanation must be received with some reservation and is personally inclined to the opinion that the figures indicate an increase in crime with which the Town Police as reorganised should be able to cope.

4 The number of cases struck off as false increased from 2,588 to 2.751 and the percentage proportion of such cases rose from 16.8 to 1768 . Five hundred and fifty-seven of these excluded cases were classed as maliciously false. Prosecutions were undertaken in i4 cases with the result that convictions were obtained in 17, seven were discharged or acquitted, three were withdrawn (the accused having died in two cases), while in one case the accused escaped and forty-six cases were pending at the end of the year. The result cannot be regarded as satisfactory considering that prosecutions were instinuted in only 74 out of 557 cases and in less than one-fourth of the number of cases prosecuted were convictions obtained. A very alight improvement is noticed in the cases dealt with under section 250, Criminal Procedure Code, in the figures for the Province. But the Commissioner is pleased to observe the improvement in the attention given to this matter by the Magistrates in the Hyderabad and Nawabshah districta. Sind in notorious for false complaints and the subordinate magistracy is slow to apply mection :50. It is for District Magistrates to find a remedy by careful secrutiny of returns and by instraction of magistrates when examining their records of cases at the time of mspection. District. Magistrates cannot letter the discretion and judgment of the subordinate magistracy but they can guide them. While circulars
are of less importance than personal instruction, there is no harm, and possibly great advantage, in informing all their subordinate magistrates that a correct application of section 250 will save the public from being victimised by false complaints and that magistrates in acquitting or discharging an accused should record whether the case is vexatious or frivolous.
5. The proportion of cognizable crime reported to population works out

Rutio of crime and police to poppuation. at \(3^{86}\) per thousand and the proportion of cognizable offences investigated to police comes to 2.81 offences per policeman.
6. The number of murders increased from 129 to 174 and cognate offences Dowile of tre cume. - fell from 118 to 85 , giving a net increase under these offences have increased from 24 to 34,27 to \(4^{2}\) and 52 to 73 in the case of the districts of Hyderabad, Sukkur and Upper Sind Frontier respectively. In the Upper Sind Frontier such cases are, with few exceptions, the outcome of intrigues with women and blood fueds between Baluch tribesmen as remarked last year, and so long as this lawlessness continues the necessity of the Upper Sind Frontier Regulations is obvious. As these Regulations bave recently come under criticism it is interesting to note that the Deputy Inspector-General of Police in discussing undetected crime remarks "The Upper Sind Frontier district is again the best district, and the results, presumably, can be attributed to the Jirgah system prevalent in that district." As regards dacoities, though the number, fell by 3 , some very serious dacoities occurred as pointed out by the Deputy InspectorGeneral of Police in paragraph 12 of his report. Government are aware of the particulars relating to these cases as the matter has formed the subject of separate correspondence and continues to receive the attention of Government and of the local authorities. If the dacoits cannot be successfully rounded up it will become necessary to consider whether the strength of the Police force in the Thar Parkar district should not be permanently increased. Offences under the head 'House breaking with intent to commit an offence' increased from 2,966 to 3,108 and exceeded the triennial average by 219. The increases occurred in Karachi, Hyderabad and Nawabshah districts. The Deputy Inspector-General of Police is being asked to give this his special consideration as the explanation furnished is not altogether satisfactory. The falling off in the number of thefts, including cattle thefts, is rightly attributable to the reduction in the Police force in the districts and the difficulty the public feel in reporting cases.
7. The number of true cases dealt with by the police under the Indian Inventigation rwilen Penal Code rose from 9,712 in the previous year to 9,755 of which 2,894 or 29.67 per cent. ended in conviction as against 29.28.per cent. in 1921 and \(29^{\circ} 06\) in 1920. The percentage of undetected cases was \(50^{\circ} 51\) and represents a slight improvement over the previous year's figures besides being the best on record for the past five years. It was only in the Karachi and the Nawabshah districts, where in the latter district the District Superintendent of Police was in charge all the year, that the figures of undetected crime increased. It is hoped that the District Superintendent of Police, Nawabshah, will pay extra attention to the detective work of his Sub-Inspectors. It is gratifying to note an improvement in the Sind Railways. The value of the property stollen fell from Rs. \(11,68,244\) to Rs. \(9,92,574\) in 1922 and though the percentage of property recovered fell from 34.60 to 3 r'34, the percentage of complainants who got back their property rose from \(43^{\circ} 76\) to \(47^{\prime} 63\), which results may be regarded as satisfactory.

\section*{8. The proportion of convictions in Indian Penal Code cases is \(69^{\prime} 15\) per}

Ruwhth is the Courth cent. against 68.27 per cent. in 1991. There was an appreciable decrease in the number of pending cases which fell from 2,689 to 2,417 . Of the latter number 1,769 were pending before the courts and 648 were with the police. The figures of 1921 were abnormally high so that in spite of the decrease the pending cases of 1922 exceed the number of cases that were pending in 1918, 1919 and 1920. The increase of 227 pending cases in the Larkana district is very unsatisfactory and is receiving the attention of the Commissioner. It is attributed by the District Superintendent of Police to reduction in the number of superior investigating officers. The District Magistrate has made no remarks on these very bigh figures.
9. Excluding cases that were pending at the and of the previous year, the Chapter VIII ceme. number of persons proceeded against rove from 833 to 918 and omitting the cases pending at the end ol 1921 and 1923 the percentage of "proved cases" to persons tried works out at 68.06 and \(72 \cdot 11\) respectively. These figures are a alight improvement on the record of the previous year. Appreciable differences are noticed in the Hyderabad and Nawabshah districts. As reyards the former, however, it is unsatisfactory to note that while the number of persons proceeded against rose from 81 to 167 the proved cases increased from 54 to 65 only. Nothing is calculated to causo more intense irritation among the public than an indiscriminate use of this chapter. The District Magistrate has been asked to see that no abuse of this chapter in allowed to occur and to. report the reason for running in 167 persons against whom only 65 cases were proved. A keen sub-divisional magistrate should in one touring season obtain a good idea of the badmashes who are plaquing the people, from bis own talks with the people. The matter should not be left entirely to the police. A more judicious use of the provisions of this chapter was made in the Nawabshah district where the number of persons proceeded against rose from 365 to 460 and the convictions from 166 to 96 r.

\section*{10. It is satisfactory to report that for another year. in succession the Hurs \\ Criminal tribel. have given no particular arouble. Owing to the two Jagirani settlements at Dubar having been washed} away by floods, the restrictions imposed on this tribe, who are notorious cattle lifters and train thieves, were found inadequate. Consequently it was necessary to apply section 10 of the Criminal Tribes Act to them. It is necessary to point out that while taking these preventive measures a certain amount of reform has also been attempted; for instance, (1) the boys of the tribe are being sent to a school and subscriptions are being raised for scholarships, (a) a co-operative society has been started with 2 view to enabling the tribesmen to keep out of debt, and (3) in certain deserving cases land has been granted on khas mokal. Mr. Starte's report on Criminal Tribes has been considered and Government have before them the proposals of the Commissioner for appointment of a Special Investigating Officer.
11. A considerable drop is noticed in the number of crimes, classified as serious, personally investigated by gazetted officers. In pursuance of the orders of Government directing Peroonal hivertigution and inupection, that owing to financial stringency gazetted officers should not visit scenes of serious crime where it involves long journeys and expenditure out of proportion to the probable results of their visitations, gazetted officers restricted their visits to cases in which they considered that their personal investigation was indispensable. The figures have consequently dropped from 67.93 per cent. to \(43^{\circ} 40\) per cent. Out of 394 offences 99 were investigated by either Superintendents, or Assistant Superintendents of Police and 76 by Deputy Superintendents leaving a 19 cases which were not investigated by gazetted officers.

As a large number of police-stations and outposts were abolished it is necessary to compare the inspections of the yeur under review with that of the previous year in terms of percentages. In \(192173^{\circ} 49\) per cent. and \(73^{\circ 8}\) per cent. of stations and outposts respectively were inspected and in 19227798 per cene. and \(6 a: 86\) per cent. of stations and outposts were inspected. The inspections in the Karachi district were again insufficient, and might have been better in the Hyderahad district where less than \(5^{\circ}\) per cent. of the stations and outpoets were inspected. It is only in the Upper Sind Frontier district that all police-ctatione and outposts were inpected. The omission to inspect is serious as it is bere thas the District Superintendent of Police has a chance of instructing the Sub-luspector in detection and of pointing out the course be should have followed in dealing with a particular case. Too little is made of this branch of his duties in the description in the Manual of the points to which he is to devote attention. While knives, rulers and inkpots are mentioned for inspection, the moat important duty, namely, to see how the Sub-lnspector is carrying out inventigation and why investigations have faiked, and to insfruct him in uptodate methods of detoction might well be specifically mentioned. The inspection of a police-ntution should leave the Sub-Inspector better equipped to inventigate crime.
12. The number of punishments rose from 447 to 525 in the year under report, which represents an increase in the percent. occurred in the. Sind Railways where the percentage rose from 22.99 to \(38^{\circ} \cdot 39\). Of the number of punishments inflicted 33 were judicially awarded.

There was practically no difference in the percentage of rewards granted. The following officers received the King's Medal :-

\section*{Mr. J. C. Curry, District Superintendent of Police.}

Mr. Tahilram Dharamdas Waswani, Deputy Superintendent of Police.
Wahid Baksh Allahjiwayo, Constable, Sukkur district.
13. A further slight improvement is noticed in the health of the force, the
 79 to 65 . By a better regulation of duties the health of the Police force of Karachi Town has improved.

The number of vacancies in the force fell from 100 to 41 which is due to the large number of men discharged on account of the reduction in the strength ordered by Govermment.

The percentage of literate policemen on the strength has further increased from 39'62 to \(40^{\prime} 73\).

Only 334 men were recruited as against 688 in the previous year and owing to the reduction scheme no men were enlisted after ist July 1922.

The number of resignations increased from 256 to 302 but is below the figure of 1920. No explanation has been offered. The increase occurred in the Hyderabad, Sukkur, Larkana and Upper Sind Frontier districts.
14. The allotments for Major and Minor Works were Rs. \(3,26,400\) and

Buididigg.
Rs, \(1,1,1,287\) respectively. A sum of Rs. 26,704 from the former and a sum of Rs. 38,617 from the latter were surrendered. Several important Major Works have had to be postponed because of financial considerations. The Keamari-Lines, Baghdadi Lines, the Karachi City Police Lines, Police Lines in Hyderabad are urgently required,
15. The number of warrants, summonses and natices issued last year was Miscellaneounh 109,191 and not 120,000 as reported. The mistake is due to wrong figures having been reported by the District Superintendent of Police, Sukkur. The number issued in the current year is 104,146 which represents a decrease of 5,045. The idea of serving these summonses, notices and distress warrants through the agency of a special staff had to be abandoned as it was found that the cost would be prohibitive. The attention of the magistrates was, however, drawn to the large number of summonses issued, and they were desired to reduce the number, where possible, by leaving it to complainants of standing to produce their own witnesses and by taking bonds for their appearance at the adjourned hearing from witnesses. already in court. Magistrates are apt to forget that the issue of process insummons cases is optional under section 244i Criminal Procedure Code. There were 32,000 summonses sent to the police in the Larkana district and there is nodoubt that this number could be substantially reduced. The attention of the District Magistrate will be invited to this.
16. The improvement in the work of this department following on its reorganization was more apparent in the year under

Sind Crimianl laverigation Dopartmank.

The effect of better organization has been that harbour thefts have decreased to an appreciable extent, incendiarism of insured business houses wasput a stop to, six cases of house-breaking in Hyderabad were detected and expert
criminals were traced and dealt with. Besides valuable assistance was rendered to the military in detecting frauds in that department. The success of this branch of the Police Department is largely due to the indefatigable efforts of Khan Saheb Sukhia, Deputy Superintendent of Police, and to the able aupervision of Mr. W. R. G. Smith.
17. The Police force in spite of severe reductions and of henvy additional Gmanal. duties due to the Khilafat and Non-co-operation agitation have carried out their dutiea loyally. They have been pilloried in the press and abused by public apeakers and in many cases on account of agitation have been deprived of even that share of meagre support which the public is accustomed to afford in the investigation of crime. The political situation has had no effect on the trustworthiness of the Indian police and this is due to a great extent to the close relations that exist between the men and their District Superintendent of Police. Mr. Tanner remarks "It is a pleasure to record that despite continued abuse of the police. denunciations of Government service as 'haram' and exhortations to resign, there has been no single instance of defection among the force." it is all the more to the credit of the police that they have remained staunch when so many of the appeals to them to prove faithless to their charge have been formulated by Pirs and Moulvis whom the class from which our police are drawn holds in great reupect and reverence. The Karachi Town Police and Harbour Police have been reorganized whie Karachi Town has been separated from the rest of the diatrict and formed into a separate charge. The Police forer has been reduced, thereby giving a grose aaving of Rs. \(5,78,923\) and a net saving of Rs. \(4,61,598\) after including the cost of the reorganisations. These reductions have not been effected without some loss of that messure of protection which is due to the people. Mr. Smith (Sukkur) remarks "As regards point 3, it is satisfactory to note that the reduction of police-ntations and outposts in the district has not been followed by the wave of serious crime which was feared, if not anticipated, but there is no doubt that it has left considerable apprehension in the minds of people living in the mofusail, and was even hailod in certain quarters as a sign that the British raj was coming to an end which belief was of course sedulously ?ostered by unscrupulous agitators to serve their own ends. It does in any case hit the poor man very hard, as, as has been pointed out before, he can afford neither the time nor the expense entriled in journeying the many miles to the nearest thana to report his compleint. It is consequently to be hoped that in the interest of the people thernselvee affiins will soon pet back to the normal." Mr. Kidd (Upper Sind Frontier) remarks "The statistics, however, show clearly the countereffect of another important feature of the year, vie., the reduction effecred in the Police force in the month of July. This amounted in all to about is per cent. of the total strength. This percentage, however, included an increase of as per cent. to the Headquaner Police, to that the District Police was reduced to about 60 per cent. of its former total. As a result the number of burglaries and thefts reported in the socond half of the year increased by 30 per cent. on the number reported in the first six months of the year. This, however, does nok, I think, show the real increase under theme heads of crime, and particularly in this so of catte thefts, for we must remember that under the reductions no less than 29 police-locations out of 44 have boen cloned, leaving big towns and large tracts of country unprotected and without the facilities formerly enjoyed for invoking the assistance of the police. Crime in aeseral has increased and catte thefts more than ever remain unreported." The moat noteworthy events of the year were ( 1 ) the visit of His Royal Highneie the Prince of Wales whose journey through Sind was carried out without any hitch and (a) the visit of His Excellency the Governor of Bombay towards the close of the year.

\author{
1. J. MOUNTFORD, \\ Commissioner in Sind.
} To
\[
\text { No, } 34 \text {-A of } 1923 .
\]

Brom
F. C. GRIFFITH, Esquiri, C.s.I., O.B.E., Inspector General of Police, Bombay Presidency ;

To
The SECRETARY'to the GOVERNMENT of BOMBAY, Home Department.
Onnce of tum Inseronom Geximal oy Policis, Pooma, fut Jume 1923.

Subject.-Report on the working of the Criminal Tribes Act in the Bombay Presidency, Part II, for the year 1022.
Sir.
Last year my report wes mainly concerned with the requirementa of the Police for the better working of the Act in the interecte of the public and I will otart this year's report with a very brief review of what those requirementa, as I conceived them, were and how far they have since been met or still promise to be met.
2. The main requiremente were shown to be -
(a) a mare standardised policy;
(b) the bettar education of the vilage polioe in their work of direct supervision and control;
(c) increase in the number of settlements;
(d) more legal authority to make oheck hazris effective.
3. Towarda the attainment of a more standardised policy, Government have been pleased to set enquiry in motion and it is hoped that some practical and constructive programme foz advance may be ovolved during the current year. But there is still a marked tandency to confuse the functions of the Police and thone of the Criminal Tribes Settlement Officar. While they share the common object of reducing crime, they work in entirely different circumatancee with entiroly diflerent organisations, by entirely different mothods, and largely on different matarials The Criminal Tribes Settlement Officar's battle-cry is "reformation ". That of the Police is "prevention". "When faced with the need for a comprahensive reviow of the working of the Act, the dictinction became obvious and it was found nesersary to prepare the review in two parts ; yet the Criminal Tribes Bettlement Officer is constantly being called upos not only to comment on thowe branches of the work which come directiy ander the Police but even to report on and devise the mothode by which they shall proceed. There in no houtility between the twe organieations but the constant confusion of their functions and responsibilities makes it extremely creditable to Mr. Starte that thers is not But for his patience, tect and aingloness of oye, the confusion would have been worve coniloumied.

It is hoped that any policy which may be ovolved will recopnime clearly that. police work muat be done by police methods, though thin Department will very gladly hand over to the cuparior reformatory influencee of the Criminal Tribet Settlement Officer es many members of criminal tribee as be can pomibly accept responsibility for.
4. Towards the education of Police Patals in their general police dutios, inclusive of superviaion ovor criminal tribes, a distinct advance hat beea medo by the publication of a pamphlot of inetructione propased by Mr. Hollaud, and it is hoped that all digtrict officose will pay epreciel attention to educating the villege police and aradicating their donbta by thees moens. Whea the rulee undar the Act have been brought into aform giving come promine of finelity, they will be aimilarly digested and printed for the instraction of the limited number of patala concarned.
sue 12-1
B. One settlement has been created and the preliminary steps towards starting nother for the special accommodation of criminal tribes who exploit Bombay are 10w being taken.

The institution of the settlement at Bhatgar was due entirely to the initiative of Mr. Manley whose-hard work and enterprise have already been rewarded with marked success.
0. Banction was not accorded to my proposals for making check hazris more effective. This leaves with the Police the almost insupportable burden of proving the absence from his village of a registree who is found at \(2 \mathrm{a} . \mathrm{m}\). to be absent from his home or field-should it be the time for watching crops. Several Superintendenta have reported that they were looking forward to sanction to the proposal as an effective means of checking crime.
7. I will now deal with the facts and figures of the year's work. Statistics are shown in the accompanying statements marked A and B .
8. There are no additions to be made to the tribes to which the Act is applicable though sanction has been received since the end of the year under review to its extension to the Korchas of Kanara district.
9. The total number of registrees has decreased from 19,354 at the beginning of the year to 19,265 at the end. Actual additions to the registers numbered 1,841 while 1,030 were struck off, which indicates some falling off in the attention paid to individual osses, but I do not think that more activity can be expected until the position is stabilised and District officers are given a clear conception of their respective responsibilities.
10. The following table gives the number of convictions in 1921 and 1922 :-


This shows a very welcome drop in criminality, to which all tribes except Kaikadis, Lamanis, Tadvis and Katbus have contributed. The tribes which show the greateest measure of reform judged by this test are :-

11. District reports do not throw much light on the reasons for this falling off in crime. It has dropped, though not so aharply, in the general figures of the Presidenoy and the drop is variously attributed to greater respect for the law following the waning of the non-co-operation movement, to a good season with falling prices and to the reduction of the unarmed police resulting in less registration.
12. The number of persons whe received enhanced punishment under the proviaions of section 23 of the Act dropped from 17 to 6.

It is difficult to believe that the enhaced punishment has been so rarely earned, and I am asking Suparintendents to report details of the cases in which special reasons for exemption were given and by whom. If replies show a general negloot of the apirit of this provision of the law, the faets will be reported to Goverament.
13. The numbers of registrese in the districts to which the Act is applicable are shown below :-
\begin{tabular}{|c|c|c|c|c|}
\hline Kaira & -• & : &  &  \\
\hline Thane & & .. & 200 & 807 \\
\hline East Khandeeh & . & . & 1,229 & 1,290 \\
\hline West Khandesh & .. & . & 847 & 1,043 \\
\hline Nasil \(\quad .\). & - & .. & 8,123 & 8,005 \\
\hline Poona & .. & .. & 450 & 836 \\
\hline Satara & -• & .. & 1,120 & 1,200 \\
\hline Sholapur & .. & .. & 267 & 848 \\
\hline Bijapur & . & .. & 1,090 & 8,160 \\
\hline Belgaum . .. & .. & .. & 1,081 & 1,024 \\
\hline Dharwar & - & \(\cdots\) & 804 & 747 \\
\hline & & & 10,354 & 19,265 \\
\hline
\end{tabular}
14. The Superintandent of Police, East Khandeah, reports that the recent series of gang eases in that district has disolosed that influantial Kunbis and Marathas have been organising the criminality of the local criminal tribee for their own sinister purposes and that on conclusion of the cases a careful revision of the whole registar will be called for.
18. In Kaira the idea of deporting the more dangerous Dharalae is taling practical shape and I trust I shall be able to report the necesaery organisation as a fait accompli in my next report. The problem of Dharala crime has been too long dallied with.
16. From Thapa comes a complaint of the rigour of the nightly haxri where this has to be taken at a distance from the homes of the registered futgudis. As a remed I the Superintendent has been directed, with the concurrence of the District Magistrate, to commute the daily harri to a weelily one for all but the worst characters or those recently convicted. This is axperimental but as it ahould prove a strong inducement to improvement of character I trust that it will be cucceseful and that it will be possible to extend it to other tribes, eapecially Lamanis who generally have their "tandas" at some distance from the village.
17. In West Khandesh there has bean a heavy registration of Bhile who are reported to be reeponsible for most of the crime of the district.
18. In Poona the policy of wholesale exemption has bean continued, come 140 names having been struck off in two talukes dealt with. The District Buperintendent of Police reports that there are indications that this generovity has proved too precipitate as some of those struck off are already reported to have been committing Fresh crime. 'It is clearly impossible for a District Magistrate to be in clowe touch with the individuals of his district or to devote time to a judicial enquiry into the circumstarices of each registree and it is, in my opinion, unsound that the elameatary principle of axacting reaponsibility from those who are in fact directly sesponaible phould be ignored with what may prove to be disastrous realts.
19. From Satarn a proposal to notify Mangs and Ramoahis wholemale instead al by villages in now before Government and on reccipt of sanction the problem of their registration will be much simplified. Notification involves no disebilities whatover but it is a neceesary preliminary and if applied individually or by villagen not only becomes cumbersome but sctually involves a good deal of injuatice.
20. The District Magistrste, Belgaum, hopea for improvemoant in the standard of Police Patal's supervision from Patal's Truining Clesees recently startod. This is - vory definite move in the right direction.
- 91. In the Bouthern Maratha Country coneiderable difficulty is experienced from the comperative immunity from attention enjoyed by members of oriminal tribes in the various Native Statea. The Commivioner, Southern Division, reports having taken etepe to eceure the better control of the Lamanis of Ramdurg.
22. In Bijapur there has been a great falling off in the orime committed by criminal clasees. This is ascribed mainily to agricultural prosperity,
23. In Ahmednagar the practical application of the Act continues to hang fire. The preparation of the registers was ordered under Government Resolution, Judicial Department, No. 2295 of 27th March 1914 but they still remain uncompleted. Thin delay in applying the remedy for an admitted disease is directly due to the absence of any general guiding instructions.
24. The question of wandering tribes does not receive as much attention in district reporte as it might. This may be due to the general conviction that it is not soluble by legal mesns till there are sufficient settlements for their accommodation. There is another serious difficulty. They can be identified as absconders and ex-convicts only by their finger impressions; while the Finger Print Bureau, already groaning under an almost impossible burden, is naturally reluctant to undertake fresh identification worls on a large scale. A second recommendation for relief to the Bureau has recently gone to Government and it is hoped that if funds can be made available this will react favourably on the thoroughness of control over absconding and wandering eriminal tribes.
25. In conclusion I'think I may repeat my claim of last year that the working of the Act has not been wooden, while in more than one direction there are signs of a distinct advance towards operating this powerful but difficult enactment in .the best intarests of the general community and the tribes themeelves:

I have the honour to be,
Bir,
Your most ebedient servant,
F. C. GRIFFITH, Inspector General of Police.

\section*{btateminat 1.}

Statmont Na. 1 ohowing the worling of the Oriminal Tribeo 4 at in the Bombery Provilancy for the yeer 1022 .


ETATEMWNE



\title{
Polici Dipabtment.
}
D. I. G. ar Poncis Ofrich.

Karachis, 2nd May 192s.
From
E. E. TURNER, Esq.,

Acting Deputy Inapeotor Genoral of Police for Bied ;
To
THE COMMISSIONER m SIND,
Eisrachi.
Bir,
Annual Report on the voorking of the Oriminal Tribes Ad.-As requined by Government letter No. P.-23, dated the 5th April 1022, to gour addreas, I have the honour to submit the report for the year 1922, on the subject ee appendix to tray Annual Administration Report for the same year.

Tribes notified.-The tribee notified in Sind are the following :-
1. Jagirani .. :. Bukkur Diotriot.
2. Hars .. : \(\because\) Thar Parkar and Nemebehah Diatrioth
8. Bhands .. ... Thar Parkar Dintriot.
4. Jokhies .. .. Nawa bahmb Dietriot.
6. Kiriee .. . . : Do.
6. Mangwania - \(\quad \therefore \quad\) Do.
7. Khuable :: .. Do.

There are no notified tribes in Karachi, Larkans and Uppor Sind Frontier. The Waghdahi Khosas of taluka Tando Bago, Hyderabed District, were proposed for segistration in the latter portion of the year, and were subsequently regstered in the beginning of the year 1923.

Registration.-It will appear from columan 2 and 8 of the atteched atatoment No. 1 that 84 now men were registered as under during the gear under neviow:-
1. Janinania .. .. .. 34 Bukkar.
2. Hurs .. .. .. 4i. That Partar Diatriot.
8. Bhande .. : .. ... 7 Do.
4. Khuahies ... ... .... 1 Fawnhaheh.
\(\therefore\). 84
Their detaile are given as under:-
\begin{tabular}{|c|c|}
\hline Japimanie. & .. Nowly regintered during the year \\
\hline Ham &  \\
\hline & Born in the Bottlomant .. .. .. ? \\
\hline & Rolomad trom jail \\
\hline & Roloesod from Sotilemeat and broaght under 10 \\
\hline &  \\
\hline &  \\
\hline & \\
\hline
\end{tabular}


The District Magistrates, Thar Parkar and Nawabshah, dealt with special casea of individuals and struck ofi their names from the Register, whenever there was sufficient justification for sucin action.

\section*{Jagiramis.}

Sections 10 to 15 of the Criminal Tribes Act.-Owing to one Settlement being washed away by floods, sections 10 and 22 of the Criminal Tribes Act was brought into operation." The Iagiranis were called upon to attend a weekly roll call at the Thana, and were forbidden to proceed beyond 5 miles from their villages without leave. At the same time, efforts have been made to win over the Jagiranis to a more reapectable mode of life, and to impress apon them the fact that the measures adopted against them are not actuated by any vindictive motive, but are really for their own benefit.

Arrangements have been made (1) for Jagirani boys to be sent to school, and a subscription is being raised for scholarships for them ; (2) a Co-operative Society has been started with a view to enable the Jagiranis to escape from the heavy rates of interest charged by banias ; (3) some deserving Jagiranis have been granted land on Khas Mokel.

Seventy-three Hurs instead of 74 had to report themselves at fixed intervals in the Nawabshah District during the year under report. The difference of one is due to the fact that one Hur was exempted by the District Magistrate. 2,787 Hurs had to notify their places of residence and any change or intended change of residence or any absence or intended absence from their residence. The details are given below:-


In all 698 Hurs have bean incarcerated in seven Settlements in Sind as: detailed below:-


In the Nawabshah and Thar Parkar Districts there has been no change in the means and mode of living of the Hurs.

In the Nawabshah District Police Officers continued to pay surprise visits in the villages where the members of the Criminal Tribes reside, with the result thatsevaral casee were auccessfully launched against absentees.

In the Thar Parkar District, two Police Sowars patrol during the day time toses that the Settiement Hurs do not break the five miles limit rule, while supervisuon is further exarcised by other Police Officers in the course of their patrolling. Sucooss appears to have boen achieved by these methods of supervision and there. Hura \(\quad\) consicterable decrease in the Indian Penal Code cases against the:

\section*{-Bhands.}

The number of registered Bhands on 31st December 1921 was 82, and 7 were registered during the year 1928 owing to the notoriety which they acquired in: criminal pursuits, making a total of 89. They have been subjected to the reatricCriminal Tribes Aet is noticeable against Bhanderable increase of offences under Criminal Tribea Aot is noticeable against Bhands of the Thar Parkar District.

Jokhices.
This class of criminal inhabits the Sakrand Taluke of the Nawabehah District and the number registered in the same as lest your, io, 25.

\section*{Kirias.}

The above remarks apply. Ninety-one men memain on the Registar an aguinst 95 in the last'year. The difference of is explained in atatement No. 1.

\section*{Manghwamis.}

The same number (3) still remains on the regintar.

\section*{Khuohke.}

These men belong to Kandiaro Taluks of the Nawabahah District. 112 man are borne on the register as against 118 in the preceding year. The diflerence ie shown in statement Nc. 1.

\section*{Peroomed.}

Owing to the abolition of one Jagirani settlement at Dubar in the Sukkur Dia. triet the entertainment of the Police Force of one Head Constable, four Unarmed Police Constables and three Armed Police Constables employed on the settlement was discontinued from lat January 1922.

Gangs.-There are no gangs or tribes either revident or wandering, requiring special treatment not provided for by the Aot.

Revision of Registers.-No revision of the columns, eto., of the reginters took place during the year.

I have the honowr to be,
Sit,
Your mont obedient servant,"
- (Signed) I. E. TURNER,

Ag: Dy. Inapeotor Ganoral of Polioe for Bipd.

Atalement No. 1 showing the working of the Oriminal Tribes Aot in the District for the year 1928.


Statement No. 2 showing convictions of registered members of Criminal Tribes.


Dated Ipd Moy 1098.
(Bigned) I. E. TURNER,
Ag. Dy. Ingpeotor Cleneral of Police for Sind.
(Below letter No. \(35-4\) of \(\dot{\delta}\) ih/ 91 h June 1923 from ine Inopector Geveral of Polices, Bombay Presidency, Роома.)

No. 2615 of 1923.
Bijapwr, 1114 Jino 1923.
Returned with complimenta.
2. I am in full accord with the plea for the need of a more atandardized policy. for the edministration of the Criminal Tribes Aot. But it is no eang mattor to bring the varied need of the different districta under one common policg. I have drafted two preliminary notes on the questions at issue, and they have been ciroulated. On reccipt of the replies I hope that it will be possible shortly to lay before Gc varnment a comprehensive scheme for the working of the Aot.
3. In the settlements an effective incentive to reformation hes been found in the lessening of the rigour of the roll call or ita removal at the earlient poosible moment. The successive stepe taken are:-
(a) a change from a daily to a weakly roll call ;
(b) a change from a weekly roll oall to froedom from roll call and the necessity of taling a pase when procoeding on a journey ;
(c) Cancollation of registration.

It is recognized that this policy resulta in the privileges so granted being abused in some cases, but then the privilege can be withdrawn at once, and ite withdrawnl acts as an object lesson to others, whilst the knowiedge thet good conduot is rewarded by the lessening of restriction in a very real incentive to reform.

Similarly I think a lessening of the restrictions, or a cancellation of the registration for those registered persons not in settlemente, in more instancee than are now reported woold, I think, be advisable. Out of 19,354 registered persons the regiatration of 1,168 was cancelled for good conduct. This would give an average period of registration of 16 years. This I submit is too long, as a person who hai been acoustomed to giving roll call for 16 years would have lost his early koennees to, have the restriction removed. However, it may be reasonably hoped that the number of exemptions for good conduct will inereese hereafter. The Act hes only recently been applied in many districts, and naturally some caution has to be exercised in the first few years.
4. The proportion of convictions under the Criminal Tribes Aot to the number of registered persons ( \(3 \cdot 5\) per cent.) showe that the Act is being worked hamanely. I am sure that if every time a registered person had broken sirule under the Act he had been prosecuted the number of convictions would have been much bigher. There are many instences when a warning meets the needs oi the cass, ind evidently this hes been the procedure adopted frequently by the District Auperinteadents of Polico.
6. I do not think thet the question of the wandering triben ahould await the establishment of settlementa before being attacked. Settlemente cout money for their establishment, and my own sad experience in the laat fow years has been, that it has not been possible to obtain eufficient funds for many of the buildinge for quarters and schools necesasry for the existing settlements. Iutill have hopes that in a number of casea, thepolicy of registering the wandering Criminal Triben, reatricting them to the ares' of the district, and encouraging them to rettlo in pleoses in the district where work is available will be aucoeseful in weaning them from orime without placing them in settlements. I admit howevar that thin policy will not be successful in all cases. However its trial can do no harm, and in any onse will certainly reenlt in increased control over such tribes and in paving the way for future settlement work.

\author{
H. ETARTE, \\ Criminal Tribee Settlement Offiow, Bijapus.
}


STATEMENT A-PART I. ,
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\section*{A-PART 1.}
for the Rombay Presidenoy, inohudian Sind and Becihoagre.

sTatement A-Part I-Return of Cogmizable Orime for the year 1929

for the Bomboy Prenidency, moluding Sind and Railroays-conaluded.


\section*{STATEMEM}

Retwrn of Cogmisable Orime for the year 1928


\section*{A-Ping II.}
for the Bombay Prmianect moluding Siad and Bashocye.


or the Bombay Presidency, including Sind and Raihoayamoonoladed.


GTATENENT B-PARTI.








J. R \(^{2} \mathrm{JACOB}\),


STATEMENT B-PARTI.
Redurn of Now-Copuiemble Orimo for' the year 1928 for the Bombay Prosidonoy, imeluding Sind and Raihoays.


STATEMENT B-Pary I-Neturn of Won-Cogminable Orime for ate juer 1021 for the Bombuy Providonas, inaluding sind and Reilment-acouluded.




J. H. JACOB,


\section*{bTatement b-rabt II.}

Roturn of Non-Cognicable Orime for the yoor 1928 for the Bombay Prosidoncy, inoluding Sind and Raitways.

 for the Bombay Prevideney, indudiay dind and kcilmay--concinded.





J. 3. JACOB,
to Inppetamoneral of Polion.

STATEMENT C.
Propenty Stoion and Llowerred for the Bombag Prosidency, imoluding Sind and Roilwaya, for the gaen 1088.

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 of the ymur (1092), ha, 4,18,828.

(1) Valeo of property moave


- J. R. JAOOB,
for Inapeotor-General of Polica.





\footnotetext{

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8TATEMEN







E.


J. R. JACOB,
for Invpetor-Gacond el Potica.```


[^0]:    
    (4) Beny While the Commisioner in Bind has commented on the increaces
    (6) Bihar in ${ }^{3}$ Karachi Districts in the following terme: -
    (6) United Paptrive in the Hydembed District, is in noteworthy that Hydernhed
    (7) Bombey an berceep of 130 againat a nat ixcreace of 119 for the whole
    (8) Punjob Yy be og by that there hay bewan arked teandency to
    (9) Madras ${ }^{4}$ checked by inerresing the otrongth of the
    (10) Xorth-Weot Froatian Province. - Alported enen of exime in the Kanchi Town

[^1]:    50 mb

