# 44 POLICE REPO令雨 

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## BOMBAY PRESIDENCY

includina

## SIND AND RAILWAYS



FOR THE YEAR 1917

## BOMBAY

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## (U.STEXTS.

|  |  |  | 1.1.al. |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Submission of the IReport | $\cdots$ | $\cdots$ | $\ldots$ | , |  |
| Charge |  | $\ldots$ | $\ldots$ | 1 |  |
| Total reported crime-cognizalle and nun |  | $\ldots$ | $\cdots$ | 1 |  |
| Polica cornizable cases- |  |  |  |  |  |
| Reported (ordinary and serious) | $\ldots$ | $\cdots$ | .. | +心: |  |
| For disposal | ... | ... | .. | - |  |
| Excluded cases | ... | ... | .. | 7 |  |
| Maliciously false cases |  | ... | $\ldots$ | $\checkmark$ |  |
| Vexatious complaints | ... | ... |  | y |  |
| Pending cases | ... | . | $\ldots$ | 10 |  |
| True police cognizable cases disposed of | ... | ... |  | 11 |  |
| Undetected police cognizable cases | ... | ... |  | 1: |  |
| Police cases decided by trial | ... | ... |  | 13 | 10 |
| Sessions cases |  | ... |  | 14 | 10 |
| Offences under special and local laws | $\ldots$ | ... |  | 15 | 10 |
| Cognizable crime-Direct cases | ... | ... | ... | 16 | 10 |
| Persons in Police cases | ... | ... | ... | 17 | 10 |
| Non-cognizable crime- |  |  |  |  |  |
| Cases | ... | $\cdots$ | ... | 18 | 11 |
| Persons | ... | ... | $\ldots$ | 19 | 11 |
| Property stolen and recovered | ... | ... | ... | $\because 0$ | 11 |
| Preventive action | ... | ... | ... | 21 | 13 |
| Criminal classes, wandering gangs and visits of suspicious presuns from other Presidencies- |  |  |  |  |  |
| The Presidency Proper | ... | ... | ... | 22 | 13 |
| Sind | ... | ... | $\ldots$ | 22 | 15 |
| Working of the Criminal Tribes |  | ... | ... | 2: | 16 |
| Criminal Tribes Settlements | ... | ... | ... | $2 \cdot$ | 17 |
| Habitual offenders | ... | ... | ... | $2 \cdot 3$ | 17 |
| Gang cases |  | . |  | 23 | 18 |
| Criminal Investigation Department (Presidency l'roper and Sind).... 24 |  |  |  |  |  |
| Special cases other than those dealt with tion Department | ... | ... |  | 21 | 13 |
| Counterfeit coins and sweating | ... | ... | ... | 2. | 20 |
| Finger Print Bureau | ... | ... | $\ldots$ | 20 | 20 |
| Miscellaneous daties performed | ... | ... | ... | 27 | 21 |
| Personal Investigation of serious crime | ... | ... | ... | 23 | 21 |
| Strength of police | ... | ... | ... | 2 | $\because:$ |
| Cost of Police | .. | ... | $\cdots$ | 30 | $2: 3$ |
| Proportion of Police to area and populaticn and cogdizable crime |  |  |  |  |  |
| Inspection of police stations and out [osts | ... | ... | ... | 32 | 2.3 |
| Inspector-General's tour | ... | ... | ... | 3: | 23 |
| Armament | ... | ... | ... | 3.1 | 23 |
| Punishments | ... | ... | ... | 31 | 23 |
| Rewards | ... | ... | ... | 2.5 | 21 |
| Education | ... | ... | $\ldots$ | : ${ }^{\text {d }}$ | 29 |
| IResignations | ... | ... | ... | :17 | $2: 5$ |
| Vacancies and recruiting | ... | ... | ... | :4, | -29 |
| Health | ... | ... | ... | $3!1$ | 27 |
| Escapes and recaptures | $\ldots$ | ... | ... | 40 | 27. |
| Supply | ... | ... | ... | 11 | 27 |
| Inspection of arms and ammunitiou shopg | ... | ... | ... | 12 | 27 |
| Irosecuting staff and its wurk | $\cdots$ | $\ldots$ | ... | 4.3 | 27 |
| Drill | ... | ... | ... | 44 | 23 |
| Musketry | $\cdots$ | ... | ... | 43 | 23 |
| Police buildings | $\ldots$ | $\ldots$ | ... | 16 | 2! |
| Villase police | $\cdots$ | ... | ... | 47 | $2{ }^{\prime}$ |
| Incidents of note | ... |  | ... | 43 | : ${ }^{\prime}$ |
| The I'olice Training Schoul, Nasik | ... | $\ldots$ | $\ldots$ | 43 | (2) |
| Adininistrative and other changes | ... | ... | ... | 50 | 30 |
| Miscellanooug | ... | ... | ... | 31 | :4) |
| Needs of the Department | ... | ... | ... | 32 | 30 |



From

> W. L. B. SOUTER, Esoctre, C. I. E.,
> Inspector-General of Police, Bombay Presidency ;

To

> J. CRERAR, Esquiss, C.I.E., M.A., I. C. S., Acting Secretary to Government, Judicial Department, Bombny. Office of the Inspector-General of Polico, Poona, 10th July 1918.

Sir,
I have the honour to submit the Police Administration Report for the Submsasion of the roport Bombay Presidency inoluding Sind and the Railwaye ments :-

> Statement A, Parts I and II ;
> Statement B, Parts I and II;
> Statements C, D and E.

The Railway and Divisional reports, were received on the fullowing dates:-

2. I held charge of the office of Inspector-General of Police from the 1at Charge. January to the 7th November and again from the Charge. 13th to the 81st Deoomber. From the 8th November to the 12th December I. was on privilege leave, when Mr. Guider, C.I.E., officiated in addition to his own duties.

The Deputy Inspectors-General were-

8. The total number of cognizable and non-cognizable offences reportod during the year was 112,308 at against 117,802 in Total reported emmae eos- 1910-B decrease of 5,000 casees under claes VI and an alzablo and non-cogratiabla increase of 130 cates under the Indian Penal Cudo resulting in a net decrease of 5,554 cases. Under cognizable crime, there was a net increase of 1,540 cases, whilst non-cognizable crime decreaced by 7,004 cases. As regards cognizable crime, an increase was retumed by the Central

Division of 1,732 casces, by the Northern Division of 527 cases, and by the Southern Division of 483 cases. On the other hand, there was a docrease of 1,030 plus 172 cases appertaining respectively to Sind and the Railways in the Presidency Proper. Under non-oognizable crime, there was an increase of $1,2 \times 0$ in the Southern Division and 8 cases on the Railways of the Presidency l'roper, whilst a decrease of $5,232,1,036$ and 1,523 cases was returned by Sind, the Central Division and the Northern Division, respectively.

During the last 3 years reported crime in Sind, both cognizable and non-cognizable, has shown a tendency to decrease.
4. Ileported cognizable crime under the Indian Penul Code (classes I statement a-part 1 . to $V$ ) for the year under report and the 4 previous Pollce cognizable cases reported.

|  | Yars. |  | Nortbern Division. | Contral Division. | Southorn Division. | Sind. | Presidency Railways. | Total. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1013 |  | ... | 0,842 | 0,210 | 8,130 | 11,911 | 1,844 | 34,397 |
| 1914 |  | ... | 8,859 | 8,160 | 4,716 | 10,189 | 1,724 | 30,648 |
| 1915 |  | ... | C,321 | 8,190 | 4,624 | 11,505 | 1,614 | 82,154 |
| 1916 |  | ... | 6,248 | 7,621 | 4,277 | 10,702 | 1,655 | 80,503 |
| 1917 |  | ... | B,8,4 | 0,841 | 4,495 | 10,060 | 1,545 | 81,283 |

The totuls of all reported cognizable crime (classes I to VI) were :-
$1913-36,050,1914-32,876,1915-34,447,1916-32,893,1917-33,668$.
The figures for 1917 show a total net increase of 775 cases on the figures of the previous year ( +780 cases under the Indian Penal Code - 11 cases under class VI). Whilst the Northern Division, Sind and the Railways in the l'residency Proper returned decreases of 272,805 and 157 cases respectively, the above not incrense was due to increases from the Central Division of 1,755 cascs and from the Southern Division of 254 cases. With the exception of tho Ammednagar and Sholapur Districts as also the G.I. P. Railway, which returned decrenses of 154, 22 and 64 cases respectively, every district in the Central Division registered a larger total of cases, the most marked increase being Poona with 509 cases and Satara with 507 cases. In the Southern Division, the M. \& S. M. Railway and all Districts except Kanara contributed to tho increase, the Belgaum District showing the largest increase ( 151 cases). In the Northern Division, the Kaira and Thana District's showed an increase of 110 and 82 cases respectively. Elsewhere in the Division there was a docrease, the most marked being Ahmodabad with 244 cases and Surat with 155 cases. The B. B. ©C. I. Railway also returned 112 less cases. In Sind, with the exception of the Upper Sind Frontier District, which showed a substantial increase of 115 cases and Sukkur which returned a small increase of 3 cascs, there was a general decrease of registered crime. The most noticeable falls occurrod in the districts of Karachi, 307 cases, Hyderabad, 172 cases, Nawabshah, 100 cases and Thar and Parkar, 136 cases.

5: The following comparative statement shows the cases reported under Reportod serious crime. the more important heads of crime during 1917 and the preceding 4 years :-


It will be observed that the number of house-breakings is larger than in any of the 4 previous years. On the other hand, the variations in the number of theft, as also in the combined figures under murders and culpablo homicides, libewise dacoities and robberies, were normal. The latter remark
applies also to the number of cases falling under receiving stolen property, i.e., an increase of 32 cases on 31 police charges.

The cases reported during 1017 in tho abovo table wero distributed between the Divisions inclusive of Sind and the Railways of the Presid:ncy Proper as under:-


The net increase in reported crime reforred to in parugraph 4 abovo is mainly due to the conditions brought about by the gencral and serious riso in the prices of food, clothing and the cost of living, as also to the prevalence of plague in many districts and the resultant ovacuation of towns and villages. In some districts also the increase of crime may bo ascribed to the police being under-manned owing to the large number of vacancies among tho constabulary. The most notable increases in registerod crime occurred in Poona (i) 71 cases under the Indian Penal Code), Satara ( 516 under the Indian Penal Code), East Khandesh ( 397 under the Indian Penal Code), Nasik ( 302 under the Indian Penal Code) in the Central Division. In the Northern Division, Kiara returned an increase of 138 cases under class VI, 'whilst in Sind, ac increaso of 107 cases under the Indian Penal Code is to be noticed in the Upper Sind Frontier District. The reasons recorded are as under :-

Poona.-The increase of crime in the district was particularly ubserved in the City and Cantonments where, as remarked in the former year's report, the police force, attenuated by the difficulties of recruiting, had to deal with ${ }^{16}$ farge influx of people collected from all parts of India in connection with tho different military works in progress.

Satara.-In this district the increase of crime was chiefly under housebreaking and thefts. Whilst concurring in the viow that this increaso was mainly attributable to the effects of plague and the high prices that ruled throughout the year, the District Magistrate has demurred to tho Superiutendent's claim that stricter registration was a contributory causo. Thero ure, however, very good reasons for the Superintendent's supposition sinco, during the inquiries into certain notorious fang cases, it transpired that cases of former years had not been registered. It is hardly open to doubt that tho Inspector-General's referenco on the subject in April 1917 to the Superintendent sharpened the sense of responsibility among Circle Inspectors and police station officers.

East Khandesh.-The reasons for the increase in crimo given by tho Superintendent and concurred in by the District Magistrato aro-
(i) the damage done to the standing crops by the lato heavy rains,
(ii) the working of the cotton presses for only half the normal periods,
(iii) the discontinuance of the hazri system,
(iv) the serious outbreak of plague, and
(v) the depredations committed by two Bhil convicts who had managed to retarn from Mesopotamia where they had been sent with tho labour corps.
Nasik.-The District Superintendent of Police and District Magistratus agree in thinking that the wholesale evacuation of villages owing to the risitation of plague was the chicl cause of the increase which is mainly under house-breaking and thefts. Another cause, no doult, was that, as in tho caso of the Poona District, a large number of people were brought into the district for labour on military works.

Kaira.-The crime register in this district, which is always a large one, was further increased this year again by the registration of cases of breaches of
rules under the Criminal Tribes Act. Moreover whilst the number of cases under the Indian Penal Code decreased by 28, there was an increase under the important heads of murders (7 cases), dacoities (12), robberies (25), housebreakings (49) and cattle thefts (6). The increase under dacoities and robberies appears to have been due mainly to a gang working under a notorious outlaw named Shankar Raiji.

Upper Sind Frontier.-The increase of crime in this district is reported to havo been due (i) to better registration consequent on the opening of two new Polico stations, (ii) the restlessness of the Bangalani and Magsi tribes, and (iii) the uncertain character of the inundation which, the District Magistrate staites, kept everyono in a state of anxiety till the end.

The districts in which a decrease in reported crime was most apparent wero Karachi and Larkana in Sind which returned 344 fewer cases under the Indian Penal Code and 172 under Class VI, respectively, Ahmedabad and Surat in tho Northern Division with falls of 236 and 154 under the Indian Penal Code, the B. B. \& C. I. Railway with a similar decrease of 130 cases, as also tho Ahmednagar District which also registered a drop under the Indian Penal Codo of 172 cases.

Karachi-The decrease which is reported to have occurred both in the town of Karachi and in the district is attributed to a good rainfall and good police supervision.

Larkana.-The increase last year was ascribed to a greater activity in the prosecution of cases under the Public Conveyance and Cruelty to Animals Acts, whilst the decrease this year is explained as being due to fewer prosecutions undertaken under these Actso There was, however, an increase of 111 cases in reported crime under the Indian Penal Code mainly under househreaking and thefts.

Ahmedabad.-The fayourable season marred at its end by excessive rainfall is the explanation given for the decrease of crime, which, in the circumstances, is very remarkable since between one-half and two-thirds of the population evacuated the City in consequence of the plague epidemic which settled there for six months.

Surat.-The roasons inter alia given for the decrease of crime in this district are-
(i) the dotection and partially successful prosecution of a gang of housebreakers and thieves which had exploited the district from Kathiawar and Baroda,
(ii) recruiting for the labour corps which removed a certain number of suspicious characters and frightened others, and
(iii) tho high wages which were obtainable for unskilled labour.

Alkmednagar.-The decrease in this district appears to be due, as claimed, to a fair season, (ii) to the successful prosecution of a considerable number of criminal Bhils who received severe sentences for house-breaking and thefts, (iii) to the success attained in the prosecution of the most notorious receivers of stolon proporty in the district, and (iv) to the action taken under chapter VIII, Criminal l'roccdure Code, against a large number of bad characters, 52 of whom wero Bhils.
B. B. © C. I. Railway--The decrease is explained as being due to the temporary cessation of night goods trains between Ahmedabad and Baroda and to the rigorous action taken under chapter VIII against certain habitual railway thieves especially Dharalas.

In the previous year's report, an increase of 102 cases under the Indian Penal Codo was recorded on this Railway and it was then explained that this, to soma extent, was the resultant of an increasing tendency on the part of the Triflio Depurtment to lodge complaints of thefts in cases which were formerly treated as missing goods. This year's decrease in registered crime must, however, be considered in connection with a complaint received from the Agent of the Railway from which it would appear that the pendulum has been allowed to swing too far in the opposite direction and that the police have demurred on
occasions to registering and inquiring into cases. The mather is lwing dealt with.
6. Inclusive of cases pending from previous

Pollce cognizable cases for disposal.

|  |  |  | Indiun Noual Cola. | Clue VI. | Twat. |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1016 | ... | ... | 34,834 | 2,520 | 37,300 |
| 1917 | ... | ... | 35,837 | 2,503 | 38,360 |

an increase of 1,003 cases under the Indian Penal Code and a decrease of 3 under class VI, giving a net total increase of 1,000 cases.

The number of cases in which the police refused investigation undre section 157 (1) (b), Criminal Procedure Code, was 2.575 ngainst 2,811 in 1016, leaving 35,785 cases for investigation as against 34,54 ) in the preceding year. The percentago of cases dealt with under section 157 (1) (b), Criminal I'rocedura Code, was $6 \cdot 71$ as against $7 \cdot 52$ in 1916 and $7 \cdot 43$ in 1015.
7. The number of cases excluded which had decrensed from 8,714 casis

Excluded cases. in 1015 to 7,850 cases in 1010 stool at 8,246 for tho year under report-an increaso of $4: 27$ cases on tho number for 1916. The percentage of cases excluded to cases for disposal was 21.60 as against 21.03 in 1916 and 22.3 in 1015. In the Central Divisiorr, excluded cases increased from 2,185 to 2,503 , a percentago of 2450 against 24.21 in 1016. The largest increases occurred in Poonas (179) and East Khandesh (80). The Southern Division returnod 1,367 against 1,148 савes, a percentage of $25 \cdot 24$ against 22, the increase being noticenble in llelgauru (6i(). Sind showed 2,704 excluded cases against 2,080, a percentugo of 22.38 ugninst 20.69 . The Presidency Railways gave a decrease of 30 cases from 280 to 211 and a percentage of $11 \cdot 71$ against $12: 50$. In the Northem 1)ivision, the number of excluded cases showed a net decreaso of 80 cases (from $1,5 \cdot 5$ to 1,468 ) in spite of an increase of 123 oases in the Thina District. The largest decrease in this division was returned by the Kaira District, viz., 110 cases with a percentage of $12 \cdot 81$ as compared with 24.76 of the former year's.
8. Under excluded cases struck off the register as being maliciously false, there was a slight increaso ( 14 cases) from 1,370 in 1016 to 1,393 in the year under report. Tho figures for the three previous years are as under:-

- 1013-1,670, 1014-1,575, 1015-1,508.

The percentage of maliciously false cases to cases for disposal was 3.63 an against 3.06 in 1916 and $3 \cdot 8$ in 1015 . The fluctuations in the divisional percentages are insignificant and call for no remarks.

Prosecutions in 327 cases were undertaken during the year, 12.5 ending in conviction, whilst 08 remained pending at the end of the year.

The percentage of prosecutions undertaken to the total number of maticiously false cases is 23.47 compared with 22.60 in 1010 and 2.24 in 1915. Deducting pending cases, the percentages of convictions during the last 3 years were:-

1015-4901, 1016-63.47, 1017-54: 5.
In the former year's administration report, the Deputy Inspector General, Sind, commented on the punishments inllicted in these casces by the Magintracy as not being of a sufliciently deterrent nature. Mr. Holnan, the listrict Superintendent of Police, Dhirradr, has now made the following observations on the subject:-
"The average period of imprisonment inflicted was 27 daye and the aviraje fino
15. This scems in no way adequate if the tendency of the inhalitants of this cistrict w. the criminal law in motion a gainst each other is to te storped."

Mr. Ingle, District Superintendent of Police, Sitira, has given the following interesting illastration of maliciously false complaints:-
". . . A member of a recruiting party fforn the - Ianecrs male a complaint that while arrerchending a deserter (recrait), the latter bad, in the struy...le be twe n the the cut of his (complainant's) right index finger with an axe. In the invetiestion that
followed, it was ascertained that the injury was self-inflicted in order to avoid further military duty. 'The complainant was tried by Court Martial and convicted and sentenced to "S years' nerorous imprisonment."
9. Tho provision under section 250 of the Criminal Procedure Code was

Vexatious complalnts. applied in 211 cases in the year under report as against 203 and 257 cases in 1916 and 1915, respectively. 'Tho total amount of compensation awarded was Rs. 6,339 as' ngainst lls. 6,661 in 1916 and 1 ls . 6,871 in 1915. This year again Sind heads the list buth as regards the number of cases (83) in which the provision of the law was uscd and the amount of compensation awarded (Rs. 2,985). The 1)cputy Inspector Gencral for Sind remarks that "although there has been in slight decrease in the number of cases dealt with under this section, yet the amount of compensation awarded per case works out to more than that in the preceding year ", and this increase in compensation per case is, in the opinion of the District Magistrato, Nawabshah, a satisfactory feature.

Tho olscrvations of the District Magistrate, Ahmednagar, on the recurring complaints on this subject are extremely interesting. Mr. Beyts points out that tho police themselves obtain exclusion from the crime register of the great bulk of cascs which presumably would have provided scope for the use of section 250 and that the cases in which the police subsequently expect the Maristracy to award compensation are those which after careful enquiry are sent up for trinl on the supposition that they are true and valid. After an analysis of the statistics of the district for the year, Mr. Beyts shows that there were only 10 cases left in which this provision of the law could have been used.

Theso recurring complaints in regard to the insufficient use of the powers conferred by section 250 on the Magistracy appear to be overdone. After all the powers of tho Magistracy in awarding compensation under this section are limited to ui sum not excceding Rs. 50 in each case. The real remedy in respect of fulse or vexatious complaints is for the police-
(i) cither to refuso an investigation at the outset under Section 157 (1) (b), Criminal Procedure Code, or subsequently to report the case for exclusion from the crime register under Section 173 as being false,
(ii) to press for exemplary punishments in cases in which the original complainant has been successfully prosecuted on the charge of having made a maliciously false complaint (Section 211, Indian Penal Code), and to urge upon the Court the advisability of awarding compensation under Section 545 (1) (b), Criminal lrocedure Code, and
(iii) to bring to the notice of the District Magistrate without delay every case which, on trial, has been proved to be a vexatious complaint and in regard to which the Magistrate has failed to oxercise his powers under Section 250, Criminal Procedure Code.
10. Coincident with the increase ( 1,000 cases) in the number of cognizable offences for disposal there was an increase in pending cases from 4,311 to 4,746, a net increase of 435. Out of the total ( 4,746 ) 1,768 were pending with the police and 2,978 with tho Magistracy. The percentages of cases pending to cases for disposal for the last 5 years stand as under :-

$$
1913-10^{\circ} 2,1914-11 \cdot 3,1915-10 \cdot 2,1916-11 \cdot 53,1917-12 \cdot 37 .
$$

Tho increase during the year under report in the number of pending cases is marked in the Central Division (302 cases) and Sind (130). In the Centrul Division tho districts returning the largest increases were East Khandesh and Satari. In the Northern Division and Southern Division there were small decreases of 33 and 7 respectively, whilst the Railways of the Presidency showed a small increase of 42.
11. Eliminating " excluded" and " pending " cases, real cognizable crime

True pollce cognizable disposed of during the year amounted to a total of 25,146 cases- $a$ net increase of 124 cases on the total for 1916 ( +128 cases under the Indian Penal Codo
－ 4 under class VI）．A detailed comparison of the figures for the 3 yuars ending with the year under report shows：－

| 1915 | ．．． | Indian Ienas Colco |  | C．mevi． | T．tas． |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 21，167 | 2，0：31 | 20，10\％ |
| 1916 | ．．． |  | 20，2，891 | 2，131 | ごっリこう |
| 1917 | ．．． |  | 23，019 | 2.127 | 2．，14； |

There was a substantial increake of 1,361 cases in the Cintral divininn． This increase was，however，considerably neutralized by the decrease in simid of 1,075 cases and by small decreases in tho Northem Division， 21 coses， Southern Division， 3 cases，and tho lailways， $1 / 11$ casers，thus giving a tutal net increase for the Presidency of 121 cases as abovo stated．In exanimation of the variations of crime under the several classes shows a lario incratio of © 44 cases under Class III（serious offences nainst persion and property），a small increase of 14 cases under Class I（offences against the State，publie tranquillity，etc．），and decreases under Class II（serious offences araint the person），Class V（minor offences against property），also under Class VI of 163 ， 367 and 4 cases respectively．

The details of true Indian I＇enal Code cases disposed of under the morn important heads of crime for the year under report as well as those for the preceding 2 years are given below ：－


Whilst there was an increase of 18 reported murders during the year，the number disposed of as true，which includes pending cases of former yeare， showed a decrease of 41－the Central Division－9，Sind－31，the I＇residency Railways -1 ，and Southern Division＋3．As remarked in paragrapla 5 alwerr， the variations in the number of reported murders and culpable homicides wero normal．

The number of true cases of dicoities disposed of again recedeld，cis．，frum 117 to 102 cases．The latter is the lowest total for the quinquimial ending 1917．On the other hand，there was a small rise in the number of trua cases of robberies disposed of from 282 to $30 \%$ an incrense of 23 c：aris． Taking the figures of dacoities and robberies together，there way a total of 107 true cases disposed of as against a total of 309 cases in 1016－a difference of 8 cases only．

Of the total of 102 true dacoities disposed of， 12 appertained to thu， Northern Division， 63 to tho Central Division， 27 to the Southern Division， and 10 to Sind．The decrease which was marked in Larkanas and Wiest Khandesh was noticeable in the Thana and Poona Districte．On the othrer hand，East Khandesh，which had shown a large decrease in 1010，has returucel a corresponding increase for the year under report．

As regards true robbery cascs disposed of，the Northern，Central and Southem Divisions give increases of 21,14 and 13 cases renpec． tively，whilst Sind and the Railways in the Presidency Proper show decreates of 25 and 3 respectively．The increaso was noticeable in Kaira，Thana，Siatara and Bijapur，also in Ahmednagar，though the last named district retunucd a decrease of 5 cases under reported rolberice．The districts showing decreasces were Karachi，Myderabad，Nasik and West Khandesh．Tho Broach，West Fhandesh，Nasik，Sukkur，and Thar and Parkar Districts showed decreasks under both dacoitics and robberics（true cases disponed of），whilst East Khandesh and Dijapur exhibited increases under both these heads of crime．

Helative to the increase under this head of crime and the remarks made in refard to the East Khandesh District in paragraph 5 above, the Superintendent of I'olico writes:-
" T'wo thils of this district who had been sentenced to long terms of imprisonment had b:en fernt to the Lalour Corps in Mesopotamia. They returned, it is not understood, how, but enquirics are being made. These Bhils got guns and swords, and have committel 16 robleries in the Eastern part of the district. Steps were taken to capture them, but thry cvaded capture owing to the help of Bhils and Banjaras. These two have bren caught during the current year and robberies are now likely to decrease."

As recgards the Kaira District, reference has been made in the same paragraph ubove (5) to tho outlaw Shankar Raiji and his gang who are accredited with having committed 7 dacoities and 12 robberies besides being responsible for much lawlessness in the Dakor and Umreth police station areas.

Cases of truo house-breaking and thefts disposed of increased from 7,021 in 1010 to 7,010 in 1917-an increase of 580 cases. As stated in paragraph 5 above, the number of house-breakings reported during the year was the largest for the guinquennium 1013 to 1917. The increase was mainly due to the districts of East Khindesh ( 158 cases), Násik ( 126 cases), Poona (184 cases), Sititira (211 cases). On the other hand, there were substantial reductions in Karichi ( 138 cases), and Ahmedabad ( 105 cases). True cases of thefts disposed of fell from 10,801 in 1916 to 10,329 in the year under report-a net decrease of 472 cascs. In Sind there was a total decrease of 695 cases and an increase of $2: 23$ in the Presidency Proper. Whilst, the Northern Division, Southern Division and the Presidency Railways returned decreases, there was an increaso of 490 cases in the Central Division. The districts returning decreases in Sind were Nawábshảh (221 cases), Karáchi ( 179 cases), Hyderabad ( 116 cases), Sind lailways ( 116 cases), and Thar and Párkar ( 83 cases). The chice increases in the Central Division were Poona (194 cases), Sátára ( 140 cases), and Nasik ( 87 cases). It is satisfactory to note that in Sind the decreases under thefts included a decrease under cattle thefts and that the decreases wero in respect of reported crime as well as under true cases disposed of. On tho other hand there was an increase in the Presidency Proper both in regard to truo cases disposed of and reported crime under ordinary also cattle thefts.

True cascs of receiving stolen property increased by 45 cases, the figures being 638 against 593 in 1016 and 697 in .1915. Sind is responsible for the preater portion of this increase, ciz., 31 cases. The Central Division and the lailways also retumed increases of 18 and 2 respectively. The total for the Southern Division was the same as that of 1916, whilst that of the Northern Division showed a reduction of 6 cases.
12. With the increase of 775 cases under reported crime and of 1,000 cases under true crime for disposal an increase of 345 un-

Undetected Pollce cogniz. able cases. detected cases was returned at the end of the year under report. The total for the year $(0,789)$ is however loss than the average for the quinquennium $(0,935)$.

The increaso during the year under report was distributed over the Central Division ( 813 cases) and the Southern Division ( 00 cases). This increase was to a cortain extent neutralized by a decrease in the Northem Division of 71 cases, Sind 307 cases and on the Railways in the Presidency Proper of 180 cases.

The following tabular statement indicates the percentage of undetected cases to real cases disposed of acoording to several divisions of the Presidency :-


The above figures include those of Class VI. In respect of Indim Penal Code cases only the percentage of undetected cases for the whole l'reviducy stood at $42: 27$ against 40.95 in 1010 and 4201 in 1015. The percentures for the Presidency Proper and Sind for the year under report were respectively 37.64 and 52.03 as compared with 35.77 and 50.07 in 1916. On an cxamination of districts individually it is observed that in the Presidency the hinh ot percentage of undetected cases was again in the Poona District (5.3). In simb. the Riverain with (73), the Sind Railways with (65), Lirkina with (5i) nud Hyderabad (50) return the highest percentages. The lowest purcentase wis obtained by Kinara ( 7 against $15 \cdot 7$ in 1916), Bijipur coming mext with a percentage of (19.76). Though the percentige of undetected cases under thi" Indian Penal Code shows a slight deterioration as a whole, there has been an improvement in Ahmedabad, Thina, Ahmednagar, Bijipur, Kinara, Karichi, Hyderabad Districts and on all the Railwass in the Presidency Proper, the percentage of the G.I. P. Railway declining from 38 to 24. On the other hand in the remaining districts tho Polico were less successful in tho mather of detection than in 1016, more particularly in Satára, Nawaibshab, Thar and Pírkar, etc.

Commenting on the increase in the number of undetected cases, the Commissioner, Southern Division, observes :-
"It is reported that the majority of the undetected cases in Melmaum and latalkiri relate to petty cases such as thefts of catables or cash, sc., which aro reported sonum time after their commission and are impossible to trace."

Mr. I. C. Boyd, District Saperintendent of Police, Pooma, commentin: on the steady rise in percentage of undetected cases sinco 1014, expresses viens showing that in his opinion tho remedy is to secure for Head Constabley a larger share of Sub-Inspectors' appointments. Whilst thero is a good deal of truth in his remarks, Mr. Boyd appears to have overlooked tho fact that tho larger number of undetected cases returned is due to his own careful supervision which has resulted in a stricter registration of crimo.

The District Magistrate, Koliba, writes:-
" It becomes harder every year to bring out organizod crime owing to increase of cdacation and intelligence."

The Deputy Inspector General of Police, Northern Range (Mr. Huwc), remarks:-
"It is true the results of detection are far from good, but from the caso records that I have examined I am satisfied that on the whole officers are endeavouring to do the ir best."

Mr. Heyland, District Superintendent of Police, Ahmednagar, makes tho following suggestion:-
"It will not be out of place to remark here regarding the provisions of Suction 111 of the Bombsy City Police Act by virtae of which a person is liable for prosccution if found with any suspicious property for which no satisfactory account is fiven. This section would be of great use in the district as in many cases suspicious articlen wrro found either with receivers or criminals for which no complainant could bo found, tho provisions of Section 411, Indian Penal Code, requiring an articlo to bo proval as a shlen property and in the absence of such proof the property is returned to the so-called owner."

Mr. Shillidy, Superintendent of Police, Sind Railways, commenting on the high percentage of undetected cases, writes:-
"Whatever the inefficiency of the police masy have to do with it, thero are undoubtedly several other contributary causes. Without any desire to criticizo the Railway administration, I cannot but say, many so-called thefta aro duo to alackness of the railway staff; there is no serious attempt to guard their own or connignces' 1 roperty : it is possible at almost any station to tale away without let or hindrance artich a lying about the station premises. - * . The great difliculty in localizing the ft in many cases debars detection: a scal has boen tomprered with bat clevcrly fixed up to pass a casual inspection: the mischict is detected only on arrival at the deatination: it is a foregone conclasion that the case will be undetcected."

## The Commissioncr in Sind writes:-

"Almost all the districts are lacking in detective machiacry. The Deputy Inspector Gencral is being addressod on the subject. The Commassioner hopes that the 3 8-3
improvement in tho prospects of policemen proposed in his reorganization scheme will lual to a higher standard of ability among the police generally."
13. On a total of 12,782 true cases decided by trial, 11,070 cases ended in conviction, compared with 11,174 cases on the total
Pollce cases declded by trial. of 12,767 of 1016. The percentage on totals was $80^{\circ} 60$ against $8 \cdot 52$ of the previous year and for cases under the Indian Penal Code 84.72 against 85.73. These percentages show that the work of the police before the Courts was slightly less successful than in 1016.

The following percentages will indicate the success obtained by the police in the Courts under the most important heads of crime:-

|  | Yen. |  | Murlers, clo. | Dasoitics. | Robluaries. | House-breaking with intent to commit an offence. | Thefts (including cattle thefts). | Receiving stolen property. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1916 | . | $\bullet \cdot \square$ | 74.5 | 82.45 | 88.72 | 88.84 | 91-92 | $88 \cdot 43$ |
| 1916 | ... | ... | 79.8.3 | $92 \cdot 15$ | 85.34 | $88 \cdot 70$ | 93-14 | 86.28 |
| 1017 | ... | ... | 73.43 | $87 \cdot 23$ | 87.75 | 88.84 | $92 \cdot 86$ | $85 \cdot 57$ |

In respect of true police cognizable.cases, the percentage of cases ending in conviction to cases disposed of as true stands as under for 1917 and the preceding two years:-

$$
1915-43 \cdot 28,1916-44 \cdot 65,1917-44 \cdot 02 .
$$

The highest percentage of convictions is returned by the Railways in the Prosidency lroper (53.75) and the lowest by Sind (36.15). The Northern Division shows a percentage of $50 \cdot 55$, the Central Division $41 \cdot 26$ and the Southern Division 53.15 .

Tho percentage for the Presidency exclusive of Sind stands at 47.64 ngainst $48^{\circ} 38$ in 1916 and $40^{\circ} 2$ in 1915.
14. $\Lambda$ total of 921 cases inclusive of pending cases of the previous year was Sesslons cases. committed to the Sessions Courts against 903 cases committed in 1916. Out of 803 trials concluded 500 cuded in conviction as compared with 782 trials concluded in 1916 and 591 convictions. There was a slight fall in the percentage of cases ending in conviction to cases triod, riz., frem $75^{\circ} 57$ to $74^{\circ} 22$ in the year under report. The latter percentage was, however, better than in 1915 when it stood at $72 \cdot 24$. Of tho remaining cascs committed to the Sessions, 207 ended in acquittal or discharge, whilst 118 were pending at the end of the year. The highest percentage si'fic was obtained on the Railways of the Presidency Proper, the percentage of the threo divisions in the Presidency Proper being Northern 80.58, Central $77 \cdot 60$ and Southern 72.85. The percentage for the Presidency exclusive` of Sind was 77.75 and for Sind $60^{\circ} 4$.
15. Including pending cases, offences under Special and Local laws

Offences under special and local laws. dealt with by the police totalled 2,217 in the year under report against 2,154 in the preceding year, giving a net increase of 63 cases. Of the 2,217 cases 1,870 wero brought to trial and 1,811 ended in conviction as against 1,843 and 1,700 respectirely in 1016. The percentage of cases convicted to cases tried stood at 06.81 against 97.12 in 1916 and 95.9 in 1915.
16. The number of true cases disposed of by Magistrates without the

## Cogalzable crime-direct cases.

 intervention of the Police during the year under report was 6,808 as against 6,133 in 1916 and 6,211 in 1015. 3,970 or 57.55 per cent. of the cases ended in couvictiou against 2,977 or 48.54 per cent. in 1916 and 2,828 or $45 \cdot 5$ per cent. in 1015.17. Tho total number of persons arrested by the police suo motu was 28,146 against 27,520 in 1916 and 28,906 in 1915. The increase (626) in the number of arrests during the year under report is due to the rise in crime.

Inclusive of the number of persons concerned in pendina cases of previons years, the number of persons for disposal was 31,018 as compared with 31,190 in 1916 and 32,817 in 1915. Persons released without lwing brought to trial numbered 502 against 580 in 1916 and 710 in 1915-a percentage of $2-10$ as against $2 \cdot 10$ in 1916 and $2 \cdot 4$ in 1015 . Out of the number for disposal $24,3 s i s$ persons were placed before the Courts during the year and 16,3 ,3:3 were convicted, i.e., 61.03 per cent. against 63.72 in 1916 and 63.66 in 101\%. The perceutages for the Presidency Proper and Sind for the year under report were 1670 and 50.61 respectively against 67.72 and 55.01 in 1916 . The perecntage of conviction has noticeably fallen in tho Southern Division and sind, but, ou the other hand, it has risen in the Northern Division, Central Division, and on the Railways in the Presidency Proper. The percentage of persous convicted to persons tried in connection with cases under the Indian Penal Cole was 54.15 against 60.60 in 1916 and $50 \cdot 9$ in 1915. For tho jear under report, the percentages for the Presidency Proper and Sind were 63888 and $40: 54$ respectively. At the end of the year there were 3,700 persons awaiting trial against 3,117 in 1916 and 3,614 in 1915.

Commenting on the success of the police before the Courts, the District Magistrate, Poona, observes:-
"The work of the police has, in spite of their short-bandedness, been goux as far as statistics of convictions go."
18. Non-cognizable reported orime decreased from $78,8: 30$ cases in 1916 to 71,742 in the year under report, a net decrease of the Northern Division ( 20,377 cases). Tho doorease is most remarkablo in Sind ( 5,232 cases). Cases for disposal by the Magistracy totalled 7,1,(6)C cases against 81,960 in 1916. Of the former, 48,820 cases were tried a aminst 57,158 in the preceding year. 30,312 cases ended in conviction, or 62.68 per cent. to the total cases for disposal, as against 46,348 cases convicted or 56.54 per cent. in the previous year. Under cases for disposal (7.,616), 13,799 cases, or more than one-fifth, were cases of "voluntarily causing hurt ".
19. The number of persons concerned in non-coguizable cases who

STATEMENT B, PART II-
Persons in non-cognizable Cases. appeared before the Courts during 1017 was 111,917 against 118,805 in 1010; of the lormer 5,709 persons against 5,125 in tho preceding year were dischargedafter appearance without trial, 70,202 were tried, 48,013 wero convicted and 22,2:50 were discharged or acquitted against 77,350, 51,034 and 23,316 renpectively in the previous year. The percentages of persons convicted to tried and of persons convicted to those appearing before the Courts were cys 63 and $4: 01$ as against 69.72 and $45 \cdot 45$ respectively in 1010.
20. The value of property stolen during 1017 in connection with cognizable crime was l s. $15,51,816$ us compared with
STATEMENT C-PTOperty stoien and recovered. 18s. 14,43,454 in 1016 and lis. 12,90, 160 in 1915. against Rs. $5,21,543$ in 1016 and $\mathrm{Ms} .4,16,385$ in 1015.

The percentages of recoreries for tho years 1013 to 1017 aro given below:-


Except in the Northern Divisionand Sind where the percentiges havo fallen from $33 \cdot 80$ and $35 \cdot 01$ to $29 \cdot 16$ and $34 \cdot 23$ respectively, there has been an improvement in the relative value of rucovered to stolen property. Tho Southern Division which gave the best results in this respect with a pereentugo of $44^{\circ} 06$ in 1016 stands again first with an improved percentage of $45^{\prime \prime} 86$.

The number of cascs in which property was recovered was 8,854 as compurcd with 8,011 in the preceding year. The percentage of cases in which property was recovered to cases in which property was stolen slightly rose from 57.31 in 1016 to 58.64 in the year under report. Similar percentages lor 1013, 1014 and 1915 were respectively $57 \cdot 1,59.01$ and $57 \cdot 31$.

According to the double test based on the percentage of property recovered to the property stolen and on the percentage of cases in which property was recovered to the cases in which property was stolen the following districts and lailways show improvements, riz., Thana in the Northern Division, Abmednagar, West Khándesh, Sátíra and Sholápur in the Central Division, Koliba in tho Southern Division, Hyderabad in Sind, and the G.I. P. and B. B. \& C.I. Railways.

In respect of the percentages of the value of property recovered Panch Mahils with a percentage of 57.74 is the best in the Northern Division and the second best in the Presidency including Sind. On the other hand, there has beon a falling off in the percentage in Ahmedabad, Kaira, Broach and Surat, and moro markedly of the latter two districts.

In the Central Division, Sholapur with 50.55 per cent. against 30.27 stands highest and Naisik with $24 \cdot 12$ against $49^{\prime} 18$ the lowest. Ahmednagar shows a satisfactory improvement, $40^{\circ} 23$ against 19.83. In the Southern Division the highest percentage was again secured by Bijapur ( 60.97 against 58.85 ), which is also the best in the Presidency. The rise in the percentage is marked in the Dharwar District ( 42.73 against 28.82 ), whilst there has been a noticeablo fall in the Ratnágiri District from $56^{\circ} 0$ to $42 \cdot 38$.

In Sind the highest percentage was obtained by the Sukkur District with 18.C0, and tho lowest by the Sind Railways with 17:39. In Lárkána, Sukkur and Upper Sind Frontier a fairly marked improvement is noticed. On the other hand there has been a falling off in Kard́chi, Nawábshah and the Riverain.

Among the Railways in the Presidency Proper there has been some improvement on the B. B. \& C. I. and the G. I. P. Railways, whilst the M. \& S. M. Railway has considerably deteriorated ( $41 \cdot 80$ against $63 \cdot 68$ ).

During the year property of the value of Rs. 33,667 stolen in cases which occurred outside the respective jurisdictions was recovered by the District and Railway Police. Property valued at Rs. 5,744, 5,229 and 839 out of the above property was recoverod by the Police of the G.I. P., B. B. \& C. I., and M. \& S. M. Railways respectively.
21. Tho following comparative table furnishes the detailed information Preventive action. annually submitted in respect of proceedings taken under Chapter VIII, Criminal Procedure Code, and Rogulation XII of 1827:-


The figures for the Presidency inclusive of Sind show a net derrate of $5: 7$ cases over the previous year's total of persons procecod arainst. Th, Southern Division and Sind returned large decreases of $18: 3$ and lisy respece tively. In the Northern Division, Central Division and on the Railways in the Presidency Proper there were staall increases of 33,3 and 1 respectively. The decrease in the Southern Division may bo said to bo duo to the extension of the Criminal Tribes Act. Over 4,000 persons were regist red in tho thrio districts of Bijapur, Belgaum and Dhirwir during the year and at its end thero were 10,510 in the soveral settlements in the division.

As regards the comparatively few cases under Sections 103 and 110 , Criminal Procedure Code, the District Superinteudent of Police, llatnaniri (Mr. Mushton), observes:-
"It may be remarked that by far the largest namber of security caices wero under Section 107, Crimiaal Procedure Code, and only comparatively fow under 103 and 110 . A non-criminal district like Ratnágiri does not call for much use of Sections 100 or 11 l . Bat action under Section 107 is necessary in many cases to kuep tho peeco in villa; where there are disputes about religions ${ }^{\text {rrocessions." }}$

On this, Mr. Brander, District Magistrate, Ratnigiri, remarks :-
"I have been impressed by the need for the District Saperintendent of lolice exercising very strict control belere allowing chapter cases to bee made. The Dintrict Superintendent of Police's sanction is compulsory in this district."

With reference to the increased activity of the polico under Chapter VIII cases, the District Magistrate, Kolaba, remarks :-
"Paddy thefts like cattle lifting are hard to detect with the increased dificulty al identification. When paddy is frequently stolen in the same area or whon tho same persons are accused or suspected every season, it is good to bring to book such habitual pilferers under Chapter ViII, Criminal Procedure Code."

Mr. Bailey, District Superintendent of Police, Kaira, expresses tho following views:-
"It seems to me that conditions being as they are, namely, a large number of peoplo who obviously should be chaptered as is proved by the amount of crime in the district and a disinclination on the part of the villagers to give evidence-the Majistracy shouli vary accordingly their requirements as regards proof of bad charactor and not incist on the amount of evidence which might be desirable in othor places. Another point which requires great care is that none but the most reliable sureties should be accerptod. The people of this district aro clever rogues and it is well known that some people make a living out of providing sureties. A saccessful theft by the chaptered person more than pays for all the expenses incurred. I have brought this matter to the notico of the District Magistrate and Magistrates bavo received instructions to excrciso tho greatest care."

In regard to the net decrease of 428 prosecutions in Sind, tho Deputy Inspector General observes :-
"The convictions obtained were much better. The results show the satisfactory working of Chapter VIIl cases in that it would apprear that real bad characters wero sent up and a good namber of convictions obtained. Apart from thir reason, tho frco use of the provisions of Chapter VIII, Criminal Procedare Coje, in the previoun yoar was no doubt partly responsible both for the decreased crime and for the fewer casce which it was found necessary to bring under that chapter in the yoar under report."

## The District Magistrate, Lárkína, writes:-

"In the matter ol prosecutions under Chapter VIII, Criminal l'rocalure Cowle, the year 1017 witnessed a radical change of policy. The number of cases has viry subatantially decreased and it may lairly bo claimed that no appreciallo incriass in crimo hat resulted. The District Magistrate has received a few informal complaints from $\%$ amin. dars, suggesting that insufticient ase is being made of the pruvisions of tho chaptir. A cynic might have replied that the chapter oficred an casy means wherchy a $Z$ amindar coald pay of his private grudges."

As previously stated by me, the value of this provision of the law isus apparent as is the necessity for careful supervision in its use.

Criminal classes, wandering kangs and visits of suspici. ous persons from other Prosidencies.
(The Presldency Proper.)
22. Tho Ahmedabad District was as usual visited by a number of lathans and other itinerant foreigners, but there was no special inllux of suspicious characters.

A gang of Salat Waghris was noticed in the Broach District and two members of the gang were bound over under Section 100, Criminal Procedure Cide.

Most of the habitual criminals in the Kaira District are either Waghris or Dharalas. The Criminal Tribes Act has been applied to these tribes and considerablo success has been obtained in dealing with the Waghris. On the other hand, the Superintendent of Police, Mr. Bailey, reports that the rules have hat no influence over the Dharalas who have, if anything, been more troublesome than last year. They are responsible for infinitely more crime than the Waghris and for practically all the scrious crime in the district. During the last year 284 Dharalas were convicted. Special measures for the effective control of tho Dharalas have been lately sanctioned and others are under consideration.

Twenty-two suspicious foreigners were arrested in the Kaira District, of whom 21 were convicted and sentenced under various sections of the Indian Penal Code or dealt with under Chapter VIII, Criminal Procedure Corle.

The larnoshi Police referred to in the previous year's report as entertained for the supervision and control of the labourers (nearly all foreigners) working on the quarries in the Surat District are reported to have been an effective check on the criminal proclivities of these people.

Bhils and Bhawptas are the most troublesome representatives of the criminal classes of tho Ahmednagar District. As stated in paragraph 5 above, 62 of the former were successfully dealt with during the year under Chaptrr VIII, Criminal Procedure Code, whilst a considerable number was sentenced to long terms of imprisonment in connection with cases of housebronking and theft. Wandering gangs of Mang-Garudis, Phase-Pardhis, Kanjars and Gopals visited the district from His Exalted Highness the Nizam's territory and committed petty offences and in some cases robberies. No suspicious foreigners were noticed.

Agang of Kaikadis which entered the Nasik District during the year committed a dacoity at the house of the Mamlatdar of Niphad and decamped with property valued at Rs. $2,170-8-6$. The whole gang was eventually arrested by the Thina Police and most of the Mamlatdar's property was recovered.

In tho Poona District a gang of Bauriahs was arrested and dealt with for house-breaking and thefts. Some undetected cases in the district lave since been traced to the work of some Bhamptas from Ahmednagar. $\Lambda_{s}$ regards the influx of foreigners, the District Superintendent of Police writes:-
"There has been a large influx of foreigners to the district in the shape of recruits, buth combatants and non-combatants. In many cases nothing is known regarding their previous character and undoubtedly some are ex-convicts. Any attempt to trace out these men or to keep any sort of special watch over them was impossible and not attempted."

In the Satilra District 4 Mang-Garudis were convicted under Sections 454 and 380, Indian Penal Code; 4 Bharati Gosavis and 2 Bhats-wandererswore arrestod and convicted for cheating and 1 Uchalia for theft. In uddition, 3 notorious Mangs who were wanted for dacoities committed in the Ratnagiri District and in the Kolhipur State , were arrested at the close of the year.

In the Sholipur District a considerable number of Pathans and Sikhs (the latter generally medicine-sellers) were watched by the police, but nothing suspicious was found in their behaviour. A gang of Bauriahs disguised as Sanyasis, consisting of three men and two women, committed four house-breakings and thefts in one nirht and decamped. The gang was subsequently arrested by the Poona Police and a conviction obtained against them. Thirtytwo of the offences in the Sholipur City and Taluka were successfully proved against certain Kaikadis, Mang-Garudis and Haran-Shikaris-inmates of the Shohipur Settlement.

The Bejgaum Police noticed 8 gangs of Mang-Garudis, 3 of Iranis and 5 of Gosavis wandering about the district during the year. There are a number of Gujerathi Bhat gancs now in the neighbouring Native States. They appar in British territory only to pass into another State territory and are a poureo of annoyance.

A gang of Korchas from the Bellary District visited and committed vight petty thefts in the Bijapur District. The members of the fillig were subsequently convicted and were still in jail at the end of the jear. $A$ panif of Bhestars, i.e., Ghantichors, of lijurkatti in the Bellary District was fomme in tho district concealed under the disguise of Motiwalas and Manivara. Nine members of the ging were arrested and dealt with under Chapter VIII. It is understood that this gang is responsiblo for dacoities, hunse-breakings amd thefts in some districts of this and the Madras Presidency, and IIyderabal and Southern Mahratta Native States. Steps havo been taken to work up cases against this gang.

The Dharwir Police had to watch 241 gangs settled in or nbout the district, such as Korchas or Pamlors, Lamanis, Kinikadis or Kinlhorvis, Iranis, Gosavis, Mangs, Lingayets, Kurbars, Waddars, Ghantichors, Shiknlears, Haranshikaris, Bedars, Talwars, \&c., \&c.

The only criminal class in the Koliba District are the Liatkaris, who figured largely in the number of persons arrested und convicted during tho year under report, i. e., 115 out of a total of 380 .

On the G. I. P. Railway a number of Pathans and Mekranis were nttracted to the works connected with the various improvements on the line.

The Superintendent of Police, B. B. \& C. I. Mnilway, has ngain referred to the extra work thrown on his force on account of the surveillance that had to be exercised over trans-frontier Pathans and others on whom orders under Section 3, Act III of 1864, had been issued by Government directing thetn to remove themselves forthwith from British India.

The special arrangements at Viramgam on the 13. B. d. C. I. Ihalway and at Castle Rock on the M. and S. M. Railway in connection with the working of the Ingress into India Ordinance, III of 101-1, referred ts in paragraph 23 of my previous jear's report, were continued during the jear under report.

The Deputy Inspector General in referring to the Bauriahs and Sansis and from an influx something like an exodus has taken place during the latter hall of 1917. .Mr. Luck adds:-
"Apart from the above, the Bhatra Sikhs, who are professional cheats, bavo lurea moving about freely. Warhris or Bagris are more or less settled in parts of the II ydurabad District. There are also certain groups, chiefly of Baluchis, such as Ikinds, Maris and others, who are hardy and confirmed cattle-lifters. The bedt way of reconciling thems tribes is to employ auitable men in the Police Department. In the Sakkur District the registration of Jaghiranis has been completed and rules for restricting their movements are being submitted by the District Superintendent of Police through the Dintrict Magistrate. In this district the activities of the Sind Criminal Invertigation I)epartment have brought to light that this district has been a haunt of the Bauriahs. Several members have been rounded up. The Sukkur Police were also ancecssfal in ruunding up a gang of Marwaris who, for years past, appear to have mado a practice of Uricging girla from other Provinces and selling them to IIindus in Sind.
"From enquirics made in the Lárkéna Diatrict it lecame clear that Danriahas and Sansis, as well an other tribos, had infested the district for jearm. Some of them had established connections with local people and frequently been regarded a innceent fakirs. About 100 persons were traced out, of whon 05 wero sent up under suction 10'5, Criminal Procedure Code. A separate report has been submitted on this subject. In tha Upper Sind Frontier Distriet there are no criminal tribe notifiod under Act III of 1911. Some Baariahs were found in the district during the year as well as lharria. No crine was traced to the former, but a number of the latter tribe were arrested in cinanection with a burglary.
"• - - The IIurs in the Thar and Pirkar District remained quiet cxcept that 11 out of 417 absconded from the settlement. Out of them 9 were recapturcd and frosecuted and 2 are still at large.
"In the Nawabshah District the IIars were responsible for one murder and one theft. The District Superintendent of Iolice, Nawábshab, has suggested that in view of the great demand for labour at Basra, as an experiment, a batch of IIurs might be sent there. He also remarks that no Murs should be released from the settlements under any circumstances as he will get an opportunity of revenge against tho Zamindar and Police Onicers. As regards the latter saggestion, the District Magistrate, Nawabshah, remarks as follows :-

- This ataternent is far too uncompromising and is demonstrably wrong and untenable'.
" In any case I am of opinion that the police repression must not be relaxed in any way. If the control over the Hars is relaxed, violent crime might increase at once from which both the Nawabshah and 'Thar and Parkar Districts are at present free."


## Working of the Criminal I'ribes Act.

Kaira.-During the year the new rules mado under section 20 of the Criminal Tribes Act for the control of the Waghris and the Dharalas residing in the Kaira District wcre introduced and put into full working order.

Mr. Bailcy, the Superintendent of Police, shows that the special police staff sanctioned under Government $l$ lesolution No. 350, dated 15th January 1910, Judicial Department, are now thoroughly acquainted with their duties and that the restrictions with regard to Harri, the four mile limit, leave passes, cte., have been effoctivoly enforced. In proof of this he, mentions that the number of prosecutions under the Act rose from 258 to 407 in the year under report. The continuance up to the 31st March 1920 of the special staff referred to above has been sanctioned by Government.

Commenting on the problem of controlling the Waghris and Dharalas in tho Kiira District, the Commissioner, Northern Division, observes:-
"The rales and regulations introduced under the Criminal Tribes Act have been worked with energy and success and the considerable increase in the number of prosecutions for breaches of the rules shows that the supervising staff is vigilant in enforcing thair observanco. Considerable success has been obtained with the Waghris and attention is now being concentrated on the larger and more difficelt problem of the control of the Iharalas who, as Mr. Bailey remarks, are responsible for all the serious crime of the district.. It is hoped that definite proposals to this end will before long be submitted to Governmont."

East Khandesh.-The District Superintendent of Police says that though somo of tho tribes of the district have been declared criminal under section 3 of the Criminal Tribes Act, Clause (a) of section 10 alone has been applied for their supervision. Thus a person brought under the operations of the Act can leave his village without intimation to the patil and in cases where the criminal visits another district, prosecution for failing to give Hazri cannot be undertaken in this district. On this, the District Magistrate remarks :-
"Like Mr. MacDonald I do not much like the Criminal Tribes Act as applied to this district. The old Inarri was, so far as I'can judge, more efficacious."

The Commissioner, Central Division, writes:-
" It will be secn in time that this Act is a most valuable instrument and far superior to old-fashioned methods. It may be susceptible of improvement in details, but it proceceds on right principles."

West lihamlesh.-'The Act has been made applicable to the Mang-Garudis and action has been taken against 9 of the Mang-Garudis for failure to attend hazri.

Satara.- In connection with the preparation of the registers of Mangs and lhunushis notified as criminal tribes, the District Magistrate, Satara, remarks that much dilliculty has been experienced in preparing the registers of Mangs and lamoshis notitied as criminal tribes. The District Magistrate adds that there was a good deal of opposition on the part of the Mangs and Ramoshis to the taking of their thumb-prints, also that this scems to have died down in the Eastern Tulukis, but not in the Satara City, where it-has been necessary to resurt to the prosecution of the ring-leaders.

Belyaum.-In this district 200 members of criminal tribes were registered of whom 137 were sent to settlements.

Bijapur.-The work of registration is in progres. The tetal numanr registered was 3,067 and that settled was 1,6ibi. Mr. Starte, C'riminal Trnlas Spttlement Ollicer, writes:-
"The Criminal Tribes Act has been worked with satifactory ri sults durinsthe wit
 1917 by megelf of which is ended in conviction. The nama of il chappanhm. 25 Ghantichors and 5 Haranshikaris were removed from the registera dump: the ycar."

Dharwar.-The registration of the criminal tribes was comphted durin: the year by Mr. Jacob, the total number on the rugister being 1,169. Durin: the jear under report, 129 prosecutions were undertaken for breach of rulew under the Criminal Tribes Aet and 103 ended in conviction. In addition, fi registered members were warned for being absent without permission or gass.

## Criminal Tribes Settlements.

Sholapur.-Thero is an increase in tho number of immates in the S.tlle ment at Sholapur. It includes Chapparbands, Kaikadis, Maranshikaris, Man:Garudis, Bhamptas and Kanjarbhats, numbering 2,681 in all against 2,493 in 1016.

There are 140 Kaikadis and 11 IIaranshikaris who reside in the district outside the Settlement. The District Superintendent of Police, Sholapur, gives the following account of a new Settloment which is known as 'Umedjur' and the one at Barsi :-
"A new Settlement which is known as ' Umodpur ' was oponed on 2nd Octolicr 1017. It is situated about two furlongs from the Laxmi Cotton Mills. Some of the a,Csi men mentioned above have been located in this Settlement. This now Scttlement was opened as accommodation in the old Settlement was found insufticient.
"The Settlement at Barsi now contains some 107 Phase Pardhis. Out of theso, 47 men and 5 women and 10 boss are employed in the mills and presses and somo $2:=$ buys and girls are employed for hall days in the mills and attend school for the other hall. The remainder 16 men and 7 women do miscellancous work."

The Commissionor, Southern Division, remarks that the Settlements in the Belgaum, Bijapur and Dharwar Districts have worked well under the able supervision of Mr. Starte and writes in connoction with the Settements at Gokak Falls and Khanapur including Shiroli (Delgaum District) and Gadag and Hubli (Dharwar District) :-
"The total popalation in the Settlements (in the Bulgaum District) was 702 convinting of Kaikadis, Ghantichors, Berads and Lamanis. Khanapur Sctllement which provides labour for forests was opened at tha beginning of the year with 80 jersons; progress at first was slow; later on a few brought their families and the impulation has since arisen to 150. The present number is ${ }^{2} 10$. The District Magistrate, Burtaum, observes :-
"The number of Berads at the Khanapur Settlement ( $\mathbb{I}$ inclade Shiroli with Kihanapur) is steadily increasing. Hitherto the Berads sent havo behwvod well. Sotao are now bringing their wives to the Settlement and there is tood reason to hopo that the turn sent to the Settlement will become reconciled to their work and surroundings and pivo little tronble in the fature. The population in the Dharwar Scttlements was 1,151 of whom 111 were settled in 1017. $\bullet$. If the Habli Settlement can le ... enlarged, room can be found for 500 more of these."

In regard to the Bijapur District Settlements, Mr. Starte observes :-
"̈- - - There has been close co-operation between the police and the Settlement staff during the year and the uniform surport of the police bas been extrewily valuable in the Settlement work."
23. During the year under report, 3,013 of the $10,3!3$ persons who wero

Habitual orendera. convicted wero identified as having previous convic-
tions against them and 1,221 were classed as habitual oflenders as compared with $2,601,10,637$ and 1,403 respectively in 1916. Nearly 33 per cent. of the habitual ollenders belonged to Sind and 32 per cernt. to the Central Division as against 37 and 23 per cent. in 1910. The fullowing districts returned the largest number of habitual oflenders in the Presidency Proper:-

Pooua, 121, Thana 101, East Khandesh CO and Dharwar 60.
In Sind, Narrabshah 123, Sukkur 75 and Hyderabad $C 3$.

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## Gang Cases.

(Government Resolution, Judicial Department, No. 557, dated 25th January 1010).

In the Presidency Proper tho District Police and the Criminal Investigation Department dealt with a total of 12 gang cases inclusive of pending cases of former years- 5 new cases and 7 pending from the previous year. Seven of these casces ended in conviction whilst 5 were pending at the end of the year. One hundrod and twenty-six persons out of the 206 concerned were tried, 67 being convicted whilst 7 were discharged and 52 were pending trial at the end of the ycar. During the inquiries it was found that these gangs were concerned in 457 cascs (Kaira 17, Surat 1, Thana 14, West Khandesh 18, Satara 385, Belgaum 15, Dharwar 5, Kanara 2). The total value of the property involved in these cases amounted to Rs. 18,648-12-6. The members of the Ashta Gang (Satara) 67 in number were alone responsible for 385 cases in which the property was valued at lis. $10,824-2-0$. As remarked above it cannot be doubted that the disclosures resultant from these cases led to stricter registration of crime particularly in the Satara District.
24. The staff of the Criminal Investigation Department of the Presidency

Proper was temporarily augmented by 3 SubInspectors for shorthand reporting.
The permanent establishment of the Sind Criminal Investigation Department throughout the year was 2 Inspectors, 6 Sub-Inspectors, 7 Head Constables and 1 Constable.

Proposals for the reorganization of the Sind Criminal Investigation Department and the amalgamation of the present separate establishments of the Sind and Karachi Criminal Investigation Departments have already been submitted and are now under the consideration of Government.

During tho year under report, the Criminal Investigation Department (Presldency Proper.) enquired into 147 cases as against 117 in 1916 and 64 wero criminal cases 150 in 1915. Of the cases for the year under report, and twenty-six persons as compared with 101 in 1916 and 111 in 1915 hundred senit up for trial. Of the 126 persons, 33 were convicted, 7 discharged, 1 died 1 made approver, 40 pending trial and the case against 1 withdrawn. The number pending trial include the accused in the Ashta Gang Case in the Satara District.

In addition to the work referred to above, a census was taken of the Sansis and Kanjars in various Jails and Prisons of the Bombay Presidency including Sind.

Tho following were among the more important cases dealt with :-
(1) Criminal brcach of trust and cheating, etc., ly the Agents of the Poona Cotton and Silk Nanufacturing Company, Limited.-The accused were charged with cheating in respect of tho balance sheets of the Company for 1912-1913 on which a dividend was duclared that did not come out of the net profits, the shareholders and depositors being thereby deecired. The two accused who were Marwaris and traders of Poona and men of considerablo wealth and infuence, besides being Bankers and Agents of the Company, wero convictod and sentenced to two years' rigorous imprisonment each.
(2) Attempt to cheat Government by making a false claim in respect of half currency notes.-In 1907, half currency notes of the Bombay and Madras Circles of the face value of lis. 570 and 300 , respectively, were stolen from two men named Ganpati Manjanath I'rabha and Gancsh Damodhar Bhat of Bilgi, in the Kanara District. These men eventually established their claims and duly received the fall value of the currency notes from the Currency Office. About 9 years later, Sangamgowda Mallangowda, Patil of Alladkatti, District Dharwar, sent 3 of the stolen half notes of the face value of Rs. 250 to the Currency Olfice representing that he had lost the other halves and claiming full value. An cxamination of the records showed that the previous claims had been paid. The Accountant General accordingly placed the case in the hands of the Criminal Investigation Department with the result that the false claimant Sangamgowda Mallanrowda was prosecated, conpicted and sentenced to 1 year's rigorous imprisonment and a tine of lis. 100.
(3) Altempt to cheat the General Assuranee Company. Ijetire, of Ris. 10.0.0 it connection with a Life Insurance Folicy.-In accordance with a flit itamelly 3 men named Chiotaman Gopal Joshi, Gajanan Vishnu Joshi, and Vishnu Jiwaji Mc lhumitar. the Poona Agent of the Company, an insurance policy for lis. 10 . (k) was thiconout in the name of one Vinajak Famchandra Joshi, Eictitous perwon. After II frimia hilluin paid, the accused reported that the man Famehandra Joshi had dicid of pa;ue ant lastat the amount of the policy on the strength of a certificate from the mumicisal ricords and is document purporting to be a will assigning the amount of tho pricy to accusc 1 No. 1. It the request of the Insurance Company the Criminal Investimation lepmrtiu nt investifirl the case. Accused Nos. 1 and 3 wero convicted and sentenced to 5 and y years repretincty. whilst accused No. 2 was acquitted.
(4) A marder which was committed on 2ind Jane 1917 at Tondali, Ahmedna ir District, when a Marwari's Gumasta was waylaid by thioves, roblied of a num if R3. 1,200 and killed. One accused was seatenced to death and 3 were ac puitted.
(5) A series of thefts by Railway Mail Service oficials in which 17 parcels, containing gold and silver ornaments and currency notes, were tampered with in transit hiceen Poona and Sholapur. The inquiries showed that 2 sorters and 1 parcel click wero concerned. One accused died during the inquiry, 1 was discharged, whilst the cawe najaint the 3rd was pending in the Sessions Court at the end of the year.
(6) Frauds amounting to nearly a lakh of rupess perpotrated on the Nira Canal Ri;ht Bank by a temporary Sub-Eaginocr in collusion with the contractors. (Casu pondin: trial before the Court at the end of the year.)
(7) Forgery and fraud cases committed by one Sultanmal Pratapmal, Marwari up Niphad, in the Nasik District, in respect of a promissory note for 1is. 27,731 and a hundi for Rs. 36,000 . (The case was pending before the Scssions Court at the end of the уеаr.)

The following accounts are reproduced verbatim from the report of the (Sind.)

Deputy Inspector General of Police, Sind, relative to noteworthy cases taken up by the Sind Criminal Investigation Department.
${ }^{\prime \prime}$ (i) A contractor was billed for demarrage by the North-Western Railway. Ho met the charge by a counter-claim for a wagon-load of goods which he alleged had nover reached him. It was proved that he had received the goods and had taupered with the Railway receipt book; he was fined Rs. 400. The District Traffic Auprrintendent, Karachi Port, found that this conviction had a very salutary effect on the attitude of consignees of goods.
" (ii) A gang of inveterate Baariah thicves was detected in May 1017 at Mirpurhhas Station returning from a house-breaking raid in Gujerath and llajputana. Tho gan; hal stolen prcperty in their possession and the polics of llajputana succecded in cestallinhing two cases in which coavictions were obtained. The members of tho gang were diaguine. as Sadhus. In December 1017, the "Kamao' or head of this gang was a ajain detected in possession of stolen proparty. This time he was living in a villago in Sukkur District disgaised as a peasant. He was convicted and sent to jail for 6 months on the 2 and December 1917.'

## Special cases other than those dealt with by the Criminal Investigation Departinent.

I. Dhatura Poisoning Case, Ahmednagar District.-Ong Yeshwanta Lin Ajpaya Lingayat, an inhabitant of Shabapur, Sangli State, posing as a lionkanzstha Brahmin under the assumed name of Mahadeo Sadashiv, after taking service first in a temple at Koparjizn in the Ahmednagar District, and then as a cook with the local Manlathar, canno to Ahmednagar. Hera he stayed with a clerk in the Collecter's offico and jassing hituac if of as a jagirdar visited certain prostitates. In the food of one of theso women ho manased to mix some dhatura seeds and whilst she was unconscious robbed her of her ornmuchis and money. After extensive inquirics ably conducted by the Ahmednagar I'olice, this so-called jagirdar was identified with the former cook of tho liopargaon Marolatiar and was followed to Nasis where he was arrested one night in a theatre. Ho hal then mone dhaturs powder in his pocket and Rs. 101-6-3 in cash. This criminal was found to havo an interesting record behind him of a sentence in $15{ }^{\prime} \mathrm{S}$ to transportation fur crine committed in the Sangli State, convictions of thefts in and of an escapo from juil, elas for thefts committed during 1912 and 1015 in the Delmanm District following the clemency shown him in connection with the Delhi Durbar when he was relessed.
II. Triple murder and an attempt at a th murder at Takarkheda. East Khandesh District.-On the night of the 10th Scpteruber 1017, some 9 permons cntered the housn of one Shankar Lakshman Thakar and billed his mother and two daughters with an ase. Ile was himself similarly atticked, but was not hart in tho struggle. A former attempt apicars to havo becnmaju on his life when he was tied with a cloth and thrown down a well. The cause of the enroity wis due to saspected intimacy with a womsn. The 3 accused sent up for trial were discharged.
III. Daroily.-A gang of 7 Kaikadis attacked the house of the Mamlatdar of Nifhad, Nasik District, on the night of the 12th August 1917 and robbed him of property valued at lis. $9,170-8$ - j. The gang was tracked down to Bombay but could not at first Lu: located as tho members of the gang immediately scparated consequent on the arrest of their wives for other thefts committed down there. Subsequently the whole gang was arrested in the Thana District with the greater part of the stolen property. It wubiculuently transpired that the gang had been concerned in numerous other cases.
IV. Mousc-brealing and theft. Barsi Town, Sholapur District, April 1017.Pleven Kialingis of the Madras Presidency disguised as Brabmin beggara visited the honse of one Damodar Sakharam Raichurkar and asked for alms. Whilst the other tucmbers distract d the complainant's attention, the leader of the gang opened a cuphomrd with a skeleton key and secreted gold ornaments and precious stones valued at Lis. $2: 2,746$. The case was detected on information supplied by the Sub-Inspector, l'onluru. Vizarapatam District, Madras. 'Ten of the accused were convicted and econtenced to various terms of imprisomment.
V. Thrft from travelling cash safe-M. if S. M. Railway.-A complaint was receivel that tho travelling cash safe carried by the 6 Down Passenger train on the $1 f$ th-19th August 1917 had been tampered with and that the contents of 67 leather $1,3,{ }^{\prime \prime}$, containing tho reccipts of 62 stations (from Poona to Amargol) amounting to lis. 16,317-14-9 had been stolen. After exhaustive enquiries by the police of this and the wadras lresidency, the case was accepted as having, in all probability, occurred at Llayejuram, Madras.
25. Out of 3,376 counterfeit coins received at the various stations on the Counterfolt Coins and different railways during 1917, 1,216 were tendered at Sweating. stations on the B. B. \& C. I. Railway, 528 on the G. I. I'. Railway and 1,632 on the M. \& S. M. Railway as against 7,821 , 5,573, 407 and 175 respectively in 1016. The marked decrease of counterfeit crins on the B. B. \& C. I. Railway as compared, with the figures of 1916 is prubably duo partly to the continuous activity of the Criminal Investigation Department in Gujerath and partly to the abnormal rise of the price of silver. The remarkable increase in the figures of the counterfeit coins on the M. \& S. M. Railway indicates incrased activity in this direction in the Deccan probably by Chapparbands. The counterfeit coining enquiries were coutinued during the first half of the year in various districts of Gujerath, and in tho Kathiawar and Central India Agencies. Enquiries were also made with the assistanco of the Central India Agency Police at Shujalpur, Abola, Lialupipal and Bhilsa (on the G. I. P. Railway) at Wasawad in the Kathiawar Agency and Anand (in the Kaira District). The two Criminal Investigation 1 ) yritment oficers reforred to in the previous year's report as being on special duty in connection with these enquiries were withdrawn in the middle of the year as their eflorts were unsuccessful.

Tho case of 580 -counterfeit rupecs referred to in paragraph 26 of the previous ycar's report ended in the discharge of the accused, the Magistrate holding that the accused had no guilty knowledge.

The number of counterfeit coins received in the rarious treasuries in the districts of the Bombay Presidency amounted to 168-Ahmedabad . (1), Ahmednagar (101), Dharwar (3), Nasik (6), Poona (55), Ratnagiri (1), and sintara (1). Of this number 140 were silver, 22 copper, and 6 nickel coins.

Only 2 sweated sovercigns were receired on the G. I. P. Railway and nono on the remaining two lailways in the Presidency Proper.
20. During the year under report the strength of the Finger Print Bureau stood at 1 Inspector, 9 Sub-Inspectors and ringer Print Bureau (Presi-
dency Proper). strength of Sub-Inspectors was increased by 2, the total being 11.
At tho beginning of the year there were on record 133,049 finger impression slips, and during the year 7,400 new ones were received for record as apainst 6,967 in the previous year, making a total of 140,449. Of these 35.110 slips were destroyed in accordance with the rules, leaving a total of 102,339.

Ot the 7.400 new slips received for record, 308 were from the City of 130 mb y, 0.407 from Districts and Railways in the Presidency Proper, 60 from sind, and tios from other Presidencies and Native States, etc. The number of
 were sent for record and 2,123 for search to the Central Bureau, Simh.

The number of slips reccived for scarch was 16,350 as a aminst 10,310 in 1010, giving a decrease of $2,0.51$ slips. Of the total 10.3n!, 1.1tis wor. receised from other Presidencies and Provinces, 1,120 from Nation states and 140 from Agencies. In 2,211 cases including is from other Irovinces and 112 from Native States and Agencies, the antecedents of accused preme were traced as against 2,344 in 1916. The percentago of eases traced to thu cane received for search is 13.49 against $12 \cdot 11$ in the previous year.

In 970 cases previous consictions were proved and enhanced punishment awarded in 737 cases against 1,101 and 860 respectively in 1916. Cass in which it was found that the accused bad received lighter sentences (lif) than previously were reported to the District Magistrates concerned. In 60 cand the same sentences were awarded as on the previous convictions.

In 33 cases as against 18 in 1016 the accused were identified locally by the Chief Operators or Sub-Inspectors without reference to the Finger l'rint Bureau. All these cases were traced before the accused wero convictel.

The number of finger impression slips reccived in the Central Finer Print
(SInd.) Bureau for Sind at Karachi was 2,593 as ngainst 3,351 in the previous year. Threo hundred and ten slips were destroyed during the year. The grand total of slips now recorded in the Bureau is 54,483 . They have all been arranged and placed on their respective file boards. The subsequent conviction slips received and entered during 1917 numbered 701 as against 684 during 1010. The number of slips received for search was 6,571 as against 7,740 in 1910 . Of these, 1,018 wero traced as agninst 2,001 in the preceding year. Three hundred and ninety-nine slips of foreigners were sent to the Central Finger Print Burcau, Simla, 35 to Allahabad, 1 to Baroda, 58 to Mount Abu, 2 to Shillong, and 22 to Poona for record.
27. In addition to licensing and supervising public conveyances and miseellaneous Dutles per escorting prisoners and many lakhs of treasuro the formed. police served a total of 207,086 summonses and warrants, extinguished 1,214 fires, destroyed 128,444 dogs, inquired into 1,1.18 cases referred by the Magistracy as also into 10,820 petty cases under the Cantonment, Public Conveyances and Minor Acts, 667 suicides, 0,470 accidents ( 528 on the Railways) and 405 suspicious and sudden deaths. The police in the Presidency Proper also apprehended 790 military deserters during tho jear under report against 237 in 1910.

Personal Investigation of Serlous Crime.
28.- Out of 0.10 cases returned as scrions, the scenes of 662 or 70.43 per cent. against 63.07 per ceut. in 1910 were visited by gazetted police oflicers.
In the Northern Division 27 out of 181 scenes of serious crimo remained unvisited. In this connection the Commissioncr, Northern Division, observes:-
"Except in the Panch Mahals (and the officer responsiblo in that diatrict has now retired) there was a considerable improvement in.the stmindard of work dono by the superior officers and satisfactory ressong have been shown for the fers csica whice vinite were not promptly made."

The District Magistrate, Ahmedabad, Mr. Chatficld, writes :-
"It is satisfactory to note that there is a great improvement this jear in the mathr of visiting the scones of crimes. The District and desistant Supcriatend-nts of Police hare not failed to visit the sceno of a single crimo where angthing wat to bo grined by the risit."

Commenting on the hurried visits of scenes of crimo by gazetted officers Mr. IIume, Deputy Inspector Gencral of Police, Northern Range, remarks :-
"It should ba a reconnized axiom of police work that the moro a gizcticd offier identifics himsell with the iavestigation work the better will bo the resalts. Huat would deprecate, the harried visits to scencs of crime which I think is now-a-daja an csisting factor."

In tho Central Division 67 out of 252 scenes of scrious crime remained uncisitcd. The Commissioncr, Central Division, remarks:-
f 30
"The percentage of cases onvisitcd rose in all districts except Sholapur where there was a remarkalle fall from 40 to 14 per cent. The number of serious crimes rose from 2.37 to 252 and on the whole the scenes of such crimes were adequately visited."

In the Southern Division 01 out of 174 cases remained unvisited. The Commissioncr, Southern Division, considers that the various reasons assigned for non-visitation as satisfactory, except in the case of Belgaum, in respect of which he observes:-
" Forty-one per ccnt. of the scenes of crime were not visited" and of the 10 scenes not visited on the pround of immediate detection and arrest of the accused, the evidence in 3 cases fiiled. The District Nagistrate states:-
'However the fact that in 33 per cent. of these cases the evidence on which the
report of the detection of the crime was based proved insufficiept to obtain a convic-
tion shows that the report of the local officials must have been too sanguine and
investigation by a superior officer might have led to the discovery of additional evidence.'
"I concur. It is by no means safe to rely on the report of immediate arrest."
The Deputy Inspector General of Police, Southern Range, considers that there is a satisfactory improvement in the matter of visitation of scenes of serious crimes.

Commenting on the large number ( 117 out of 315 ) of unvisited scenes of crime in Sind, the Deputy Inspector General remarks :-
"In most cascs the scenes were not visited owing to prompt arrest of the accused, the reasons for not visiting scenes of crime are carefully scratinized on receipt of weekly diarics."

On this the Commissioner in Sind observes:-"
"The fact that prompt arrests of the eccused are made does not exemps the Supcrintendents or their Assistants from liability to visit the scenes personally."

On'the Railways in the Presidenoy Proper where scenes of 6 but of 15 cascs remainod unvisitod, the reasons advanced by the Superintendents of Police are satisfactory.
29. The strength of the police of the Presidency as finally sanctioned in statement $D$, strength of the reorganization scheme and as entertained upto Pol!ce. the 31st December 1917 shows :- .


The proposals sabmitted with my letters Nos. 6100-C., dated the 15th May 1017, and 2737-B, dated the 2nd March 1918, provide for the following reduction of the police strength sanctioned in the reorganization scheme.


Proposals for a further reduction of 310 Constables on account of guards, ete., have been submitted in my No. 13806-C, dated the 6th November 1917, and in accordance with the concluding portion thereof a scheme is under submission for further reducing the police of the Railways by 1 Sub-Inspector, 11 He :ad Constables, 89 Constables $=101$. These reductions will result in a total ammual recurring saving of Rs. $5,96,823$. In Government Resolution Ni. 7271, dated the 15th Norember 1917, Judicial Department, sanctioned the ubulition of the mounted police except in the districts of East and West

Khandesh where 21 and 23 mounted police are temporarily ritaine l. Thirtsa enounted police are being bept also in the Rewa Kantha Aetacy.

Temporary police consisting of a total of ext ohicors :and man wirn entertained under tho heads of " Additional Polico Establishanat," "ll \%un" and " Miscellancous Duties."
30. The total cost of the polico for the year 1917-1918 amomelith Ri. $77,01,900$ as amainst hs. $75,97,575$ in $1: 1161 \cdot 1!17$.
Cost of the pollice of the As regards the Presideney Proper, the actual wit in
 Presidency.
charges was Rs. $50,02,011$ as ačaisist the sanctioned budget of lis. $67,4 \pi, 71 \mathrm{i}$.
31. The. proportion of polico employed on duties coancted with
31. The proportion of polico employed on duties commected with thy

Proportion of polles to area and population and cogniz able crime investigated. squaro miles, 2.49 railway miles, to $+7,2$ eg prions and to $1: 36$ cognizable crime investrosated.
32. At the end of the year there were 518 police stations and 932 outpotant a rainst 517 and 973 respectively in 1010, a reduction

Inspection of police stations and outposts. of 40 police locations. $A$ total of 183 police stationt and 773 outposts wero inspocted by Superintembents. Assistant and Deputy Superintendents. Out of tho balanco of 3.5 policu stations and 150 outposts that remained uninspected, 20 of tho former and 10.3 of the latter appertained to Sind. It is satisfactory to noto that thero his bern a general improvement in the amount of inspection performed by fuperiatendents and Assistanta. In this view, tho Commissioners, District Magistrates and Deputy Inspectors-General generally concur. The improvernent is markid in the Northern Division where the Commissioner remarks:-

## "Taken as a whole the inspection was well carriod out and shows a docidel improvsment over the previous year's results." <br> In reference to the inspections in Sind, the Commissioner observes:- <br> "The Commissioner accepts the reasons given by the Deputy Inspector-Gencral of Police for the high proportion of anvisited police stations and outrosts in tho Larkans, Thar and Parkar, and Sind railway districts, bat he would reiterate the rcmark mado in the last year's review that the servicee of the Depatics should bo utilized mero Ircely when the Superinteadents are unable to do this work." <br> In addition to the ordinary inspection work performed by District olficers, the Range Deputy Inspectors-General in the Presidency Proper inspected 15 Police Superintendents' offices, 2 Assistant Superintendents' ofice s, 1 Inspuctors' offices, 28 police stations and Head Quarters Sub-Inspectors' ofices, and y outposts, both in districts and on Railways. Noreover, these officers supervised police arrangements in connection with the arrival of the light Honourablo tho Secretary of State and His Excellency the Viceroy in this I'residency.

Mr. Lack, Deputy Inspector-Gencral of Police for Sind, writes:-
"I was personally not able to do as much amoant of inspection work an in tho previcus years as I fell ill early in January 1917, and my sncce3sur, Mr. Fellowes, alo was invalided after heing on tour for a short time."

On inspection and other duties, I visited Ahmelabad, Nadiad (Kaira InspectorGeneral's Tour. district), Surat, Sadra (Mahi Kantha), Pulanpur, Dhulia (West Khandesh), Jalgaon (East Khandesh), Ahmednagar, Belgaum, Gokak (Belgam district), Gadag (Dharwar district), Thana, Ghatkopar, Borivli, Bandra, Malad anl Santa Cruz, besides travellin', over the threo Railways in the Presidency Propnr. Mr. (Gudder, C.I.F., whin officiated during my absence on leave, also visited the Shohpur and Dijapur districts.
33. There was no chan;o in the amament of the force durirr; the jear Statement E-Armament. under report. 'Shero beinj ao provision in the, budret, there was no further anaing of Inspectort and Sub-Inspectors with Wiclicy revolvers.
34. It is satisfactory to note that there has been a further decreate if Puntshments. 431 in the number of cticers and men punisherl defritmeatally and by the Court, the total numbin Lxing 2,230 agaiust 2, $\mathbf{C i O}$ in 1910 and $2,0(x)$ in 1915. The percentage of
purishments to the actual strength of the force was 0.60 against 11.08 in 1010 and $11^{\prime} \mathrm{C}$ in 1915. Of the total number ( 2,230 ), 2,121 punishments were departmentally inflicted and 118 by the Courts as against 2,407 and 173 respectively in the preceding ycar. The Southern Division returns the lowest percentage ( $C^{\circ} 30$ a against $0^{\circ} 62$ in 1016) of punishments, Ahmedabad with $15 \cdot 57$ yielded the lighost percentago and Thina the lowest ( $4 \cdot 46$ ) in the Northern Division. Poona arain with a percentage of $21^{\circ} 65$ was highest, and Násik with a percentage of 4.71 the lowest in the Central Division.

In the Southern Division, Dhárwár, with a percentage of 17.56 was again tho highest and Kinara with a percentage of 2.23 the lowest.

Commenting on the decrease in the number of punishments awarded, the Commissioner, Northern Division, observes:-
"This cannot be accepted as a basis for the inference that the discipline of the force or their cfficicncy bas improved, rendering occasions for punishments less frequent. Almost all the Superintendents complain of the indifference of the constabulary who seem to attach very littlo value to their appointments, owing mainly, it is reported; to the inadequacy of the pay and partly to the arduous nature of police duties. Cases of absunco withoat leave and overstayal of leave and resignations on the smaller pretext arc of frequent occurrence. Discipline and efficiency cannot be properly' maintained so long as the men attach little importance to the loss of their appointments. The depleted condition of the force in almost all the districts casts an additional burden on those left and affords another reason for discontent. Improved accommodation to some extent has boen provided and allowances in varions shapes have been granted and the lastthe War Allowanco-will, it is hoped, have some palliative effect, but it is unanimously rocognized that there can be no real improvement without a sabstantial increase of pay."

In regard to the rise in the number of punishments in the Sátara District and the remarks of the Superintendent of Police, District Magistrate, and Deputy Inspector-General thereon, the Commissioner adds the following :-
"In regard to these remarks, I can only say that it is a serions matter that the police force should be composed of 'poorly paid and weary' individuals."

- Commenting on the high figure of departmental punishments in the Dharwar District (154 out of the divisional total of 282), the Commissioner, Southern Division, writes:-
"The.District Superintendent of Police states that the district has not a very good reputation for discipline and this has been the complaint of successive District Supcrintondents of Police for several years."

In respect of the Railway Police in Sind, the Deputy Inspector-General rumarks:-
"Tho punishments awarded to Railway Police" were numerous, but could not be aroided; the discipline of the Railway Police was bad owing, I consider, to the want of a better stamp of men. I carefully consider all appeals and in a ferv cases either modificd the puoishment or apset the order."'

It is only right here to give prominence to the fact that the districts roturning the bighest percentage of punishment were those in which, owing to tho groater dificulties of recruiting, the stamp of recruit was unsatisfactory. I am glad of this opportunity of recording my appreciation of the broader view now generally taken by all oficers of the delinquencies of the subordinate rauks-a rery desirablo attitude during this period of conomic and official sitress:-
35. Tho tstal number of rewards (monetary, promotion and good sarvice Rewards. tickets) increased to 12,420 from 10,573 in 1916 and 0,030 in 1915. The percentage of officers and men rewarded to the actual fores stood at 53.63 against $43 \cdot 88$ in 1916. The increaso in the number of rewards is sharod by most districts and is specially noticeable in respect of the districts of Panch Maháls, Thina, Ahmednagar, Sátira, Belgraum, Bijápur, Dhárwár and Karáchi.

In tho courso of his remarts on the subject, the Deputy Inspector-General of Police, Northern Range, observes :-
"Tho value of moncy rerrards promptly and liberally granted to the constabulary cannot bo exaggerated."

The Commissioner in Sind remarbs :-
"There has been a steady and continuous inerease in tho rewarls during reeent years. The Commissioner is glad to notice both these signs. Pergetusl fant-findin:: censures and petty panishments cannot but depress a force that wirhs in conditinno if
 and often malicious."

Titles were conferred as personal distinctions on the following oflieres:Rao Saheb ... $\left\{\begin{array}{l}\text { Mr. Vishwanath Krishna Bap:at, 13..I., LIL.B., Deputy } \\ \text { Mr. Vishantendent of Molice. } \\ \text { of Police. }\end{array}\right.$ Khan Saheb. $\left\{\begin{array}{l}\text { Mr. Abdul Rashidkhan, Deputy Superintendent of } \\ \text { Mr. Pultankhan Rustamhan, Inspector of lolice, }\end{array}\right.$ Nasik District. The King's Police Medal was nwarded to the following oflicers:-

|  | $\left\{\begin{array}{l} \text { arr. G. S. Wilson, Superinteudent of Police. } \\ \text { Mr. R. H. Haslam, Assistant Superintendent of } \\ \text { Mr. Police. } \\ \text { Policya. Ganpat, Deputy } \end{array}\right.$ |
| :---: | :---: |
| Presidency Proper. | Khan Saheb Imam Mahamad, Inspector of Police Criminal Investigation Department, Poona. <br> Head Constable Rajabkhan Daudkhan of tho Kaira District. <br> Head Constable Ganu Dhansing (retired) of the Last Khándesh District. |
| Si | Mr. R. T. Barker, Deputy Superintendent of Polier Karichi. <br> Inspector Abdul Satarkhan of the Karachi District. Head Constable Fattekhan Jafferkhan of tho Larkina District. |

36. The difficulties of recruiting aro reflected in the stato of cducatiou Education. amongst the members of the force. The total numbur of educated officers and men stood at 13,861 in 1015. In 1916 the number receded to 13,442 and for the jear under report to 13,063. The decrease occurred both amongst the potty ollicers (3i) and mun (342). The percentage of educated officers and men in the force, as it actually stood on the 31st December 1017, was 50.41 as against 5.50 in tho previous year, the rise in the percentage being due to the greater depletion of the forco by a larger number of vacancies. The remarks mado by we on the sulject in the reports for the years 1915 and 1016 apply also to the year under report. Schools for the childres of policemen which already exist at the headquart.rs of certain districts are being placed under better supervision, and in some cascy are, thanks to the Director of Public Instruction, being transferred to his Department. Messrs. Ostreban and I. C. Boyd and other oficers have taten much interest in the subject. Mr. N. P. Smith, ns Assistant Superintendent of Police, Poona, devoted much attention to the training; of the kens of policemen for a squad of bos-recruits.
37. The number of resignations decreased from 1,573 in 1916 te 1,115 for the decrease must be considired in conjunction with the total number of racancics which, as shown in the succecding parayraph, increased from 1,607 to 2,510 . In Sind there was an increxto buth in the number of resignations from 513 to C 23 , and in the number of vacaticies from 208 to 3G1. As rerards the Presidency Proper, Mr. I. C. Buyd, Dintrict Superintendent of Police, loona, has summed up the position correctly in the statement that the force now contains fewer men lelow thrce gears servicu owing to fewer enlistmets during 101: and 1016 and to a larger number of vacancios, whist the men with longer service have leen encourawd hy the grant of leal allowances, e:c. In the Southern Division the position, execrt in the case of Dhairwir, has improved.
38. The number of vacancies in the constabulary has been steadily Vacancles and Recrulting. incroasing in recent years. At the end of the year under report the number of vacancies amounted to 2,510 (the Presidency Proper 2,155 and Sind 364) as against 1,697 in 1916, 901 in 1015 and 780 in 1914. The districts returning the largest number of vacancics were Poona 267, Ahmedabad 220, Násik 188, Panch Maháls 157, Thina 134, Surat 132, Dhirwir 131, West Khándesh 111, Broach 108, Sítíra 88, Kaira 81, Thar and Pärkar 78, and Hyderabad 72.

During the quinquennium ending 31st December 1917 the number of men who left the force was 14,497 (exclusive of the Bombay City and the Political Agencies Police). The percentage of the men who retired on pension was $16 \cdot 43$ only. (The above figures include deaths.)

## The Commissioner, Northern Division, observes:-

" An examination of past statistics shows that since 1911, when the total number of vacancics in the whole division was 327 , there has been a steady annual increase upto the present figuro of 841 and in some districts where crime and the consequent strain on the man-power of the force is heavy, the situation is really approaching danger point. Perusal of the very able and convincing report sabmitted from Kaira by Mr. Bailey leaves no room for doabt that that point is not far off in his district."

The Commissioner, Central Division, writes:-

- Difficultics in recruiting are as great as before and will no doabt continue till the end of the war. Lately Government orders sanctioning a war allowance to the lower ranks have boen reccived, and I can only hope with Mr. Painter that the effect of the conccssion will be to close up the steadily widening gaps in the police force. The District Superintendent of Police, Poona, however, is very pessimistic. He writes :-

1 Though there has bsen a slight improvement as compared with last year, re-
cruiting has been wretched and we have not succeeded in filling all the vacancies occurring during the year, there being 21 more vacancies at the end than at the beginning, letting alone filling any of the 246 , vacancies that existed at the end of 1016.

- The matter is, as I said last year, most serious and, unless prompt action is taken, is bound to get worse. Worling so greatly under-strength means that all lcave has bad to bo cortailed and in a greater number of cases refused altogether with the result that the force becomes more and more discontented.
' Next to insuflicient pay, I think the question of leave being refused is the one that most deters people from entering the police, but nothing can be done to improve matters until we get recraits.
' I havo often been asked how I carry on with so many vacancies. Well, refusing leavo and making men work overtime is the way it is done, but needless to say it does not make the service either popular or attractive.
- About 2 years ago, I calculated that the living wage for the average married constable in Poona was Rs, 20-21 per month. Since then the men have received an increase in their pay in the shape of two allowances, i.e., Rs. 3 local allowance and Re. $1 / 8$ grain compensation. In addition, they are this year to receive Re. 2 war allowanco and the local allowance is to be reduced to Rs. 2. This means that the men in Poona will receive rupee one more this year than last, but in fact the men will be worso off, for the price of all necessities has risen so greatly in the last few months that his grain alone costs him about Rs. 3 more than it did a year ago. Quite apart from the necessity of the mon receiving a living wage, their pay must, if we are going to attract a suitable stamp of man, compare favourably with rates of pay in othor prolessions.'"
Commenting on the smaller number of enlistments (34) in the Dhárwár District, the Commissioner, Southern Division, writes:-
"The District Magistrate considers. that enlistment has probably been affected by army rocruiting. This, however, is not the case. Most of the army recruits are forvigncrs and not Dharwár men. The district which is a rich one never yielded police rucraits to any extent, and when labourers can earn 10 annas a day and more at special times of the jear, the pay of the police ofers no attractions."

Tho Commissioner in Sind remarks:-
"The recruitment still continues to be a serious problem, partly on account of the drain of men for military service, but principally because wages elsewhere are much higher than Government service. . . . . . If policemen are paid a living wage in fair competition with the labour market, recruits will be forthcoming, but the glamour of Government scrrice is not sunicient to cover an insufficient pay. The number of resignations in tho year under report was 863 (the correct figure is 623 ) as against 513. Tho war allowance sanctional for all constables aid half the number of head constables
 ment can be expected uatil thorough reorgraization on the lines nu: iestal ly the Commissioner in his report No. 13 of Jh January 1918 is adopted."

As the subject has been fully dealt with in my lithers Nus. Gl(k).C of the 15th May 1917, 740-C of the 18th January, dowi-i of the 16th libruary 191s, and 4457-A, dated the 27 th March, it is unnecessary for mo to comment further on the situation. I may, however, state that the limitation under which only half the number of head constables have been grinted tho war alluwance has caused acute heart-burning (more especially in view of the work that devolves on them in this Presidency, vide pararraph 43). It is also clear that the relied looked for by those in recoipt of the allowanco has been more than meutralised by the sabsequent marked rise in the prices of all commodities, anore especially clothing. As a significant fact indicative of the state of thin;s, I may statu that 487 members of the constabulary were prosecuted during the jear in then Civil Courts for debt.
39. The statistics relative to the hoalth of the force show that there was Heath. an improvement in certain districts and a deterioration in others. Thero is no doubt that where lines have been constructed, the health of the police has improved. The enhancement of hutting allowances has also been a contributory causo in this respect in certain places.

Tho highest percentages of sickness appear to have been amongst tho police of Kanara (244.11), West Khindesh (157•28), Poona (14917), Bijipur (127•16), Sittira (118.16). There has been an abnormal riso in the percentigo of sickness in East Khindesh (from 20.18 to $82 \cdot 85$ ), West Kihindesh (from $130 \cdot 66$ to $157 \cdot 28$ ) and Sukkur (from 44.86 to $70 \cdot 88$ ).

Of the total number of deaths (331) in the Presidency, 6j died of plague. The number inoculated was 4,688 .
40. One hundred and twelve prisoners escaped from custody during the

Eseapes and Recaptures. year under report-18 from jails and lock-ups, 80 from the custody of the police and 5 from that of the villige police-against a total of 137 in 1918. There were 70 recaptures inclusivo of 1 who surrendered, against 96 in the preceding year. The percentago of recaptures to escapes works out to 67.8 against 70.07 in 1916.
41. A sum of Rs. $2,58,869$ was expended during tho financial year Supply. (1917-18) on the purchaso of arms, accoutrementa, clothing, equipments and other supplios for tho policu in the Presidency Proper. With reference to the remarks on tho subject in the former year's report, the police of the remaining' 9 districts and of the Railways were supplied during the year under report with khwii in substitution of the former blue uniform.

Inspection of Arms and Ammunitton Shops. (Supplementary Statement No. II.)
42. There was a decrease in tho number of shops licensed to deal in arms and ammunition from 326 in 1916 to 318 in the year under roport.

The number inspected by gazetted police oflicers was 20.5 ngains: 167 in the preceding year.

During 1017, 12,743 licenses for possession or carrying of arms, including firearms, were issucd as against $13,28^{3}$ in 1910.

The total number of cases instituted in respect of breaches of licenses was 64 , of which 24 cnded in conviction, fines being impored to the extent of lis. 770.
43. The stafl of Prosecuting Inspectors and Sub-Inspectors in tho prosecutung staty and its Presidency inclusive of Sind conducted a total of Work. 5,131 cases a gainst 4,7.43 in 1016. Tho number of cases ending in conviction was 3,079 against 3,375, the percentago being $71 \cdot 10$ against $71 \cdot 15$ in the preceding scar.

The head constables in the Presidency Proper conducted 0,811 casces as compared with 5,607 in 1916 i.e., an increase of 1,231 cases. 0,085 of theso cases or 74.33 percentage ended in conviction as against 4,151 convictions or
$710 ; 3$ percentaro in the provious year. This is a very creditable performance. Writing about these officers lately, I remarked :-
"Theso officers constitute the backbone of the Department. They represent selections from the ranks of the constabulary and connote the qualitics of intelligence, zeal, experience, also good conduct and general merit. They bolster up inexperienced Subluspectors from the Police School. They are entrusted with a considerable proportion of investigations. They do a full share of the work of prosecating cases in courts and we are dejendent on them for the heary clerical work which falls on the offices of Inspectors and Sub-Inspectors expecially in large cities. Yet these officers are in receipt of a scale of salary on which ordinary clerks cannot be obtained in these days." (Letter No. 11551-13, dated the $18 \mathrm{th} / 10 \mathrm{th}$ Scptember 1917.)

Mr. Marston, District Supcrintendent of Police, Násik, observes:-
"The work appears not quite so good as last year, but I don't think there is much in it. Fluctuations are bound to occur. But what $I$ have noticed of late is a tendency to tamper with prosecution witnesses and buy them over. Good cases have been ruined this year in this way and in some cases the cleverness with which the witnesses twisted their evidence and wrecked cases was evidently the work of outside superior brains."

Commenting on the work of the prosecutiug staff in the Kaira District, Mr. Bailey, District Superintendent of Police, writes :-
"The prosecuting staff has worked with intelligence and energy throughout the year. In this district accased persons are seldom unrepresented, but the police prosecutors have shown themselves well able to deal with their opponents. I have had no complaints from Magistrates between whom and the prosecuting officers there has been no ill-fecling or unpleasantness. Altogether the work of the prosecuting staff is very creditable."

I notice with satisfaction the general appreciative remarks recorded by Superintendents of the labour of their prosecuting staff which appear to be thoroughly deserved. As is well known, the difficulties and anxieties of the prosccuting staff are yearly on the increase.
44. Efliciency in the drill of the force of the Presidency Proper was on Drill. the whole maintained in spite of difficulties arising' out of the number of vacancies and the heavy deminds made on the force at different times.
45. In the Presidency Proper a total of 5,586 armed police (foot and Musketry. mounted) was put through the annual musketry course as compared with 5,824 in 1916 and 6,100 in 1015. In tho report for 1016 the fall in the number of marksmen from 3,233 in 1015 to 2,300 in 1910 was explained as being mainly due to the standard for marksmen being raised. It is satisfactory to note that on a smaller number of polico put through the course, the number of marksmen has risen from 2,309 to 9,358 . The percentage of markswen on the total armed strength has risen from $35 \cdot 69$ to 36.87 and on the number of armed polife put through the muslictry courso from 39.6 to 42.2 .

Among districts, Belcaum now occupies premier position, whilst Broach has retained its placo as the and best shootiog district in the Presidency. An improvement is noticeable in the shooting of the police armed with smoothbores in the Ratnigiri, West IKhindesh and Surat Districts as also on the 13. 13. $\mathcal{E}$ C. I. IRailway.

In Sind also the number of marksmen increased from 290 to 321, the improvement being mainly due to the Sukkur and Larkana Districts.

Out of 404 ollicers-Inspectors, Sub-Inspectors and Sergeants-armed with revolvers in the Presidency Proper, 358 took part in the year's competition for revolver shooting as against 368 out of 402 in the preceding year. Out of 358 , T9 aginst 58 in 1916 werc adjudged marksmen. Prizes to the value of lis. 1,200 were awarded to the winners of the different competitions. In respect of prizes, the lbelgaum District again obtained the first prize and gold bulece for the mounted police, the IBroach District the first prizes and gold hadges for loth rifle squad and ordinary police armed with smooth-bores.

Inspector Chammpa Fakirappa Lokur of the Bijipur District won the first priee for rovolver shooting.

In Sind the first prizes for the smooth-hore weapun for the fowt and mounted police were secured by Karichi and Upper Simd Fromtior Distrints. respectively, and for rifled weapons by the ritlo mpad and momet fondee of Karichi and Hyderabad, respectively.
46. A sum of Rs. $8,00,000$ approximately was spent durin: the far on

Pollce Eulldings. major works and lis. 87 , (an) on minor worhs. In view of the reductions in the strength of the prolico proposed by me, it is, for obvious reasons, all the more necessary that the lhath of the force should receive proper consideration. In provious ammal manimis. tration reports, as well ns in other communications, I have sutticicutly dialt with the subject of the requirements of the Department in respect of puateres and buildings. I will now confine myself to pointing out that as the ordinary policeman has to make his home for 30 years in police lines, the adrantas"e if providing comfortable and sanitary quarters for him camot bo over-estimate.d. A perusal of the administration reports of the Inspectors-General of Dolico of other Presidencies, etc., will also show tho importanco generally attachell hy them to this subject.

From the numerous reports received, I am glad to bo able to state that tho members of the constabulary are deeply grateful to Government for the interest in their welfare in this respect as evidenced during tho last three years.

In Sind the allotments for major and minor works were respectively Rs. 1,59,400 and Ms. 80,000. The Commissioner in Sind observes that:-
"Owing to want of contractors and riso in prices of materials, tho Iublic Worhs Department have had to surrender nearly Ras. 35,000 from the major and minor worhs grants. The construction of quarters for constabulary is necessary it recruits of a proper stamp are to be attracted."
47. The number of cases in which the village police in tho Presidency vwage Pollee.

Proper rendered special assistance roso from 511 in
1915 and 541 in 1910 to 679 for the year undir report. Their services were recognized by good scrvico tickets and monetary rewards amounting to Rs. 3,888 against 1ls. 4,514 in 1016. Further rewards in the shape of pagris and swords were also given to certain deserving patils of the Satira and East Khándesh Districts. The total number of village polico rewarded in various ways was 721 . On the other hand, 103 villago policemen were sent up for trial and 52 of them were convicted of the commission of cognizable crime. The number reported against for various forms of neglect of duty rose from 384 in 1916 to 401 in the year under report.

## Incidents of note.

48. The Right Honourable the Secretary of Stato for India arrived in Bombay on the .0 th November 1017 and proceeded to Delhi via the G. I. P. IRaikway on the ramo day. On the 21th December 1017 His Excellency

The arrival of his Majesty's Secretary of State for Indla and the Viceregal visit. the Viceroy and the Right Honourable the Secretary of Stato for India arrived in Bombay from Madras and remained till the 2nd of January 1018.

There was a considerable amount of discontent during the year amongst
Economic Unrest. the workmen of the various mills, workshops and factories in the Presidency consequent on tho general rise of prices. The situation which became acute during the months of July, August, Saptember and October was met by concessions in respect of increasca of pay, etc.
49. The Police Training School, Násik, which mas formally closed on the 20th April 1010 has still remained closed. In tbe two previous years' reports it was stated:-
The Pollce Trainling School, Naslk.
"Owing to the want of buildings for hobpitals and the desire of Government $t$, effect economies in the Police Department. the training schowl bat beentupxrarily closed and tho buildings haded over to the Military Departuent as a convalescent horoo for oficcrs."

With reference to my remarks on the subject in the former ycar's report it has nowl becorne imperative to re-open the Police Training, School by the 1st July 1010 at the latest.

8-8

In accordanco with tho arrangements made with the Punjab Government, 15 candidates have lately been sent from Sind to Phillour Police Training School.
50. In connection with the Police Reorganization Scheme, 4 new police stations were opened in the Presidency Proper and Adminstrative and other 14 outposts were abolished, whilst in Sind police changes. locations were reduced by 2 police stations and 27 outposts. In accordance with Government Resolution No. 7271, dated the 15 th. November 1917, the strength of the mounted police of the Presidency Proper was further reduced from 255 to 146. (Subsequent reductions of 89 mounted polico were effected by the 1st April 1918, on which date 21 mounted police were left in East Khándesh and 23 in. West Khándesh as a temporary measure, also 13 in the Rewa Kantha Agency.)

Miscellaneous.
51. Government Order, Financial Department, No. 2004, dated the 27th June 1917, sanctioned the following allowances:-
(i) a local allowance of Rs. 15 per mensem to Sergeants serving on the railways and in certain districts;
(ii) a conveyance allowance of Rs. 15 per mensem to the Sergeant at Lonávla;
(iii) the substitution of a conveyance allowance to the Poona City Inspector in lieu of a horse allowance; and
(iv) an enhancement of the horse allowance of certain Inspectors and Mounted Sergeants from Rs. 30 to Rs. 40 per mensem.
Widows' Fund.-Pecuniary assistance amounting to Rs. 8,850 was afforded to 113 families of the deceased members of the constabulary from the Widows' Fund referred to in the former year's report. The Western India Turf Club responded again most generously to my application with the following. donations:
(i) Widows' Fund for the constabulary ... ... ... 4,000
(ii) Widows' Fund for European police subordinate officers ... 3,000
(iii) Fund for providing passages for the wives and children of the Earopean police subordinates to England or to the Hills in case of sicknoss $\quad . . . \quad . . . \quad . . . \quad . .2,000$

Co-operative Credit Societies.-The Police Co-operative Credit•Societies of the IRatnigiri and Thana Districts, which owe their existence to the initiative of Mr. Sloane, District Superintendent of Police, Thâna, worked satisfactorily during the year.

Since the close of the year the police on the B. B. and C. I. Railway have also startod their Co-operative Society and another is under formation in the Sholipur District.

Neods of the Department.
52. The most pressing needs of the Department
(i) the adjustment of the rates of pay and allowances of the constabulary and more especially of head constables to the general rise in prices so as to ensure constables a full living wage and the recruitment of intelligent men for the ranks of head constables;
(ii) the rcintroduction of the incremental system of pay for the constabulary plus a good conduct allowance;
(iii) an enhancement of the rate of daily allorance and an allowance to cover the cost of the transport of the families and kit of the police when they are transferred in the interests of the publio service;
(iv) a separation allowance for all head constables and constables when deputed on special duty for a period exceeding 10 days so as to cover the enhanced expenses of living incidental to such deputations;
(v) the building of sanitary quarters and the further cuhancement of hutting allorances until tho building programme is complete;
(vi) the grant of local allowances to Sub-Inspectors in largo cities, ete.

Govermment have already under their consideration my propucila in regard to items Nos. (i) to (iii). As regards item No. (v), I have referred in paragraph 46 above to the progress made under this head, and in refirence to items Nos. (iv) and (vi), my recommendations will be submitted in due courso.

A warallowance of Rs. 2 per mensem has been granted to all constables and of Rs. $2 / 8$ to half the number of head constables, end to the prades, with effect from the 1st January 1918.

Local allowances of Re. 1 or lis. 2 have also been granted at certain polico stations. Government have also been pleased to sanction, with effect frow tho 1st March 1918, a local allowance of Ms. 50 per mensem to the European Inspectors as recommended in the former year's report.
53. The outstanding features of the history of crimo for tho year under

Sallent Features. report are to be found in an increase in curniz. able crime, scrious and ordinary, both as regards reported and true crime and in respect of excluded, pending and undetected cases. But whilst reported crime increased from $\mathfrak{n}$ total of 32,803 to 33,664 cases, it may be noted that the latter figures are less than those returned for the years 1912, 1913 and 1915. Similarly, though the figures under repurted serious crime increased from 24,162 in 1916 to 24,805 cases (the increase under house-breakings being the most noticcable as the highest record for the quinquennium), the latter total is lower than those returned at the end of the years 1912, 1913 and 1915. Again with the small incresso under reported ordinary crime from 8,731 to 8,773 cases, the latter total is under that appertaining to each of the four years preceding 1910. Coming next to truo serious and true ordinary crime whilst the totals of 1916 of 10,323 and 5,601 casus advanced to 10,428 and 5,718 cases, respectively, the latter total is nevertheless below the corresponding totals of 1912, 1913 and 1015. Finally, in connection with the rise in the number of cases in which property was stolen from 15,021 to 15,099 cases (the latter total being lower than that of 1912, 1013 and 1015), the percentage of property recovered to stolen rose from $36^{\circ} 13$ to $37 \cdot 17$ and of cases in which property was recovered to cases in which property was stolen from 57.31 to 58.64 .

As remarked in the former year's report, the test of polico efliciency doch not rest entirely on statistical returns, and looking to the abnormal condition that prevailed during the year, a considerable increase in crime might well have been anticipated. To these remarks I would add tho observation that though the decreases in reported crime returned by certain districts may well be due to the reasons furnished, it would be unsafo to assume that such decreases are other than purely transitory.
54. In the last administration report it was stated that the year had been Concluding Remarks. an even more strenuous'year for the Department than rocorded in this report.

4 Superintendents, 13 Assistant Superintendents, 2 Deputy Superintendents, 1 Inspector, 1 Sub-Inspector were on military duty during the year. In addition, 3 European Sergeants joined the Indian Army lieserve of Ollicers and the services of 3 Sub-Inspectors were lent to $\lambda$ den and of 1 Inspector and 2 Sub-Inspectors to the Baroda State.

Mr. Longley, District Superintendent of Police, retired from the service after 28 years' work in the Department.

All officers have worked throughout the year with great zcal to maintain the efficiency of the Department. Mr. Bailes, officiating District Superintendent of Police, Kaira, has submitted a particularly interesting report on the diflicult charge held by him. Interesting reports have also been roccived from Messrs. 1. R. Boyd (Abmedabad), I. C. Boyd (Poona), Mr. Ingle (Sitira) Mr. Sloane (Thána), Mr. Heyland (Ahmednagar) and Mr. Marston (Nísik). These Superintendents also deserve special notice for their very excellent work
durin; the year. In addition, I have to mention amongst Superintendents the names of Messrs. Macl)onald (East Khindesh), Ostrehan (Broach), Jenkins (B. B. © C. I. lailway), Ellis (Sholifpur) and Healy (Personal Assistant to the I) puty Inspector-General of Police, Criminal Investigation Department), and annongst Assistant Superintendents, Messrs. N. P. Smith and F. W. O'Gorman. Deputy Superintendents Fleming, Pegge, Khan Saheb Rashidkhan, Rao Saheb V. K. Bapat, Rao Saheb Girdharsing Draniram and Brahma are also entitled to mention.

My acknowledgments are due to Mr. Guider, Deputy Inspector-General of Police, Criminal Investigation Department, and to Messrs. Lambert and Hume, the Range Deputy Inspectors-General, for the general assistance afforded me by the assiduous discharge of their duties. I am also much indebted to Mr. Kelly, now Superintendent of Police, B. B. \& C. I. Railway, for his supervision as my Personal Assistant over the office and for his general work connected therewith.

The Deputy Inspector-Gencrah Sind, specially mentions, amongst Superintendents and Assistants, Messrs. McCulloch, Stewart, Needham, Kirkpatrick and Curry, also Deputy Superintendents Barker, Zamanshah and Athaide and cortain Inspectors and Sub-Inspectors.

Tho cominendations and observations of the Commissioner in Sind will be found in his review.

I am under particular obligations to Lieutenant-Colonel Hutchinson, Sunitary Commissioner, and to his Deputies for their advice and assistance in respect of the selection of sites and wells for new police lines, and to Messrs. Pipe, McIver, Duggan, Benson and Rao Bahadur V. N. Purulkar, of the Public Works Department, for the manner in which they have endeavoured under dificult conditions to execute the police works in their charge.

My acknowledgments are further due to my office staff and, more especinlly, to the office Superintendent, Head Clerk and Heads of Branches for the hard work which has again fallen on them during the year.

> I have the honour to be, Sir, Your most obedient servant, W. L. B. SOUTER, Inspector-General of Police.

## JUDICIAL DEPARTMENT.

Office of the Commissioner in Sind.<br>Government House, Karachi, ;th Jure igie.

## Memorandum.

The Commissioner in Sind has the honour to submit the administration repmet of the Police Department in Sind for the year 1917. Copics of the repore have been forwarded to the Inspector-Gencral of Police, Bombay Presidency.
2. Mr. Luck held charge of the office of the Deputy Inspector-General al Police for the greater part of the year. Messrs. Fellones and Hayter held charge during Mr Luck's absence n: leave. In Sukkur, Nawabshah and Upper Sind Frontier the Superintendents held charge throughout the year. In Karachi, Hyderabad, Thar and Parkar anil Larkana districts there were local changes among the Superintendents followins; on leave and transfer vacancies.
3. A decrease of 805 cases is recorded in the figures of reported cognizable Reported crime. crime, which fell from 11,466 to 10,661 . The decrease is noticeable in all districts, except Sukkur and Uppcr Sind Frontier, and this is attributed to good rains and a severe malarial epidemic. These figures comprise offences under various minor Acts in addition to thoce under the Indian Penal Code. Under the Indian Penal Code alone, the decrease amounted to 642 .
4. There has been a slight decrease in the number of Indian Penal Code cases of the Sind Railways, which dropped from 961 in 1916 to 914 during the year under report and the number of thefts from running trains from 328 to 323. The explanation of the decreasc in crime when the railway traffic was enormous and was worked on abnormal lines owing to military exigencies, is attributed to a new feature observed in the registration of crime as desircd by the Agent, NorthWestern Railway, under which waggons arriving with shortages with scals intact were not reported as thefts. There has been a marked decrease in thefts of rolling stock, fittings and railway stores, but the thefts from passengers and other private persons increased from 144 in 1916 to 233 in 1917. The revised system of registration of railway crime introduced in 1913 after having worked satisfactorily for 3 years received the final approval of the Commissioner.
5. There has been a decrease under all heads except recciving stolrn Serious crime - property. The namber of murders classed as truc dropped from 152 in 1916 to 118 in 1917. The decrease is shared by all the districts, except Thar and Parkar, where there was -an increase of 4 over last year. It is also creditable to note that the number of dacoities and robberies fell by 42 per cent. There was a marked decrease in the number of thefts. It is satisfactory to note that once again no murders by Hurs were recorded in the Thar and Parkar district, a result due to the present policy of strict supervision. In the Nawabshah district one murdcr was committed by a Hur. Unfortunately it is necessary to record this year the escape of ia Illurs from the Settlements in the Nawabshah district, 6 have been arrested but 7 including one who escaped last year are still at large, in spite of the offer of rewards for their re-capture. A similar' escape was made by 11 llurs in the 'Thar and Parkar district of whom 9 have beco arrested and prosecuted, 7 have bern convicted ard 2 are undergoing trial. The system of deporting the emost dangerous llurs to Visapur has had a most remarkable effect in checkin $n$ their lawless propensitics and calming the districts in which they live. The policy of

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dcportation of Hurs to Visapur and their release has been discussed in the Commissioner's No. 214-Confl. of 6/17th April 1918. The fears of the District Superintendents that any relaxation of the policy would lead to a fresh outbreak are well founded.

Of the 10 true dacoities during the year, only one was of a serious character. It was committed in February 1917 by a gang of Pathans from outside the UPper Sind Frontier district with some local assistance, but all the dacoits were tried and convicted.

Excluded cases.
6. Cases struck off as false during the year numbered 2,704 as compared with 2,689 for the last year.

479 complaints were declared to be maliciously false; and 91 prosecution were undertaken against the persons responsible for making them. Of these prosecutions 26 ended in conviction, 22 in discharge or acquittal, and 43 were pending. These figures cannot be considered satisfactory.

Section 250, Criminal Procedure Code, was made use of in 83 cases out of 479 declared to be maliciously false, as against 90 in 1916. This is not satisfactory even though the amount awarded as compensation was Rs. 2,985 as against Rs. 2,062 in 1916. The subordinate magistrates in spite of repeated warnings and circulars scem to be unwilling to take the responsibility of such action. It is action outside the ordinary routine and requires some initiative, a trait in which subordinate magistrates are too often lacking. Only the personal attention of District and Sub-divisional Magistrates will bring about the enforcement of this section and the repression of malicious complaints.
7. Including those pending from the previous year, the total number of Indian Penal Code cases amounted to 11,430 . ${ }^{\text {. Of the } 7,380 \text { classed as true 2,375 }}$ or $32 \cdot 2$ per cent. ended in conviction, while for the past two years the percentage stood at $34^{\circ} 5$ and $33^{\circ} 4$ in 1915 and 1916, respectively. It will be observed that whilst there is not much difference between the percentage on totals under the Indian Penal Code and class VI, there has nevertheless been a deterioration in the work of the police under classes I and II, serious offences against the public tranquility, etc., and persons. The decrease in the percentage of conviction is marked in the Hyderabad, Nawabshah and Upper Sind Frontier districts and is attributed by the District Magistrate in Hyderabad district to the poor cases put up by the investi-. gating police officers, and in the Upper Sind Frontier district to the increasing tendency to compromise except in cases where death is caused. The prosecuting staff in the Hyderabad district is admittedly inadequate, as was reported last year, butit is hoped that by the creation of the appointment of a new prosecuting Inspector and Sub-Inspectors for the Nawabshah district and an additional prosecuting Sub-Inspector for the Hyderabad district, as proposed in Mr. Curry's report forwarded with the Commissioner's No. 13, dated the 9th January 1918, the percentage of convictions will improve.

The results of conviction in Salt, Excise and Opium cases as compared to the number of cases tried is very satisfactory.

The number of undetected cases as compared with real cases for disposal is. $5^{\circ} 09$, and this shows no tendency to improvement. Almost' all the districts are lacking in detective machinery. The Deputy Inspector-General of Police is being addressed on the subject. The Commissioner hopes that the improvement in the prospects of policemen proposed in his reorganisation scheme, will lead to a higher standard of ability among the police generally.
8. 'There has been a decrease in the recovery of stolen property. The percentage of property'recovered shows a slight fall as compared with last year, .i.e., from 356 in 1916 to 343 in 1917. The percentage of complainants who : received back their stole. property was hofever slightly higher than last year. \%
9. The number of prosecutions under chapter VIII decreased by 428
' Habiunal arime during the year or over 30 per cent. The number ordered to furnish security was 604 as against 780 of
the previous year. 149 persions out of the $60+$ convicted were released on security and 455 were sent to prison in 1917, as against $1 s_{3}$ and 507. respectively, in 1916. The results are satisfactory. Larkana district records the highest number of convictions, and the number discharged in that district has fallen to 18 per cent. as against 40 per cent. hast year. On the whole it will be seen that the percentage of persons discharged has fallen from 28 per cent. to 14 per cent. The instructions issued to the magistracy in Sind last year that the wide powers under the chapter should be exercised with caution, and that the object of this branch of the law is preventive rather than punitive, have borne fruit. The District Magistrate, Larkana, reports that the practice of sending up accused in batches for prosecution under chapter VIll has been in existence since $1906-07$, and that it will be avoided in future. An important point which has led to the improvement is the close scruting of cases under chapter VIII by officers not below the rank of Inspectors.

Proposals for action to be taken against certain criminal tribes in Sind are under consideration, but they are likely to be delayed for some time to allow full enquiries to be made to comply with the formalities required by the Act.
10.' The proportion of serious crime personalls investigated was practically the same as last year. Of 315 cases returned as serious, the scenes of 121 were visited by the
Persoaal iaveatigation and inspection. Superintendents and Assistant Superintendents and in 69 cases the services of the Deputy Superintendents were utilised. The fact that prompt arrests of the accused are made does not exempt the Superintendent or thcir Assistants from liability to visit the scenes personally.

106 out of 126 police-stations and 240 out of 345 out-posts were inspected by the Superintendents and Assistant Superintendents. In the Sukkur district Mr. Kirkpatrick inspected all the police-stations and out-posts, and his work in this respect deserves special notice. It will be noticed that in the Karachi district not more than half the out-posts in charge of the Superintendent of Police could be inspected owing to Mr. McCulloch's absence on leave. His successor, Mr. Curry, was detained in head-quarters by confidential work. The Commissioner accepts the reasons given by the Deputy Inspector-General of Police for the high proportion of unvisited police-stations and out-posts in the Larkana, Thar and Parkar and Sind Railway3 districts but he would reiterate the remarks made in last year's review that the services of the Deputies should be utilized more freely when the Superintendents are unable to do this work.
11. It is unsatisfactory to note that there has been an increase in the cases Pending eases. pending before the police and the magistracy as compared with last year. The increase is principally in Hyderabad and Nawabshah districts. The reasons advanced by the Deputy Inspector-General of Police that the cases pending were returned to the police for further enquiry shows the need of careful investigation by the police at the initial stages. The attention of the District Magistrates is being drawn to the increase in the number of pending cases belore the Magistrates and the Commissioner agrees. with the District Superintendent of Police, Larkana, that delays in the disposal of cases very materially affect the efficiency of the police.

The percentage of convictions to cases tried in Sessions Courts stands at 66.4 -a decrease of about $2 \frac{1}{}$ per cent. compared with last year. This decrease will, it is hoped, be remedied by the creation of the posts of additional prosecuting Inspectors and Sub-Inspectors.
12. There has been a decrease in the total number of punishments inflicted loternd ammisiantion - on officers and men compared with tbe figures of the last year as well as with the average of the 1 Last 3 years. It has fallen from 634 (in 1916) and 623 (average of last 3 years) to 548 in the year under report. The following figures disclose remarkable
variations both between districts and from year to year:-

| Name of district. |  |  | Percentage of pudishments on total strength. |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 1915. | 1916. | 1917. |
|  |  |  |  | 11 | 8 |
| Karachi Hydcrabad |  | ... | 7 | 4 | 6 |
| Hydcrabad ${ }_{\text {Suk }}$... | ... | ... | . 17 | 14 | 7 |
| Larkana | ... | . | 6 | 9 | 8 |
| Thar and Parkar ... | ... | ... | 5 | 8 | 6 |
| Upper Sind Frotier | ... | ... | 19 | 18 | 22 |
| Nawabshah $\quad \therefore$ | ... | $\cdots$ | 9 | 11 | 7 |
| Riverain | ... | ... | 18 | 25 | 6 |
| Railways ... | ... | ... | 11 | 11 | 25 |

As compared with the preceding year the total number of punishments shows a total decrease of 86 .

There has been a steady and continuous increase in the rewards during recent years. The Commissioner is glad to notice both these signs. Perpetual fault-finding, censures and petty punishments cannot but depress a force that works in conditions of great difficulty and is perpetually subjected to criticisms and attacks that are seldom fair and often malicious. An indiscriminate use of rewards may possibly relax discipline, but in the present circumstances encouragement to work is of preeminent importance.
13. During the ,yoar under review, the general health of the force was Health of tha force. worse than during the previous year, the percentage of admission into hospitals having risen from $47^{\circ} 2$ last year to $49^{\circ} 4$. This is attributable to heavy rains and a big inundation, which induced malaria, to plague, and to the high prices of commodities. The number of deaths in the force also rose from 90 in 1916 to 97.
14. Recruitment still continues to be a serious problem partly on account Recruitment. . of the drain of men for military service, but principally because wages elsewhere are much higher than in Government service. The number of vacancies in 1917 stood at 364 as against 208 in 1916 and this is the largest number during the quinquennium. Except in Karachi, Upper Sind Frontier, and the Riverain force, the number of vacancies has increased considerably in all the districts in Sind. In Karachi the special local allowances reduced the vacancies from 71 in 1916 to 18 in 1917. In Sukkur and Upper Sind Frontier there was little difference but in Hyderabad the vacancies had increased from 9 to 72, in Larkana from 19 to 68, in Thar and Parkar from 42 to 78 , and in Nawabshah from 6 to 38. The lesson was clear to all. If policemen are paid a living wage in fair competition with the labour market recruits will be forthcoming, but the glamour of Government service is not sufficient to cover an insufficient pay. The number of resignations in the year under report was 863 as against 513 . The war allowance sanctioned for all constables and half the number of head constables in the Rs. 15, 20, 25 grades will afford temporary relief, but no permanent inprovement can be expected until a thorough reorganisation on the lines suggested by the Commissioner in his report No. 13 of 9th January 1918 is adopted.
15. The Ccmmissjoner observes that owing to yant of contractors and rise have had to surrender nearly Rs. 35,000 from the Major and Minor Works grants. The construction of quarters for constabulary is necessary if recruits of a proper stamp are to be attracted.

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    16. Both the Sind and Karathi sations of the Crminal Iryertsation
    Department have aginh hado dow arinte work.
    more especially in conacotisn whth the lan!
``` frontice the influx of foreigners; abnormal passiport work, and increasing pan:ical activities. The question of the unification of the two sections of the Crimanal Investigation Department has been dealt with in Mr. Curry's repurt.

The idea of separating the police force of Karachi town from that of the Karachidistrict has now been finally adopted, and this proposal is aho contane. in Mr. Curry's report already submitted to Government.
17. The view which the Commissioner holds of the conditions of the police Salient feature. - force in Sind and of the chicf problems with which that force has to deal in the maintenance of law and order in this province, has been so recently put before Government in the report to which reference has already been made that repetition would now be superfluous. It is sufficient to say that the position is not satisfactory. The men are underpaid, and are badly housed. Their success in the detection of offences is largely due to the active co-operation of the zamindars of Sind, whoso readiness to recognise their public responsibilities in this matter in accordance with the time-honoured traditions of this province is a factor of inestimable bencfit to the public welfare. There are indications of a weekening of those traditions, duc to the influx of new men amongst landed proprietors. The result will be disastrous for the public peace unless the police force is so re-organised and strengthened as to be able to dispense with the voluntary assistance which has held the country together in the true spirit of self-government.

The Commissioner cordially endorses the commendations bestowed by the Personal. . Deputy Inspector-General of Police in the concluding paragraph of his report upon the various police officers; and deems himself fortunate in having had the continucd support of the sober and ripe judgment and zealous co-operation of Mr. Luck throughout the greater part of the year.

The Commissioner's thanks are also due to Mr. Curry for preparing the reorganization scheme in a most thorough, comprehensive, and masterly manner.

\author{
H. S. Lalbrence, \\ Commissioner in Sind.
}

\section*{To}

\section*{The Secretary to Government,}
-Judicial Departmpnt,
bombay.

\section*{APPENDICRS.}
\begin{tabular}{|c|c|c|c|c|c|c|c|c|}
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\section*{A-PAliT I.}
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J. B. JE.NKINS, fur Inyector-Gereral of Puice.

Return of Cognizable Cbime for the year 1

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\section*{(.viii )}

Statement a-Paut Il-Reture of Cognizable Cbime pon the year:




\section*{(`)}

\section*{STATEMENT B-PART I.}

Miclurn of Von-Cognizalle Crime for the year 1017 for the Bombay Presidency, including Sind and Raily:

( xi )




\footnotetext{

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3,874 canes.
J. B. JENKiNs,
furlagpetor-Geteral el Minc.
}

Luturn of Non-Cognizable Crime for the year 1017 for the Bombay Presidency, including Sind and \(h_{i}\) :.


\section*{( xiii )}
 for the Bombay Presidency, incluling Sind and liailrogt-c"mink.it.





+2 parmon - diffurence mot explained.
J. 13. JE:iliscs,
fur Inspetcr-Gei.eral of lolic:

\title{
( xiv ) \\ \\ STATEMENT C.
} \\ \\ STATEMENT C.
}

Properly Stolen and Recovered for the Bomlay Presidency, including Sind and Railways, for the yoar 1917.


\footnotetext{
(1) Figures supitied by tho District Magistrates for direct Mugistrato's cognizablo crees :Column B.

Colnma 6.
Column 7.
lis. 43,053
Is. 17,000
Column 7.
}
(ii) Lin, 33, ,iti; worth of property was recovered during the year, out of the property atolen in previous years.
yior, ont of the of property uls recoveral by the Districts and Railway Police ia this Presidency dariog the

(i) Yalue of propity ntulen in 3,008 cases pending at tho beginning of the year, Ra, 4,45,143.
(1:) Value of proprry recopered in l, 4t \(B\) caskes peading of elose of the yoar, Re, \(6,24,904\)

\section*{J. B. JENKINS,}
for Inspector-General of Police.

STATEMENTD.

D.

Presidency, including Sind and Railways, for the year 1917.
\begin{tabular}{|c|c|c|c|c|c|c|c|c|c|c|c|}
\hline \multirow[t]{6}{*}{} & \multirow[t]{6}{*}{} & \multirow[t]{6}{*}{} & \multirow[t]{6}{*}{} & \multirow[t]{6}{*}{} & \multirow[t]{6}{*}{} & \multirow[t]{6}{*}{} & \multirow[b]{6}{*}{} & \multicolumn{2}{|l|}{Treportion of
Tolico.} & \multirow[t]{6}{*}{} & \multirow[t]{6}{*}{} \\
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\hline & & & & & & & & \(\stackrel{\square}{-1}\) & \(\stackrel{\square}{\circ}\) & & \\
\hline 16 & 17 & 18 & 19 & 20 & 21 & 23 & 23 & 24 & 2. & 20 & 27 \\
\hline 18. & R. & K. & & & & & & & & & \\
\hline ... & ... & ... & 8,824 & 827,809 & 302,50 & 24 & 20 & \(2 \cdot 4.4\) & \(529 \cdot 62\) & 1,469 & 0.93 \\
\hline \(\cdots\) & \(\cdots\) & \(\cdots\) & - 1,598 & - 6901,744 & 63,738
108028 & -88 & 17 & 2.03 & 880.04 & 1,690 & 2.15 \\
\hline - \({ }^{\circ}\) & \(\cdots\) & \(\cdots\) & 2,545 & 898,13I & 108, \({ }_{89,218}\) & 15 & 26 & \(2 \cdot 98\) & 407\%9 & 6. 6.47 & \(\because 8\) \\
\hline \(\cdots\) & \(\ldots\) & ... & 1,651 & 654,109 & 148,994 & 13 & 23 & 1.74 & \({ }^{687.80}\) & 509 & - 5.4 \\
\hline \(\ldots\) & … & ... & 8,676 & 882,909 & 98,163 & 22 & 37 & \(3 \cdot 13\) & 774.63 & 1,670 & 147 \\
\hline ... & ... & ... & 14,660 & 3,760,819 & 760,031 & 98 & 138 & \(2 \cdot 49\) & e39.05 & 6,40. & 1.08 \\
\hline \(\cdots\) & ... & ... & 6,613 & 945,306 & 109,913 & 24 & 23 & 6.41
8.87 & 916.68
880.75 & \(\begin{array}{r}845 \\ 1,073 \\ \hline\end{array}\) & .78
.92 \\
\hline 0 & ... & ... & \({ }_{5}^{4,651}\) & 1,034,886 & 214,239 & 22 & \({ }_{43}^{43}\) & 8.87
6.30 & 680.75
683.61 & \({ }^{1,043}\) & 92 \\
\hline ... & . & ... & S,439
8,940 & 580,723 & 75,486 & \begin{tabular}{l}
16 \\
81 \\
\hline 1
\end{tabular} & 43
80 & 4.93 & \({ }_{751.68}\) & 1,560 & \(1 \cdot 30\) \\
\hline \(\cdots\) & - & \(\cdots\) & 8,349 & 1,071,512 & \({ }_{225,295}\) & \({ }_{25}^{81}\) & 32 & \(8 \cdot 28\) & 655. & 2,546 & 1.40 \\
\hline \(\cdots\) & \(\ldots\) & \(\ldots\) & 4,988 & 1,081,278 & 81,455 & \({ }_{28}^{28}\) & 15 & \(4 \cdot 27\) & 029.54 & 1,149 & \(\cdot 93\) \\
\hline ... & ... & \(\ldots\) & 4,541 & 768,330 & 571,007 & 18 & 14 & \(5 \cdot 43\) & 917.96 & 048 & \(1 \cdot 13\) \\
\hline .. & ...' & ..0 & 87,421 & 6,887,064 & 1,348,749 & 164 & 200 & \(4 \cdot 50\) & 760.34 & 8,775 & 1.05 \\
\hline \(\cdots\) & ... & ..' & 4,649 & 943,820 & 73,143 & 22 & \({ }^{26}\) & 4.73 & 960. & 968 & 93 \\
\hline ... & ... & ... & 6,690 & 862,973 & 109,564 & 20 & 84 & \({ }^{6} 76\) & 907-43 & 653 & 1.18 \\
\hline ... & \(\ldots\) & ... & 4,604 & 1,026,005 & 193,021 & 21 & 81 & 8.79 & 846.84 & 1,341 & \(1 \cdot 11\) \\
\hline \(\cdots\) & ... & \(\ldots\) & 8,945
\(\mathbf{2 , 1 9 1}\) & 430,548 & 36,377 & 15 & \({ }^{26}\) &  & \({ }^{5777.92}\) & \({ }_{667}^{42}\) & 1.08 \\
\hline \(\ldots\) & … & ... & 2,192
8,988 & 1,203,638 & 61,810
98,157 & 17 & \({ }_{23}^{19}\) & & 1,466.06 & 680 & \(\cdot 70\) \\
\hline ... & ... & \(\cdots\) & 25,017 & 5,061,150 & 672,102 & 107 & 158 & \(4 \cdot 69\) & 049.01 & 4,628 & -8 \\
\hline ... & ... & \(\cdots\) & 11.071 & 521721 & & & \({ }_{79}^{15}\) & 7.17 & 312.69 & \({ }_{2}^{1215}\) & 1.61 \\
\hline ... & .." & & 4,418. & 612,039 & 101,899 & 19 & 28 & 4.12 & \(570 \cdot 40\) & 1,970 & 1.8 .1 \\
\hline \(\cdots\) & \(\cdots\) & \(\ldots\) & 6,685 & \({ }_{578,913}\) & 109,136 & 21 & \({ }_{83}\) & \(5 \cdot 32\) & 547'10 & 1,208 & \(1 \cdot 24\) \\
\hline \(\ldots\) & ... & ... & 5,053 & 660,879 & 85,770 & 15 & 68 & \(6 \cdot 86\) & 765.79 & 1,802 & \(2 \cdot 21\) \\
\hline ... & ... & ... & 13,637 & 433,398 & 8,835 & 21 & 88 & \(19 \cdot 10\) & \({ }^{607}\) & \({ }^{651}\) & 91 \\
\hline & -.. & .-. & 2,644 & 263,007 & 11,361. & 9 & 32 & 4.04 & 49160 & 839 & 1.01 \\
\hline \(\because\) & ... & ... & 8,867 & 448,478. & 10,013 & 18 & 28 & 8.37 & 970.73 & 1,122 & \(2 \cdot 58\) \\
\hline ..- & ... & \(\cdots\) & 47,175 & 3,513,43: & 454, 008 & 117 & 813 & 7.32 & 545.64 & 9,088 & 1.50 \\
\hline \multirow[b]{4}{*}{...} & \multirow{4}{*}{\(\ldots\)} & \multirow[b]{4}{*}{\begin{tabular}{l} 
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\]} & \multirow[b]{2}{*}{\(\cdots\)} & \multirow[b]{2}{*}{\(\cdots\)} & \multirow[b]{3}{*}{\(\begin{array}{r}9 \\ 6 \\ \\ \hline 10\end{array}\)} & \multirow[b]{2}{*}{25
20} & \multirow[b]{2}{*}{1.87} & \multirow[b]{2}{*}{\(\cdots\)} & \multirow[b]{2}{*}{743
209} & \multirow[b]{2}{*}{\({ }^{1.45}\)} \\
\hline & & & & & & & & & & & \\
\hline & & & & \(\cdots\) & ... & & 48 & 2.05 & ... & 684 & 1.04 \\
\hline & & & & -0 & ... & 9 & 30 & 270 & ... & 843 & \(2 \cdot 35\) \\
\hline \(\cdots\) & \(\ldots\) & ... & 3,839.75 & ..* & ... & 34 & 123 & \(2 \cdot 19\) & ... & 2,378 & \(1 \cdot 30\) \\
\hline \(\cdots\) & ... & ... & -* & \(\cdots\) & ... & \(\cdots\) & .. & ..0 & \(\cdots\) & . \(\cdot\) & \(\cdots\) \\
\hline \(\cdots\) & \(\cdots\) & -." & ... & ..0 & - & \(\cdots\) & \(\cdots\) & \(\cdots\) & \(\cdots\) & \(\cdots\) & \(\cdots\) \\
\hline \(\cdots\) & \(\cdots\) & \(\cdots\) & ..- & -0 & ..- & ... & ** & \(\cdots\) & ... & ... & ... \\
\hline -* & \(\cdots\) & .." & ** & \multirow[t]{2}{*}{-"} & \multirow[t]{2}{*}{\(\cdots\)} & \multirow[b]{2}{*}{\(\cdots\)} & \multirow[b]{2}{*}{**} & \multirow[t]{2}{*}{'...} & \multirow[b]{2}{*}{\(\cdots\)} & \multirow{2}{*}{\(\cdots\)} & \multirow[b]{2}{*}{\(\cdots\)} \\
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\hline ... & ... & & & & & & & & & & \\
\hline \multirow{4}{*}{73,68,775} & \multirow{4}{*}{1,42,821} & & ... & \(\ldots\) & ..• & ... & ."• & ... & ... & ... & \\
\hline & & \multirow[t]{3}{*}{¢75,26,590} & \multirow[t]{3}{*}{} & \multirow{3}{*}{18,722,483} & \multirow{3}{*}{3,133,688} & \multirow{3}{*}{518} & \multirow{3}{*}{932} & \multirow[t]{3}{*}{\[
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\begin{array}{c}
\text { 0.5.16 } \\
\text { Railway } \\
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\end{array} \\
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\]} & \multirow{3}{*}{\({ }^{7} 78\)} & \multirow{3}{*}{81,874} & \\
\hline & & & & & & & & & & & \multirow[t]{2}{*}{-1.23} \\
\hline & & & & & & & & & & & \\
\hline & ... & ... & \(\cdots\) & \multirow[t]{2}{*}{...} & -* & \multirow[t]{2}{*}{...} & \multirow[t]{2}{*}{\(\cdots\)} & \multirow[b]{2}{*}{\(\cdots\)} & \multirow[b]{2}{*}{...} & \multirow[t]{2}{*}{...} & \multirow[b]{2}{*}{...} \\
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\hline & \multicolumn{2}{|l|}{- \({ }^{4}\)} & & & & & & & & & \\
\hline
\end{tabular}
for Inspector-Genera! of Police.

Return showing Equipment, Discipline and General Internal Management of ,

E.
the Bombay Presidexcy including Sind and Railways durimg the year 1917.


Return showing Equipnent, Discipline and General Internal Management of fl.

E.
the Bombay Presidency including Siad and Railways durimg the year 1017.
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